

13-3741-cv (L)
United States v. Apple, Inc.

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UNITED STATES COURT OF APPEALS
FOR THE SECOND CIRCUIT

August Term 2014

(Argued: December 15, 2014 Decided: June 30, 2015)

Nos. 13-3741-cv, 13-3748-cv, 13-3783-cv, 13-3857-cv, 13-3864-cv, 13-3867-cv

UNITED STATES OF AMERICA, STATE OF TEXAS, STATE OF CONNECTICUT, STATE OF ALABAMA, STATE OF ALASKA, STATE OF ARIZONA, STATE OF ARKANSAS, STATE OF COLORADO, STATE OF DELAWARE, STATE OF IDAHO, STATE OF ILLINOIS, STATE OF INDIANA, STATE OF IOWA, STATE OF KANSAS, STATE OF LOUISIANA, STATE OF MARYLAND, COMMONWEALTH OF MASSACHUSETTS, STATE OF MICHIGAN, STATE OF MISSOURI, STATE OF NEBRASKA, STATE OF NEW MEXICO, STATE OF NEW YORK, STATE OF NORTH DAKOTA, STATE OF OHIO, COMMONWEALTH OF PENNSYLVANIA, STATE OF SOUTH DAKOTA, STATE OF TENNESSEE, STATE OF UTAH, STATE OF VERMONT, COMMONWEALTH OF VIRGINIA, STATE OF WEST VIRGINIA, STATE OF WISCONSIN, COMMONWEALTH OF PUERTO RICO, AND DISTRICT OF COLUMBIA,

Plaintiffs-Appellees,

-v.-

APPLE, INC., SIMON & SCHUSTER, INC., VERLAGSGRUPPE GEORG VON HOLTZBRINCK GMBH, HOLTZBRINCK PUBLISHERS, LLC, DBA MACMILLAN, SIMON & SCHUSTER DIGITAL SALES, INC.,

Defendants-Appellants,

1 HACHETTE BOOK GROUP, INC., HARPERCOLLINS PUBLISHERS L.L.C., THE PENGUIN
2 GROUP, A DIVISION OF PEARSON PLC, PENGUIN GROUP (USA), INC.,

3
4 *Defendants.*
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8 Before: JACOBS, LIVINGSTON, and LOHIER, *Circuit Judges.*
9

10 Defendants Apple, Macmillan, and Simon & Schuster appeal from a
11 judgment of the United States District Court for the Southern District of New
12 York (Cote, J.), entered on September 5, 2013. After a bench trial, the district
13 court concluded that Apple violated § 1 of the Sherman Antitrust Act, 15 U.S.C. §
14 1 *et seq.*, by orchestrating a conspiracy among five major publishing companies to
15 raise the retail prices of digital books, known as “ebooks.” The court then issued
16 an injunctive order, which, *inter alia*, prevents Apple from signing agreements
17 with those five publishers that restrict its ability to set, alter, or reduce the price
18 of ebooks, and requires Apple to apply the same terms and conditions to ebook
19 applications sold on its devices as it does to other applications. We conclude that
20 the district court correctly decided that Apple orchestrated a conspiracy among
21 the publishers to raise ebook prices, that the conspiracy unreasonably restrained
22 trade in violation of § 1 of the Sherman Act, and that the injunction is properly
23 calibrated to protect the public from future anticompetitive harms. In addition,
24 we reject the argument that the portion of the injunctive order preventing Apple
25 from agreeing to restrict its pricing authority modifies Macmillan and Simon &
26 Schuster’s consent decrees or should be judicially estopped. Accordingly, the
27 judgment of the district court is **AFFIRMED**.

28
29 Raymond J. Lohier (*Circuit Judge*) files a separate concurring opinion, joining in
30 the judgment and in the majority opinion except for Part II.B.2.

31
32 Dennis Jacobs (*Circuit Judge*) files a separate dissenting opinion.
33

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12

13 DEBRA ANN LIVINGSTON, *Circuit Judge:*

14 Since the invention of the printing press, the distribution of books has
15 involved a fundamentally consistent process: compose a manuscript, print and
16 bind it into physical volumes, and then ship and sell the volumes to the public.
17 In late 2007, Amazon.com, Inc. (“Amazon”) introduced the Kindle, a portable
18 device that carries digital copies of books, known as “ebooks.” This innovation
19 had the potential to change the centuries-old process for producing books by
20 eliminating the need to print, bind, ship, and store them. Amazon began to
21 popularize the new way to read, and encouraged consumers to buy the Kindle
22 by offering desirable books — new releases and *New York Times* bestsellers — for
23 \$9.99. Publishing companies, which have traditionally stood at the center of the

1 multi-billion dollar book-producing industry, saw Amazon's ebooks, and
2 particularly its \$9.99 pricing, as a threat to their way of doing business.

3 By November 2009, Apple, Inc. ("Apple") had plans to release a new tablet
4 computer, the iPad. Executives at the company saw an opportunity to sell
5 ebooks on the iPad by creating a virtual marketplace on the device, which came
6 to be known as the "iBookstore." Working within a tight timeframe, Apple went
7 directly into negotiations with six of the major publishing companies in the
8 United States. In two months, it announced that five of those companies —
9 Hachette, Harpercollins, Macmillan, Penguin, and Simon & Schuster
10 (collectively, the "Publisher Defendants") — had agreed to sell ebooks on the
11 iPad under arrangements whereby the publishers had the authority to set prices,
12 and could set the prices of new releases and *New York Times* bestsellers as high as
13 \$19.99 and \$14.99, respectively. Each of these agreements, by virtue of its terms,
14 resulted in each Publisher Defendant receiving *less* per ebook sold via Apple as
15 opposed to Amazon, even given the higher consumer prices. Just a few months
16 after the iBookstore opened, however, every one of the Publisher Defendants had
17 taken control over pricing from Amazon and had raised the prices on many of
18 their ebooks, most notably new releases and bestsellers.

1 The United States Department of Justice (“DOJ” or “Justice Department”)
2 and 33 states and territories (collectively, “Plaintiffs”) filed suit in the United
3 States District Court for the Southern District of New York, alleging that Apple,
4 in launching the iBookstore, had conspired with the Publisher Defendants to
5 raise prices across the nascent ebook market. This agreement, they argued,
6 violated § 1 of the Sherman Antitrust Act, 15 U.S.C. § 1 *et seq.* (“Sherman Act”),
7 and state antitrust laws. All five Publisher Defendants settled and signed
8 consent decrees, which prohibited them, for a period, from restricting ebook
9 retailers’ ability to set prices. Then, after a three-week bench trial, the district
10 court (Cote, J.) concluded that, in order to induce the Publisher Defendants to
11 participate in the iBookstore and to avoid the necessity of itself competing with
12 Amazon over the retail price of ebooks, Apple orchestrated a conspiracy among
13 the Publisher Defendants to raise the price of ebooks — particularly new releases
14 and *New York Times* bestsellers. *United States v. Apple Inc.*, 952 F. Supp. 2d 638,
15 647 (S.D.N.Y. 2013). The district court found that the agreement constituted a *per*
16 *se* violation of the Sherman Act and, in the alternative, unreasonably restrained
17 trade under the rule of reason. *See id.* at 694. On September 5, 2013, the district
18 court entered final judgment on the liability finding and issued an injunctive

1 order that, *inter alia*, prevents Apple from entering into agreements with the
2 Publisher Defendants that restrict its ability to set, alter, or reduce the price of
3 ebooks, and requires Apple to apply the same terms and conditions to ebook
4 applications sold on its devices as it does to other applications.

5 On appeal, Apple contends that the district court's liability finding was
6 erroneous and that the provisions of the injunction related to its pricing authority
7 and ebook applications are not necessary to protect the public. Two of the
8 Publisher Defendants — Macmillan and Simon & Schuster — join the appeal,
9 arguing that the portion of the injunction related to Apple's pricing authority
10 either unlawfully modifies their consent decrees or should be judicially
11 estopped. We conclude that the district court's decision that Apple orchestrated
12 a horizontal conspiracy among the Publisher Defendants to raise ebook prices is
13 amply supported and well-reasoned, and that the agreement unreasonably
14 restrained trade in violation of § 1 of the Sherman Act. We also conclude that the
15 district court's injunction is lawful and consistent with preventing future
16 anticompetitive harms.

17 Significantly, the dissent *agrees* that Apple intentionally organized a
18 conspiracy among the Publisher Defendants to raise ebook prices. Nonetheless,

1 it contends that Apple was entitled to do so because the conspiracy helped it
2 become an ebook retailer. In arriving at this startling conclusion — based in
3 large measure on an argument that Apple itself did not assert — the dissent
4 makes two fundamental errors. The first is to insist that the vertical organizer of
5 a horizontal price-fixing conspiracy may escape application of the *per se* rule.
6 This conclusion is based on a misreading of Supreme Court precedent, which
7 establishes precisely the opposite. The dissent fails to apprehend that the
8 Sherman Act outlaws *agreements* that unreasonably restrain trade and therefore
9 requires evaluating the nature of the restraint, rather than the identity of each
10 party who joins in to impose it, in determining whether the *per se* rule is properly
11 invoked. Finally (and most fundamentally) the dissent's conclusion rests on an
12 erroneous premise: that one who organizes a horizontal price-fixing conspiracy
13 — the “supreme evil of antitrust,” *Verizon Commc'ns Inc. v. Law Offices of Curtis V.*
14 *Trinko, LLP*, 540 U.S. 398, 408 (2004) — among those competing at a different
15 level of the market has somehow done less damage to competition than its co-
16 conspirators.

17 The dissent's second error is to assume, in effect, that Apple was entitled to
18 enter the ebook retail market on its own terms, even if these terms could be

1 achieved only via its orchestration of and entry into a price-fixing agreement
2 with the Publisher Defendants. The dissent tells a story of Apple organizing this
3 price-fixing conspiracy to rescue ebook retailers from a monopolist with
4 insurmountable retail power. But this tale is not spun from any factual findings
5 of the district court. And the dissent's armchair analysis wrongly treats the
6 number of ebook retailers at any moment in the emergence of a new and
7 transformative technology for book distribution as the *sine qua non* of
8 competition in the market for trade ebooks.

9 More fundamentally, the dissent's theory — that the presence of a strong
10 competitor justifies a horizontal price-fixing conspiracy — endorses a concept of
11 marketplace vigilantism that is wholly foreign to the antitrust laws. By
12 organizing a price-fixing conspiracy, Apple found an easy path to opening its
13 iBookstore, but it did so by ensuring that market-wide ebook prices would rise to
14 a level that it, and the Publisher Defendants, had jointly agreed upon. Plainly,
15 competition is not served by permitting a market entrant to *eliminate price*
16 *competition* as a condition of entry, and it is cold comfort to consumers that they
17 gained a new ebook retailer at the expense of passing control over all ebook
18 prices to a cartel of book publishers — publishers who, with Apple's help,

1 collectively agreed on a new pricing model precisely to *raise* the price of ebooks
2 and thus protect their profit margins and their very existence in the marketplace
3 in the face of the admittedly strong headwinds created by the new technology.

4 Because we conclude that the district court did not err in deciding that
5 Apple violated § 1 of the Sherman Act, and because we also conclude that the
6 district court's injunction was lawful and consistent with preventing future
7 anticompetitive harms, we affirm.

8 BACKGROUND

9 I. Factual Background¹

10 We begin not with Kindles and iPads, but with printed "trade books,"
11 which are "general interest fiction and non-fiction" books intended for a broad
12 readership. *Apple*, 952 F. Supp. 2d at 648 n.4. In the United States, the six largest
13 publishers of trade books, known in the publishing world as the "Big Six," are
14 Hachette, HarperCollins, Macmillan, Penguin, Random House, and Simon &

¹ The factual background presented here is drawn from the district court's factual findings or from undisputed material in the record before the district court. Because this Court reviews the district court's factual findings for "clear error," we must assess whether "its view of the evidence is plausible in light of the entire record." *Cosme v. Henderson*, 287 F.3d 152, 158 (2d Cir. 2002). In light of this obligation, the dissent is wrong to suggest that citations to the record are inappropriate or misleading. When a fact comes from the district court's opinion, we cite that opinion; when one comes from the record, we cite the joint appendix ("J.A.").

1 Schuster. Together, the Big Six publish many of the biggest names in fiction and
2 non-fiction; during 2010, their titles accounted for over 90% of the *New York Times*
3 bestsellers in the United States. *Id.* at 648 n.5.

4 For decades, trade book publishers operated under a fairly consistent
5 business model. When a new book was ready for release to the public, the
6 publisher would sell hardcover copies to retailers at a “wholesale” price and
7 recommend resale to consumers at a markup, known as the “list” price. After the
8 hardcover spent enough time on the shelves — often a year — publishers would
9 release a paperback copy at lower “list” and “wholesale” prices. In theory,
10 devoted readers would pay the higher hardcover price to read the book when it
11 first came out, while more casual fans would wait for the paperback.

12 **A. Amazon’s Kindle**

13 On November 19, 2007, Amazon released the Kindle: a portable electronic
14 device that allows consumers to purchase, download, and read ebooks. At the
15 time, there was only one other ereader available in the emerging ebook market,
16 and Amazon’s Kindle quickly gained traction. In 2007, ebook revenue in North
17 America was only \$70 million, a tiny amount relative to the approximately \$30
18 billion market for physical trade books. The market was growing, however; in

1 2008 ebook revenue was roughly \$140 million and, by the time Barnes & Noble,
2 Inc. (Barnes & Noble) launched its Nook ereader in November 2009, Amazon
3 was responsible for 90% of all ebook sales. *Apple*, 952 F. Supp. 2d at 648-49.

4 Amazon followed a “wholesale” business model similar to the one used
5 with print books: publishers recommended a digital list price and received a
6 wholesale price for each ebook that Amazon sold. In exchange, Amazon could
7 sell the publishers’ ebooks on the Kindle and determine the retail price. At least
8 early on, publishers tended to recommend a digital list price that was about 20%
9 lower than the print list price to reflect the fact that, with an ebook, there is no
10 cost for printing, storing, packaging, shipping, or returning the books.

11 Where Amazon departed from the publishers’ traditional business model
12 was in the sale of new releases and *New York Times* bestsellers. Rather than
13 selling more expensive versions of these books upon initial release (as publishers
14 encouraged by producing hardcover books before paperback copies), Amazon
15 set the Kindle price at one, stable figure — \$9.99. At this price, Amazon was
16 selling “certain” new releases and bestsellers at a price that “roughly matched,”
17 or was slightly lower than, the wholesale price it paid to the publishers. *Apple*,
18 952 F. Supp. 2d at 649. David Naggar, a Vice President in charge of Amazon’s

1 Kindle content, described this as a “classic loss-leading strategy” designed to
2 encourage consumers to adopt the Kindle by discounting new releases and *New*
3 *York Times* bestsellers and selling other ebooks without the discount. J.A. 1485.
4 The district court also referred to this as a “loss leader[.]” strategy, *Apple*, 952 F.
5 Supp. 2d at 650, 657, 708, and explained that Amazon “believed [the \$9.99]
6 pricing would have long-term benefits for its consumers,” *id.* at 649. Contrary to
7 the dissent’s portrayal of the opinion, the district court did *not* find that Amazon
8 used the \$9.99 price point to “assure[.] its domination” in the ebook market, or
9 that its pricing strategy acted as a “barrier to entry” for other retailers.
10 Dissenting Op. at 6-7. Indeed, in November 2009 — just a few months before
11 Apple’s launch of the iBookstore — Barnes & Noble entered the ebook retail
12 market by launching the Nook, *Apple*, 952 F. Supp. 2d at 649 n.6, and as early as
13 2007 Google Inc. (“Google”) had been planning to enter the market using a
14 wholesale model, *id.* at 686.

15 **B. The Publishers’ Reactions**

16 Despite the small number of ebook sales compared to the overall market
17 for trade books, top executives in the Big Six saw Amazon’s \$9.99 pricing
18 strategy as a threat to their established way of doing business. Those executives

1 included: Hachette and Hachette Livre Chief Executive Officers (“CEOs”) David
2 Young and Arnaud Nourry; HarperCollins CEO Brian Murray; Macmillan CEO
3 John Sargent; Penguin USA CEO David Shanks; Random House Chief Operating
4 Officer Madeline McIntosh; and Simon & Schuster President and CEO Carolyn
5 Reidy. In the short term, these members of the Big Six thought that Amazon’s
6 lower-priced ebooks would make it more difficult for them to sell hardcover
7 copies of new releases, “which were often priced,” as the district court noted, “at
8 thirty dollars or more,” *Apple*, 952 F. Supp. 2d at 649, as well as *New York Times*
9 bestsellers. Further down the road, the publishers feared that consumers would
10 become accustomed to the uniform \$9.99 price point for these ebooks,
11 permanently driving down the price they could charge for print versions of the
12 books. Moreover, if Amazon became powerful enough, it could demand lower
13 wholesale prices from the Big Six or allow authors to publish directly with
14 Amazon, cutting out the publishers entirely. As Hachette’s Young put it, the idea
15 of the “wretched \$9.99 price point becoming a de facto standard” for ebooks
16 “sickened” him. J.A. 289.

17 The executives of the Big Six also recognized that their problem was a
18 collective one. Thus, an August 2009 Penguin strategy report (concluded only a

1 few months before Apple commenced its efforts to launch the iBookstore) noted
2 that “[c]ompetition for the attention of readers will be most intense from digital
3 companies whose objective may be to [cut out] traditional publishers altogether. .
4 . . It will not be possible for any individual publisher to mount an effective
5 response, because of both the resources necessary and the risk of retribution, so
6 the industry needs to develop a common strategy.” J.A. 287. Similarly, Reidy
7 from Simon & Schuster opined in September 2009 that the publishers had “no
8 chance of success in getting Amazon to change its pricing practices” unless they
9 acted with a “critical mass,” and expressed the “need to gather more troops and
10 ammunition” before implementing a move against Amazon. J.A. 290 (internal
11 quotation marks omitted).

12 Conveniently, the Big Six operated in a close-knit industry and had no
13 qualms communicating about the need to act together. As the district court
14 found (based on the Publisher Defendants’ own testimony), “[o]n a fairly regular
15 basis, roughly once a quarter, the CEOs of the [Big Six] held dinners in the
16 private dining rooms of New York restaurants, without counsel or assistants
17 present, in order to discuss the common challenges they faced.” *Apple*, 952 F.
18 Supp. 2d at 651. Because they “did not compete with each other on price,” but

1 over authors and agents, the publishers “felt no hesitation in freely discussing
2 Amazon’s prices with each other and their joint strategies for raising those
3 prices.” *Id.* Those strategies included eliminating the discounted wholesale price
4 for ebooks and possibly creating an alternative ebook platform.

5 The most significant attack that the publishers considered and then
6 undertook, however, was to withhold new and bestselling books from Amazon
7 until the hardcover version had spent several months in stores, a practice known
8 as “windowing.” Members of the Big Six both kept one another abreast of their
9 plans to window, and actively pushed others toward the strategy.² By December
10 2009, the *Wall Street Journal* and *New York Times* were reporting that four of the
11 Big Six had announced plans to delay ebook releases until after the print release,
12 and the two holdouts — Penguin and Random House — faced pressure from
13 their peers.

² Citing one example, the district court referenced a fall 2009 email in which Hachette’s Young informed his colleague Nourry of Simon & Schuster’s windowing plans, advising “[c]ompletely confidentially, Carolyn [Reidy] has told me that they [Simon & Schuster] are delaying the new Stephen King, with his full support, but will not be announcing this until the day after Labor Day.” *Apple*, 952 F. Supp. 2d at 652 (first and second alterations in original) (internal quotation marks omitted). The district court went on to observe that Young, “[u]nderstanding the impropriety of this exchange of confidential information with a competitor, . . . advised Nourry that ‘it would be prudent for you to double delete this from your email files when you return to your office.’” *Id.*

1 Ultimately, however, the publishers viewed even this strategy to save their
2 business model as self-destructive. Employees inside the publishing companies
3 noted that windowing encouraged piracy, punished ebook consumers, and
4 harmed long-term sales. One author wrote to Sargent in December 2009 that the
5 “old model has to change” and that it would be better to “embrace e-books,”
6 publish them at the same time as the hardcovers, “and pray to God they both sell
7 like crazy.” J.A. 325. Sargent agreed, but expressed the hope that ebooks could
8 eventually be sold for between \$12.95 and \$14.95. “The question is,” he mused,
9 “how to get there?” J.A. 325.

10 **C. Apple’s Entry into the ebook Market**

11 Apple is one of the world’s most innovative and successful technology
12 companies. Its hardware sells worldwide and supports major software
13 marketplaces like iTunes and the App Store. But in 2009, Apple lacked a
14 dedicated marketplace for ebooks or a hardware device that could offer an
15 outstanding reading experience. The pending release of the iPad, which Apple
16 intended to announce on January 27, 2010, promised to solve that hardware
17 deficiency.

1 Eddy Cue, Apple's Senior Vice President of Internet Software and Services
2 and the director of Apple's digital content stores, saw the opportunity for an
3 ebook marketplace on the iPad. By February 2009, Cue and two colleagues —
4 Kevin Saul and Keith Moerer — had researched the ebook market and concluded
5 that it was poised for rapid expansion in 2010 and beyond. While Amazon had
6 an estimated 90% market share in trade ebooks, Cue believed that Apple could
7 become a powerful player in the market in large part because consumers would
8 be able to do many tasks on the iPad, and would not want to carry a separate
9 Kindle for reading alone. In an email to Apple's then-CEO, Steve Jobs, he
10 discussed the possibility of Amazon selling ebooks through an application on the
11 iPad, but felt that "it would be very easy for [Apple] to compete with and . . .
12 trounce Amazon by opening up our own ebook store" because "[t]he book
13 publishers would do almost anything for [Apple] to get into the ebook business."
14 J.A. 282.

15 Jobs approved Cue's plan for an ebook marketplace — which came to be
16 known as the iBookstore — in November 2009. Although the iPad would go to
17 market with or without the iBookstore, Apple hoped to announce the ebook
18 marketplace at the January 27, 2010 iPad launch to "ensure maximum consumer

1 exposure” and add another “dramatic component” to the event. *Apple*, 952 F.
2 Supp. 2d at 655. This left Cue and his team only two months amidst the holiday
3 season both to create a business model for the iBookstore and to assemble a
4 group of publishers to participate. Cue also had personal reasons to work
5 quickly. He knew that Jobs was seriously ill, and that, by making the iBookstore
6 a success, he could help Jobs achieve a longstanding goal of creating a device that
7 provides a superior reading experience.

8 Operating under a tight timeframe, Cue, Saul, and Moerer streamlined
9 their efforts by focusing on the Big Six publishers. They began by arming
10 themselves with some important information about the state of affairs within the
11 publishing industry. In particular, they learned that the publishers feared that
12 Amazon’s pricing model could change their industry, that several publishers had
13 engaged in simultaneous windowing efforts to thwart Amazon, and that the
14 industry as a whole was in a state of turmoil. “Apple understood,” as the district
15 court put it, “that the Publishers wanted to pressure Amazon to raise the \$9.99
16 price point for e-books, that the Publishers were searching for ways to do that,
17 and that they were willing to coordinate their efforts to achieve that goal.” *Id.* at
18 656. For its part, as the district court found, Apple was willing to sell ebooks at

1 higher prices, but “had decided that it would not open the iBookstore if it could
2 not make money on the store and compete effectively with Amazon.” *Id.*

3 **D. Apple’s Negotiations with the Publishers**

4 **1. Initial Meetings**

5 Apple held its first meetings with each of the Big Six between December 15
6 and 16. The meetings quickly confirmed Cue’s suspicions about the industry. As
7 he wrote to Jobs after speaking with three of the publishers, “[c]learly, the
8 biggest issue is new release pricing” and “Amazon is definitely not liked much
9 because of selling below cost for NYT Best Sellers.” J.A. 326-27. Many publishers
10 also emphasized that they were searching for a strategy to regain control over
11 pricing. Apple informed each of the Big Six that it was negotiating with the other
12 major publishers, that it hoped to begin selling ebooks within the next 90 days,
13 and that it was seeking a critical mass of participants in the iBookstore and
14 would launch only if successful in reaching this goal. Apple informed the
15 publishers that it did not believe the iBookstore would succeed unless publishers
16 agreed both not to window books and to sell ebooks at a discount relative to their
17 physical counterparts. Apple noted that ebook prices in the iBookstore needed to
18 be comparable to those on the Kindle, expressing the view, as Reidy recorded,

1 that it could not “tolerate a market where the product is sold significantly more
2 cheaply elsewhere.” *Apple*, 952 F. Supp. 2d at 657 (internal quotation marks
3 omitted). Most importantly for the publishers, however, Cue’s team also
4 expressed Apple’s belief that Amazon’s \$9.99 price point was not ingrained in
5 consumers’ minds, and that Apple could sell new releases and *New York Times*
6 bestsellers for somewhere between \$12.99 and \$14.99. In return, Apple requested
7 that the publishers decrease their wholesale prices so that the company could
8 make a small profit on each sale.

9 These meetings spurred a flurry of communications reporting on the
10 “[t]errific news[,]” as Reidy put it in an email to Leslie Moonves, her superior at
11 parent company CBS Corporation (“CBS”), that Apple “was not interested in a
12 low price point for digital books” and didn’t want “Amazon’s \$9.95 [sic] to
13 continue.” *Apple*, 952 F. Supp. 2d at 658 (first alteration in original) (internal
14 quotation marks omitted). Significantly, these communications included
15 numerous exchanges *between* executives at different Big Six publishers who, the
16 district court found, “hashed over their meetings with Apple with one another.”
17 *Id.* The district court found that the frequent telephone calls among the Publisher

1 Defendants during the period of their negotiations with Apple “represented a
2 departure from the ordinary pattern of calls among them.” *Id.* at 655 n.14.

3 **2. The Agency Model**

4 Meanwhile, Cue, Moerer, and Saul returned to Apple’s headquarters to
5 develop a business model for the iBookstore. Although the team was optimistic
6 about the initial meetings, they remained concerned about whether the
7 publishers would reduce wholesale prices on new releases and bestsellers by a
8 large enough margin to allow Apple to offer competitive prices and still make a
9 profit. One strategy that the team considered was to ask publishers for a 25%
10 wholesale discount on all of these titles, so if a physical book sold at \$12
11 wholesale (the going rate for the majority of *New York Times* bestsellers) Apple
12 could purchase the ebook version for \$9 and offer it on the iBookstore at a small
13 markup. But Cue was aware that some publishers had increased Amazon’s
14 digital wholesale prices in 2009 in an unsuccessful effort to convince Amazon to
15 change its pricing. *Id.* at 650; J.A. 1771. Cue felt it would be difficult to negotiate
16 wholesale prices down far enough “for [Apple] to generally compete profitably
17 with Amazon’s below-cost pricing on the most popular e-books.” J.A. 1772. As
18 Cue saw it, Apple’s most valuable bargaining chip came from the fact that the

1 publishers were desperate “for an alternative to Amazon’s pricing policies and
2 excited about . . . the prospect that [Apple’s] entry [into the ebook market] would
3 give them leverage in their negotiations with Amazon.” *Apple*, 952 F. Supp. 2d at
4 659.

5 It was at this point that Cue’s team, recognizing its opportunity,
6 abandoned the wholesale business model for a new, agency model.³ Unlike a
7 wholesale model, in an agency relationship the *publisher* sets the price that
8 consumers will pay for each ebook. Then, rather than the retailer paying the
9 publisher for each ebook that it sells, the publisher pays the retailer a fixed
10 percentage of each sale. In essence, the retailer receives a commission for
11 distributing the publisher’s ebooks. Under the system Apple devised, publishers
12 would have the freedom to set ebook prices in the iBookstore, and would keep
13 70% of each sale. The remaining 30% would go to Apple as a commission.

14 This switch to an agency model obviated Apple’s concerns about
15 negotiating wholesale prices with the Big Six while ensuring that Apple profited
16 on every sale. It did not, however, solve all of the company’s problems. Because
17 the agency model handed the publishers control over pricing, it created the risk

³ Notably, the possibility of an agency arrangement was first mentioned by Hachette and HarperCollins as a way “to fix Amazon pricing.” J.A. 346.

1 that the Big Six would sell ebooks in the iBookstore at far higher prices than
2 Kindle's \$9.99 offering. If the prices were too high, Apple could be left with a
3 brand new marketplace brimming with titles, but devoid of customers.

4 To solve this pricing problem, Cue's team initially devised two strategies.
5 First, they realized that they could maintain "realistic prices" by establishing
6 price caps for different types of books. J.A. 359. Of course, these caps would
7 need to be *higher* than Amazon's \$9.99 price point, or Apple would face the same
8 difficult price negotiations that it sought to avoid by switching away from the
9 wholesale model. But at this point Apple was not content to open its iBookstore
10 offering prices higher than the competition. For as the district court found, if the
11 Publisher Defendants "wanted to end Amazon's \$9.99 pricing," Apple similarly
12 desired "that there be no price competition at the retail level." *Apple*, 952 F.
13 Supp. 2d at 647.

14 Apple next concluded, then, as the district court found, that "[t]o ensure
15 that the iBookstore would be competitive at higher prices, Apple . . . needed to
16 eliminate all retail price competition." *Id.* at 659. Thus, rather than simply
17 agreeing to price caps above Amazon's \$9.99 price point, Apple created a second
18 requirement: publishers must switch all of their other ebook retailers —

1 including Amazon — to an agency pricing model. The result would be that
2 Apple would not need to compete with Amazon on price, and publishers would
3 be able to eliminate Amazon’s \$9.99 pricing. Or, as Cue would later describe the
4 plan to executives at Simon & Schuster, Macmillan, and Random House, the plan
5 “solve[d] [the] Amazon issue” by allowing the publishers to wrest control over
6 pricing from Amazon.⁴ *Id.* at 661 (internal quotation marks omitted).

7 On January 4 and 5, Apple sent essentially identical emails to each member
8 of the Big Six to explain its agency model proposal. Each email described the
9 commission split between Apple and the publishers and recommended three
10 price caps: \$14.99 for hardcover books with list prices above \$35; \$12.99 for
11 hardcover books with list prices below \$35; and \$9.99 for all other trade books.
12 The emails also explained that, “to sell ebooks at realistic prices . . . all [other]
13 resellers of new titles need to be in [the] agency model” as well. J.A. 360. Or, as
14 Cue told Reidy, “all publishers” would need to move “all retailers” to an agency
15 model. J.A. 2060.

⁴ Cue testified at trial that his reference to “solv[ing] the Amazon issue” denoted the proposal to price ebooks in the iBookstore above \$9.99, and was not a reference to raising prices across the industry or wresting control over pricing from Amazon. In this and other respects, the district court found Cue’s testimony to be “not credible” — a determination that, on this record, is in no manner erroneous, much less clearly so. *Id.* at 661 n.19. As the district court put it, “Apple’s pitch to the Publishers was — from beginning to end — a vision for a new industry-wide price schedule.” *Id.*

3. The “Most-Favored-Nation” Clause

Cue’s thoughts on the agency model continued to evolve after the emails on January 4 and 5. Most significantly, Saul — Cue’s in-house counsel — devised an alternative to explicitly requiring publishers to switch other retailers to agency. This alternative involved the use of a “most-favored nation” clause (“MFN Clause” or “MFN”). In general, an MFN Clause is a contractual provision that requires one party to give the other the best terms that it makes available to any competitor. In the context of Apple’s negotiations, the MFN Clause mandated that, “[i]f, for any particular New Release in hardcover format, the . . . Customer Price [in the iBookstore] at any time is or becomes higher than a customer price offered by any other reseller . . . , then [the] Publisher shall designate a new, lower Customer Price [in the iBookstore] to meet such lower [customer price].” J.A. 559. Put differently, the MFN would require the publisher to offer any ebook in Apple’s iBookstore for no more than what the same ebook was offered elsewhere, such as from Amazon.

On January 11, Apple sent each of the Big Six a proposed eBook Agency Distribution Agreement (the “Contracts”). As described in the January 4 and 5 emails, these Contracts would split the proceeds from each ebook sale between

1 the publisher and Apple, with the publisher receiving 70%, and would set price
2 caps on ebooks at \$14.99, \$12.99, and \$9.99 depending on the book's hardcover
3 price. But unlike the initial emails, the Contracts contained MFN Clauses in
4 place of the requirement that publishers move all other retailers to an agency
5 model. Apple then assured each member of the Big Six that it was being offered
6 the same terms as the others.

7 The Big Six understood the economic incentives that the MFN Clause
8 created. Suppose a new hardcover release sells at a list price of \$25, and a
9 wholesale price of \$12.50. With Amazon, the publishers had been receiving the
10 wholesale price (or a slightly lower digital wholesale price) for every ebook copy
11 of the volume sold on Kindle, even if Amazon ultimately sold the ebook for less
12 than that wholesale price. Under Apple's initial agency model — with price caps
13 but no MFN Clause — the publishers already stood to make *less* money per
14 ebook with Apple. Because Apple capped the ebook price of a \$25 hardcover at
15 \$12.99 and took 30% of that price, publishers could only expect to make \$8.75 per
16 sale. But what the publishers sacrificed in short-term revenue, they hoped to
17 gain in long-term stability by acquiring more control over pricing and,
18 accordingly, the ability to protect their hardcover sales.

1 The MFN Clause changed the situation by making it imperative, not
2 merely desirable, that the publishers wrest control over pricing from ebook
3 retailers generally. Under the MFN, if Amazon stayed at a wholesale model and
4 continued to sell ebooks at \$9.99, the publishers would be forced to sell in the
5 iBookstore, too, at that same \$9.99 price point. The result would be the worst of
6 both worlds: *lower* short-term revenue and *no* control over pricing. The
7 publishers recognized that, as a practical matter, this meant that the MFN Clause
8 would force them to move Amazon to an agency relationship. As Reidy put it,
9 her company would need to move all its other ebook retailers to agency “unless
10 we wanted to make even less money” in this growing market. *Apple*, 952 F.
11 Supp. 2d at 666 (internal quotation marks omitted). This situation also gave each
12 of the publishers a stake in Apple’s quest to have a critical mass of publishers join
13 the iBookstore because, “[w]hile no one Publisher could effect an industry-wide
14 shift in prices or change the public’s perception of a book’s value, if they moved
15 together they could.” *Id.* at 665; *see also* J.A. 1981.

16 Apple understood this dynamic as well. As the district court found,
17 “Apple did not change its thinking” when it replaced the explicit requirement
18 that the publishers move other retailers to an agency model with the MFN.

1 Indeed, in the following weeks, Apple assiduously worked to make sure that the
2 shift to agency occurred. *Apple*, 952 F. Supp. 2d at 663. But Apple also
3 understood that, as Cue bluntly put it, “any decent MFN forces the model” away
4 from wholesale and to agency. *Id.* (internal quotation marks omitted). Or as the
5 district court found, “the MFN protected Apple from retail price competition as it
6 punished a Publisher if it failed to impose agency terms on other e-tailers.” *Id.* at
7 665.

8 Thus, the terms of the negotiation between Apple and the publishers
9 became clear: Apple wanted quick and successful entry into the ebook market
10 and to eliminate retail price competition with Amazon. In exchange, it offered
11 the publishers an opportunity “to confront Amazon as one of an organized
12 group . . . united in an effort to eradicate the \$9.99 price point.” *Id.* at 664. Both
13 sides needed a critical mass of publishers to achieve their goals. The MFN
14 played a pivotal role in this *quid pro quo* by “stiffen[ing] the spines of the
15 [publishers] to ensure that they would demand new terms from Amazon,” and
16 protecting Apple from retail price competition. *Id.* at 665.

17

18

4. Final Negotiations

1
2 The proposed Contracts sparked intense negotiations as Cue's team raced
3 to assemble enough publishers to announce the iBookstore by January 27. The
4 publishers' first volley was to push back on Apple's price caps, which they
5 recognized would become the "standard across the industry" for pricing.⁵ J.A.
6 571. In a set of meetings between January 13 and 14, the majority of the Big Six
7 expressed a general willingness to adopt an agency model, but refused to do so
8 with the price limits Apple demanded. Cue responded by asking Jobs for
9 permission to create a more lenient price cap system. Under this new regime,
10 *New York Times* bestsellers could sell for \$14.99 if the hardcover was listed above
11 \$30, and for \$12.99 if listed below that price. As for new releases, a \$12.99 cap
12 would apply to hardcovers priced between \$25 and \$27.50; a \$14.99 cap would
13 apply to hardcovers selling for up to \$30; and, if the hardcover sold for over \$30,
14 publishers could sell the ebook for between \$16.99 and \$19.99. Jobs responded
15 that he could "live with" the pricing "as long as [the publishers] move Amazon
16 to the agen[cy] model too." J.A. 499.

⁵ As one HarperCollins executive put it, the "upshot" of moving to the agency model and adopting price caps was that "Apple would control price and that price would be standard across the industry." *Apple*, 952 F. Supp. 2d at 670 (internal quotation marks omitted).

1 Cue proposed this new pricing regime to the Big Six on January 16 and,
2 with only 11 days remaining before the iPad launch, turned up the pressure. In
3 each email conveying the new prices, Cue reminded the publishers that, if they
4 did not agree to the iBookstore by the 27th, other companies, including Amazon
5 and Barnes & Noble, would certainly build their own book store apps for the
6 iPad. Correspondence from within the publishing companies also shows that
7 Cue promoted the proposal as the “best chance for publishers to challenge the
8 9.99 price point,” and emphasized that Apple would “not move forward with the
9 store [unless] 5 of the 6 [major publishers] signed the agreement.” J.A. 522-23.
10 As Cue said at trial, he attempted to “assure [the publishers] that they weren’t
11 going to be alone, so that [he] would take the fear awa[y] of the Amazon
12 retribution that they were all afraid of.” J.A. 2068 (internal quotation marks
13 omitted). “The Apple team reminded the Publishers,” as the district court found,
14 “that this was a rare opportunity for them to achieve control over pricing.”
15 *Apple*, 952 F. Supp. 2d at 664.

16 By January 22, two publishers — Simon & Schuster and Hachette — had
17 verbally committed to join the iBookstore, while a third, Penguin, had agreed to
18 Apple’s terms in principle. As for the others, Cue was frustrated that they kept

1 “chickening out” because of the “dramatic business change” that Apple was
2 proposing. J.A. 547. To make matters worse, “[p]ress reports on January 18 and
3 19 alerted the publishing world and Amazon to the Publishers’ negotiations with
4 Apple,” *Apple*, 952 F. Supp. 2d at 670-71, and Amazon learned from Random
5 House that it was facing “pressure from other publishers . . . to move to [the]
6 agency model because Apple had made it clear that unless all of the Big Six
7 participated, they wouldn’t bother with building a bookstore,” J.A. 1520.
8 Representatives from Amazon descended on New York for a set of long-
9 scheduled meetings with the publishers. As the district court found, “[i]n
10 separate conversations on January 20 and over the next few days, the Publisher
11 Defendants all told Amazon that they wanted to change to an agency
12 distribution model with Amazon.” *Apple*, 952 F. Supp. 2d at 672.

13 Macmillan, however, presented an issue for Apple. The district court
14 found that at a January 20 lunch between John Sargent and Amazon, Sargent
15 “announced that Macmillan was planning to offer Amazon the option to choose
16 either an agency [or wholesale] model.” *Id.* But at dinner with Cue that night,
17 according to the district court, Cue made sure that Sargent understood the
18 consequences of the MFN, explaining “that Macmillan had no choice but to move

1 Amazon to an agency model if it wanted to sign an agency agreement with
2 Apple.”⁶ *Id.* The next day, Sargent emailed Cue to express his continued
3 reservations about switching Macmillan’s other retailers to an agency
4 relationship.

5 With the iPad launch fast approaching, Cue enlisted the help of others.
6 Cue had received an email from Simon & Schuster’s Carolyn Reidy, who had
7 already verbally committed to Apple’s terms and whom Cue would later call the
8 “real leader of the book industry,” moments after hearing from Sargent. J.A. 621.
9 Cue then spoke with Reidy for twenty minutes before reaching out to Brian
10 Murray, who, as the district court found, “was fully supportive of the
11 requirement that all e-tailers be moved to an agency model.” *Apple*, 952 F. Supp.
12 2d at 673 n.39. After the discussions, Cue asked Sargent to speak with both
13 Reidy and Murray. Sargent complied, and “spoke to both Murray and Reidy by
14 telephone for eight and fifteen minutes, respectively.” *Id.* at 673. Minutes later,
15 Sargent called the Amazon representative to inform him that Macmillan planned
16 to sign an agreement that “required” the company to conduct business with

⁶ Although Cue denied discussing the MFN that night, the district court found this testimony not credible in light of Cue’s deposition testimony and his contemporaneous email to Jobs that Sargent had “legal concerns over the price-matching.” *Apple*, 952 F. Supp. 2d at 672 n.38 (internal quotation marks omitted). This determination was not clearly erroneous.

1 Amazon through an agency model. *Id.* By January 23, Macmillan had verbally
2 agreed to join the iBookstore.

3 Cue followed a similar strategy with Penguin. While Penguin's CEO
4 David Shanks agreed to Apple's terms on January 22, he informed Cue that he
5 would join the iBookstore only if four other publishers agreed to participate. By
6 January 25, Apple had signatures from three publishers but Penguin was still
7 noncommittal. Cue called Shanks, and the two spoke for twenty minutes. "Less
8 than an hour [later], Shanks called Reidy to discuss Penguin's status in its
9 negotiations with Apple." *Id.* at 675. Penguin signed the Contract that afternoon.

10 HarperCollins was the fifth, and final, publisher to agree in principle to
11 Apple's proposal. Murray, its CEO, "remained unhappy over the size of Apple's
12 commission and the existence of price caps." *Id.* at 673 n.39. Unable to negotiate
13 successfully with Murray, Cue asked Jobs to contact James Murdoch, the CEO of
14 the publisher's parent company, and "tell him we have 3 signed so there is no
15 leap of faith here." *Id.* at 675 (internal quotation marks omitted). After a series of
16 emails, Jobs summarized Apple's position to Murdoch:

17 [W]e simply don't think the ebook market can be successful with
18 pricing higher than \$12.99 or \$14.99. Heck, Amazon is selling these
19 books at \$9.99, and who knows, maybe they are right and we will
20 fail even at \$12.99. But we're willing to try at the prices we've

1 proposed. . . . As I see it, [HarperCollins] has the following choices:
2 (1) Throw in with [A]pple and see if we can all make a go of this to
3 create a real mainstream ebooks market at \$12.99 and \$14.99. (2)
4 Keep going with Amazon at \$9.99. You will make a bit more money
5 in the short term, but in the medium term Amazon will tell you they
6 will be paying you 70% of \$9.99. They have shareholders too. (3)
7 Hold back your books from Amazon. Without a way for customers
8 to buy your ebooks, they will steal them.
9

10 *Id.* at 677. Cue also emailed Murray to inform him that four other publishers had
11 signed their agreements. Murray then called executives at both Hachette and
12 Macmillan before agreeing to Apple's terms.

13 As the district court found, during the period in January during which
14 Apple concluded its agreements with the Publisher Defendants, "Apple kept the
15 Publisher Defendants apprised about who was in and how many were on
16 board."⁷ *Id.* at 673. The Publisher Defendants also kept in close communication.
17 As the district court noted, "[i]n the critical negotiation period, over the three
18 days between January 19 and 21, Murray, Reidy, Shanks, Young, and Sargeant
19 called one another 34 times, with 27 calls exchanged on January 21 alone." *Id.* at
20 674.

⁷ Indeed, on the morning of January 21, Apple's initial deadline for the publishers to commit to agency, Simon & Schuster's Reidy emailed Cue to get "an update on your progress in herding us cats." J.A. 543.

1 By the January 27 iPad launch, five of the Big Six — Hachette,
2 HarperCollins, Macmillan, Penguin, and Simon & Schuster — had agreed to
3 participate in the iBookstore. The lone holdout, Random House, did not join
4 because its executives believed it would fare better under a wholesale pricing
5 model and were unwilling to make a complete switch to agency pricing. Steve
6 Jobs announced the iBookstore as part of his presentation introducing the iPad.
7 When asked after the presentation why someone should purchase an ebook from
8 Apple for \$14.99 as opposed to \$9.99 with Amazon or Barnes & Noble, Jobs
9 confidently replied, “[t]hat won’t be the case . . . the price will be the same. . . .
10 [P]ublishers will actually withhold their [e]books from Amazon . . . because they
11 are not happy with the price.”⁸ A day later, Jobs told his biographer the
12 publishers’ position with Amazon: “[y]ou’re going to sign an agency contract or
13 we’re not going to give you the books.” J.A. 891 (internal quotation marks
14 omitted).

⁸ On January 29, Simon & Schuster’s general counsel wrote to Reidy that she “[could not] believe that Jobs made [this] statement,” which she considered “[i]ncredibly stupid.” J.A. 638.

1 E. Negotiations with Amazon

2 Jobs's boast proved to be prophetic. While the Publisher Defendants were
3 signing Apple's Contracts, they were also informing Amazon that they planned
4 on changing the terms of their agreements with it to an agency model. However,
5 their move against Amazon began in earnest on January 28, the day after the iPad
6 launch. That afternoon, John Sargent flew to Seattle to deliver an ultimatum on
7 behalf of Macmillan: that Amazon would switch its ebook sales agreement with
8 Macmillan to an agency model or suffer a seven-month delay in its receipt of
9 Macmillan's new releases.⁹ Amazon responded by removing the option to
10 purchase Macmillan's print and ebook titles from its website.

11 Sargent, as the district court found, had informed Cue of his intention to
12 confront Amazon before ever leaving for Seattle.¹⁰ *Apple*, 952 F. Supp. 2d at 678.
13 On his return, he emailed Cue to inform him about Amazon's decision to remove

⁹ As the district court found, "[s]even months was no random period — it was the number of months for which titles were designated New Release titles under the Apple Agreement and restrained by the Apple price caps and MFN." *Apple*, 952 F. Supp. 2d at 679.

¹⁰ At trial, Cue claimed he had no advance knowledge of Sargent's plan to go to Seattle, but the district court found this testimony to be incredible. Sargent had emailed Cue about his trip days before the meeting took place. Moreover, on January 28, the day of the meeting, Jobs told his biographer that the Publisher Defendants "went to Amazon and said, 'You're going to sign an agency contract or we're not going to give you the books.'" *Apple*, 952 F. Supp. 2d at 678 n.47. The district court's assessment of Cue's credibility was not clearly erroneous.

1 Macmillan ebooks from Kindle, adding a note to say that he wanted to “make
2 sure you are in the loop.” J.A. 640. Sargent also wrote a public letter to
3 Macmillan’s authors and agents, describing the Amazon negotiations. Hachette’s
4 Arnaud Nourry emailed the CEO of Macmillan’s parent company to express his
5 “personal support” for Macmillan’s actions and to “ensure [him] that [he was]
6 not going to find [his] company alone in the battle.” J.A. 643. A Penguin
7 executive wrote to express similar support for Macmillan’s position.

8 The district court found that while Amazon was “opposed to adoption of
9 the agency model and did not want to cede pricing authority to the Publishers,”
10 it knew that it could not prevail in this position against five of the Big Six. *Apple*,
11 952 F. Supp. 2d at 671, 680. When Amazon told Macmillan that it would be
12 willing to negotiate agency terms, Sargent sent Cue an email titled “URGENT!!”
13 that read: “Hi Eddy, I am gonna need to figure out our final agency terms of sale
14 tonight. Can you call me please?” J.A. 642. Cue and Sargent spoke that night
15 and, while Cue denied at trial that the conversation concerned Macmillan’s
16 negotiations with Amazon, the district court found that “his denial was not

1 credible.”¹¹ *Apple*, 952 F. Supp. 2d at 681 n.52. By February 5, Amazon had
2 agreed to agency terms with Macmillan.

3 The other publishers who had joined the iBookstore quickly followed
4 Macmillan’s lead. On February 11, Reidy wrote to the head of CBS that Simon &
5 Schuster was beginning agency negotiations with Amazon. She informed him
6 that she was trying to “delay” negotiations because it was “imperative . . . that
7 the other publishers with whom Apple has announced deals push for resolution
8 on their term changes” at the same time, “thus not leaving us out there alone.”
9 J.A. 701. Each of the Publisher Defendants then informed Amazon that they
10 were under tight deadlines to negotiate new agency agreements, and kept one
11 another informed about the details of their negotiations. As David Naggar, one
12 of Amazon’s negotiators, testified, whenever Amazon “would make a concession
13 on an important deal point,” it would “come back to us from another publisher
14 asking for the same thing or proposing similar language.” J.A. 1491.

15 Once again, Apple closely monitored the negotiations with Amazon. The
16 Publisher Defendants would inform Cue when they had completed agency
17 agreements, and his team monitored price changes on the Kindle. When

¹¹ As the district court noted, Macmillan had executed its Contract with Apple a week earlier, so that “the only final agency terms still under discussion were with Amazon.” *Apple*, 952 F. Supp. 2d at 681 n.52.

1 Penguin languished behind the others, Cue informed Jobs that Apple was
2 “changing a bunch of Penguin titles to 9.99” in the iBookstore “because they
3 didn’t get their Amazon deal done.” *Apple*, 952 F. Supp. 2d at 682 (internal
4 quotation marks omitted). By March 2010, Macmillan, HarperCollins, Hachette,
5 and Simon & Schuster had completed agency agreements with Amazon. When
6 Penguin completed its deal in June, the company’s executive proudly announced
7 to Cue that “[t]he playing field is now level.” *Id.* (internal quotation marks
8 omitted).¹²

9 **F. Effect on Ebook Prices**

10 As Apple and the Publisher Defendants expected, the iBookstore price
11 caps quickly became the benchmark for ebook versions of new releases and *New*
12 *York Times* bestsellers. In the five months following the launch of the iBookstore,
13 the publishers who joined the marketplace and switched Amazon to an agency
14 model priced 85.7% of new releases on Kindle and 92.1% of new releases on the
15 iBookstore at, or just below, the price caps. *Apple*, 952 F. Supp. 2d at 682. Prices
16 for *New York Times* bestsellers took a similar leap as publishers began to sell

¹² Eventually, the Publisher Defendants negotiated agency agreements with Barnes & Noble, and later Google. Random House also adopted the agency model, and joined the iBookstore, in early 2011.

1 96.8% of their bestsellers on Kindle and 99.4% of their bestsellers on the
2 iBookstore at, or just below, the Apple price caps. *Id.* During that same time
3 period, Random House, which had not switched to an agency model, saw
4 virtually no change in the prices for its new releases or *New York Times*
5 bestsellers.

6 The Apple price caps also had a ripple effect on the rest of the Publisher
7 Defendants' catalogues. Recognizing that Apple's price caps were tied to the
8 price of hardcover books, many of these publishers increased the prices of their
9 newly released *hardcover* books to shift the ebook version into a higher price
10 category. *Id.* at 683. Furthermore, because the Publisher Defendants who
11 switched to the agency model expected to make less money per sale than under
12 the wholesale model, they also increased the prices on their ebooks that were *not*
13 new releases or bestsellers to make up for the expected loss of revenue.¹³ Based
14 on data from February 2010 — just before the Publisher Defendants switched
15 Amazon to agency pricing — to February 2011, an expert retained by the Justice
16 Department observed that the weighted average price of the Publisher
17 Defendants' new releases increased by 24.2%, while bestsellers increased by

¹³ The five Publisher Defendants accounted for 48.8% of all retail trade ebook sales in the United States during the first quarter of 2010.

1 40.4%, and other ebooks increased by 27.5%, for a total weighted average ebook
2 price increase of 23.9%.¹⁴ Indeed, even Apple's expert agreed, noting that, over a
3 two-year period, the Publisher Defendants increased their average prices for
4 hardcovers, new releases, and other ebooks.

5 Increasing prices reduced demand for the Publisher Defendants' ebooks.
6 According to one of Plaintiffs' experts, the publishers who switched to agency
7 sold 77,307 fewer ebooks over a two-week period after the switch to agency than
8 in a comparable two-week period before the switch, which amounted to selling
9 12.9% fewer units. *Id.* at 684. Another expert relied on data from Random House
10 to estimate how many ebooks the Publisher Defendants who switched Amazon
11 to agency would have sold had they stayed with the wholesale model, and
12 concluded that the agency switch and price increases led to 14.5% fewer sales. *Id.*

13 Significantly, these changes took place against the backdrop of a rapidly
14 changing ebook market. Amazon introduced the Kindle in November 2007, just
15 over two years before Apple launched the iPad in January 2010. During that
16 short period, Apple estimated that the market grew from \$70 million in ebook

¹⁴ A weighted average price controls for the fact that different ebooks sell in different quantities by dividing the total price that consumers paid for ebooks by the total number of ebooks sold.

1 sales in 2007 to \$280 million in 2009, and the company projected those figures to
2 grow significantly in following years. Apple's expert witnesses argued that
3 overall ebook sales continued to grow in the two years after the creation of the
4 iBookstore and that the average ebook price fell during those years. But as
5 Plaintiffs' experts pointed out, the ebook market had been expanding rapidly
6 even before Apple's entry and average prices had been falling as lower-end
7 publishers entered the market and larger numbers of old books became available
8 in digital form. "Apple's experts did not present any analysis that attempted to
9 control for the many changes that the e-book market was experiencing during
10 these early years of its growth," *Apple*, 952 F. Supp. 2d at 685, nor did they
11 estimate how the market would have grown *but for* Apple's agreement with the
12 Publisher Defendants to switch to an agency model and raise prices. To the
13 contrary, the undisputed fact that the Publisher Defendants raised prices on their
14 ebooks, which accounted for roughly 50% of the trade ebook market in the first
15 quarter of 2010, necessitated "a finding that the actions taken by Apple and the
16 Publisher Defendants led to an increase in the price of e-books." *Id.*

17 Finally, in response to the dissent's claim that Apple's conduct
18 "deconcentrat[ed] . . . the e-book retail market" and thus was "pro-competitive,"

1 Dissenting Op. at 31, it is worth noting that the district court’s economic analysis
2 and the parties’ submissions at trial focused entirely on the price and sales
3 figures for trade ebooks. This is because both parties agreed that the relevant
4 market in this case is “the trade e-books market, not the e-reader market or the
5 ‘e-books system’ market.” *United States v. Apple, Inc.*, 889 F. Supp. 2d 623, 642
6 (S.D.N.Y. 2012); *Apple*, 952 F. Supp. 2d at 694 n.60. The district court did not
7 analyze the state of competition between ebook *retailers* or determine that
8 Amazon’s pricing policy acted, as the dissent accuses, as a “barrier[] to entry” for
9 other potential retailers. Dissenting Op. at 24, 30.

10 **II. Procedural History**

11 On April 11, 2012, Plaintiffs filed a pair of civil antitrust actions in the
12 United States District Court for the Southern District of New York. The
13 complaints alleged that Apple and the Publisher Defendants — Hachette,
14 HarperCollins, Macmillan, Penguin, and Simon & Schuster — conspired to raise,
15 fix, and stabilize the retail price for newly released and bestselling trade ebooks
16 in violation of § 1 of the Sherman Act and various state laws. The litigation then
17 proceeded along two separate trajectories, one for the Publisher Defendants and
18 the other for Apple.

1 **A. Publisher Defendants**

2 Hachette, HarperCollins, and Simon & Schuster agreed to settle with DOJ
3 by signing consent decrees on the same day that the Justice Department filed its
4 complaint. Pursuant to the Tunney Act, 15 U.S.C. § 16 *et seq.*, “at least 60 days
5 prior to the effective date” of a consent judgment, the United States must file a
6 “competitive impact statement,” which includes, *inter alia*, “the nature and
7 purpose of the proceeding,” “a description of the practices or events giving rise
8 to the alleged violation of the antitrust laws,” and an explanation of the relief
9 obtained by the consent judgment “and the anticipated effects on competition of
10 such relief.” *Id.* § 16(b). In compliance with these requirements, DOJ issued a
11 competitive impact statement that outlined the remedies it planned to impose on
12 Hachette, HarperCollins, and Simon & Schuster. Two of those proposed
13 remedies required that, for two years, the three publishers “not restrict, limit, or
14 impede an E-book Retailer’s ability to set, alter, or reduce the Retail Price of any
15 E-book or to offer price discounts or any other form of promotions,” and that
16 they not “enter into any agreement” with retailers that limit such practices. J.A.
17 1126-27.

1 After the 60-day comment period, the Justice Department moved in the
2 district court for a decision that “the entry of the judgment is in the public
3 interest,” 15 U.S.C. § 16(e), and for approval of the consent decree. In defense of
4 the two-year limitations provisions, DOJ explained that the Publisher Defendants
5 had used retail price restrictions to “effectuat[e] the conspiracy” and that two
6 years was sufficient to “allow movement in the marketplace away from collusive
7 conditions” without “alter[ing] the ultimate development of the competitive
8 landscape in the still-evolving e-books industry.” J.A. 1054-55. On September 5,
9 2012, the district court approved the consent decree and found the two-year ban
10 on retail-price restrictions “wholly appropriate given the Settling Defendants’
11 alleged abuse of such provisions . . . , the Government’s recognition that such
12 terms are not intrinsically unlawful, and the nascent state of competition in the e-
13 books industry.” J.A. 1088.

14 The remaining Publisher Defendants, Penguin and Macmillan, settled in
15 quick succession. On December 18, 2012, Penguin agreed to a consent decree
16 with essentially the same terms that Hachette, HarperCollins, and Simon &
17 Schuster received. A few months later, in February 2013, Macmillan also agreed
18 to settle. The terms of Macmillan’s consent decree contained slight

1 modifications. Rather than delaying the prohibition on retail discounts until the
2 court approved the decree, DOJ required Macmillan to begin compliance within
3 three days of signing the decree. In exchange, the Justice Department agreed to
4 back-date the beginning of the limitations period to December 18, 2012 and to
5 reduce its length from two years to 23 months, explaining that “[c]onsumers are
6 better served by bringing more immediate retail price competition to the market”
7 and that a “23-month cooling-off period is sufficient” to restore competition. J.A.
8 1162-63. The district court approved Penguin’s consent decree on May 17, 2013,
9 and Macmillan’s on August 12, 2013.

10 **B. Apple**

11 Unlike the Publisher Defendants, Apple opted to take the case to trial. Fact
12 and expert discovery concluded on March 22, 2013 and, after filing pretrial
13 motions, the parties agreed to a bench trial on Apple’s liability and injunctive
14 relief, to be followed by a separate trial on damages on the state claims if the
15 states prevailed.

16 On July 10, 2013, after conducting a three-week bench trial, the district
17 court concluded that Apple had violated § 1 of the Sherman Act and various state
18 antitrust laws. In brief, the court found that Apple “orchestrat[ed]” a conspiracy

1 among the Publisher Defendants to “eliminate retail price competition [in the e-
2 book market] in order to raise the retail prices of e-books.” *Apple*, 952 F. Supp. 2d
3 at 697. Because this conspiracy consisted of a group of competitors — the
4 Publisher Defendants — assembled by Apple to increase prices, it constituted a
5 “horizontal price-fixing conspiracy” and was a *per se* violation of the Sherman
6 Act. *Id.* at 694. It concluded, moreover, that even if the agreement to raise prices
7 and eliminate retail price competition were analyzed under the rule of reason, it
8 would still constitute an unreasonable restraint of trade in violation of § 1. *Id.* In
9 the district court’s view, Plaintiffs’ experts persuasively demonstrated that the
10 agreement facilitated an “across-the board price increase in e-books sold by the
11 Publisher Defendants” and a corresponding drop in sales. *Id.* Apple, on the
12 other hand, failed to show that “the execution of the Agreements,” as opposed to
13 the launch of the iPad and “evolution of digital publishing more generally”
14 (which were independent of the Agreements), “had any pro-competitive effects.”
15 *Id.*

16 After the district court issued its liability decision, the parties submitted
17 briefing on injunctive relief. The court conducted a hearing on the issue and, on
18 September 5, 2013, issued a final injunctive order against Apple and entered final

1 judgment. The injunctive order consists of four categories of relief:
2 (1) "Prohibited Conduct," which prevents Apple from enforcing MFNs with
3 ebook publishers, retaliating against publishers for signing agreements with
4 other retailers, or agreeing with any of the Publisher Defendants to restrict, limit,
5 or impede Apple's ability to set ebook retail prices; (2) "Required Conduct,"
6 which, among other things, forces Apple to modify its agency agreements with
7 the Publisher Defendants and to treat ebook apps sold in the iTunes store like
8 any other app sold there; (3) "Antitrust Compliance," which requires Apple to
9 improve its internal system for preventing antitrust violations; and (4) "External
10 Compliance Monitor[ing]," which allows the court to appoint an external
11 monitor to ensure Apple's compliance with the injunctive order.

12 After the entry of the district court's injunctive order, Apple, Macmillan,
13 and Simon & Schuster filed this appeal. The parties have not yet conducted a
14 trial to assess the damages stemming from the state antitrust claims.

DISCUSSION

To hold a defendant liable for violating § 1 of the Sherman Act, a district court must find “a combination or some form of concerted action between at least two legally distinct economic entities” that “constituted an unreasonable restraint of trade.” *Capital Imaging Assocs. v. Mohawk Valley Med. Assocs.*, 996 F.2d 537, 542 (2d Cir. 1993); *see* 15 U.S.C. § 1. On appeal, Apple challenges numerous aspects of the district court’s § 1 analysis and also contends that the injunctive order that the district court imposed on the company is unlawful. Macmillan and Simon & Schuster have joined Apple’s challenge to the injunction, arguing that it impermissibly interferes with their consent decrees and is barred by the doctrine of judicial estoppel. We conclude that the district court’s liability determination was sound and its injunctive order lawful. We therefore affirm the judgment of the district court.

I. Standard of Review

Following a bench trial, this Court reviews the “district court’s findings of fact for clear error” and its “conclusions of law and mixed questions *de novo*.” *Connors v. Conn. Gen. Life Ins. Co.*, 272 F.3d 127, 135 (2d Cir. 2001); *see* Fed. R. Civ. P. 52(a). The district court’s evidentiary rulings and its fashioning of equitable

1 relief are reviewed for abuse of discretion. *See Zerega Ave. Realty Corp. v. Hornbeck*
2 *Offshore Transp., LLC*, 571 F.3d 206, 212-13 (2d Cir. 2009) (evidentiary rulings);
3 *Abrahamson v. Bd. of Educ. Of the Wappingers Falls Cent. Sch. Dist.*, 374 F.3d 66, 76
4 (2d Cir. 2004) (equitable relief).

5 II. Apple's Liability Under § 1

6 This appeal requires us to address the important distinction between
7 "horizontal" agreements to set prices, which involve coordination "between
8 competitors at the same level of [a] market structure," and "vertical" agreements
9 on pricing, which are created between parties "at different levels of [a] market
10 structure." *Anderson News, L.L.C. v. Am. Media, Inc.*, 680 F.3d 162, 182 (2d Cir.
11 2012) (internal quotation marks omitted). Under § 1 of the Sherman Act, the
12 former are, with limited exceptions, *per se* unlawful, while the latter are unlawful
13 only if an assessment of market effects, known as a rule-of-reason analysis,
14 reveals that they unreasonably restrain trade. *See Leegin Creative Leather Prods.,*
15 *Inc. v. PSKS, Inc.*, 551 U.S. 877, 893 (2007).

16 Although this distinction is sharp in theory, determining the orientation of
17 an agreement can be difficult as a matter of fact and turns on more than simply
18 identifying whether the participants are at the same level of the market structure.

1 For instance, courts have long recognized the existence of “hub-and-spoke”
2 conspiracies in which an entity at one level of the market structure, the “hub,”
3 coordinates an agreement among competitors at a different level, the “spokes.”
4 *Howard Hess Dental Labs. Inc. v. Dentsply Int’l, Inc.*, 602 F.3d 237, 255 (3d Cir. 2010);
5 *see also Toys “R” Us, Inc. v. FTC*, 221 F.3d 928, 932-34 (7th Cir. 2000). These
6 arrangements consist of *both* vertical agreements between the hub and each
7 spoke and a horizontal agreement among the spokes “to adhere to the [hub’s]
8 terms,” often because the spokes “would not have gone along with [the vertical
9 agreements] except on the understanding that the other [spokes] were agreeing
10 to the same thing.” VI Phillip E. Areeda & Herbert Hovenkamp, *Antitrust Law*
11 ¶ 1402c (3d ed. 2010) (citing *PepsiCo, Inc. v. Coca-Cola Co.*, 315 F.3d 101 (2d Cir.
12 2002)); *see also* Am. Bar Ass’n, *Antitrust Law Developments* 24-26 (6th ed. 2007); XII
13 Areeda & Hovenkamp, *supra*, ¶ 2004c.¹⁵

14 Apple characterizes its Contracts with the Publisher Defendants as a series
15 of parallel but independent vertical agreements, a characterization that forms the
16 basis for its two primary arguments against the district court’s decision. First,

¹⁵ In this sense, the “hub-and-spoke” metaphor is somewhat inaccurate – the plaintiff must also prove the existence of a “rim” to the wheel in the form of an agreement among the horizontal competitors. *See Dickson v. Microsoft Corp.*, 309 F.3d 193, 203-04 (4th Cir. 2002).

1 Apple argues that the district court impermissibly inferred its involvement in a
2 horizontal price-fixing conspiracy from the Contracts themselves. Because (in
3 Apple's view) the Contracts were vertical, lawful, and in Apple's independent
4 economic interest, the mere fact that Apple agreed to the same terms with
5 multiple publishers cannot establish that Apple consciously organized a
6 conspiracy among the Publisher Defendants to raise consumer-facing ebook
7 prices — even if the *effect* of its Contracts was to raise those prices. Second,
8 Apple argues that, even if it did orchestrate a horizontal price-fixing conspiracy,
9 its conduct should not be subject to *per se* condemnation. According to Apple,
10 proper application of the rule of reason reveals that its conduct was not unlawful.

11 For the reasons set forth below, we reject these arguments. On this record,
12 the district court did not err in determining that Apple orchestrated an
13 agreement with and among the Publisher Defendants, in characterizing this
14 agreement as a horizontal price fixing-conspiracy, or in holding that the
15 conspiracy unreasonably restrained trade in violation of § 1 of the Sherman Act.

16 **A. The Conspiracy with the Publisher Defendants**

17 Section 1 of the Sherman Act bans restraints on trade “effected by a
18 contract, combination, or conspiracy.” *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 553

1 (2007) (internal quotation marks omitted). The first “crucial question in a Section
2 1 case is therefore whether the challenged conduct ‘stem[s] from independent
3 decision or from an agreement, tacit or express.” *Starr v. Sony BMG Music*
4 *Entm’t*, 592 F.3d 314, 321 (2d Cir. 2010) (alteration in original) (quoting *Theatre*
5 *Enters., Inc. v. Paramount Film Distrib. Corp.*, 346 U.S. 537, 540 (1954)).

6 Identifying the existence and nature of a conspiracy requires determining
7 whether the evidence “reasonably tends to prove that the [defendant] and others
8 had a conscious commitment to a common scheme designed to achieve an
9 unlawful objective.” *Monsanto Co. v. Spray-Rite Serv. Corp.*, 465 U.S. 752, 764
10 (1984) (internal quotation marks omitted). Parallel action is not, by itself,
11 sufficient to prove the existence of a conspiracy; such behavior could be the
12 result of “coincidence, independent responses to common stimuli, or mere
13 interdependence unaided by an advance understanding among the parties.”
14 *Twombly*, 550 U.S. at 556 n.4 (internal quotation marks omitted). Indeed, parallel
15 behavior that does not result from an agreement is not unlawful even if it is
16 anticompetitive. See *In re Text Messaging Antitrust Litig.*, 782 F.3d 867, 873-79 (7th
17 Cir. 2015); *In re Flat Glass Antitrust Litig.*, 385 F.3d 350, 360-61 (3d Cir. 2004).
18 Accordingly, to prove an antitrust conspiracy, “a plaintiff must show the

1 existence of additional circumstances, often referred to as ‘plus’ factors, which,
2 when viewed in conjunction with the parallel acts, can serve to allow a fact-
3 finder to infer a conspiracy.” *Apex Oil Co. v. DiMauro*, 822 F.2d 246, 253 (2d Cir.
4 1987).

5 These additional circumstances can, of course, consist of “direct evidence
6 that the defendants entered into an agreement” like “a recorded phone call in
7 which two competitors agreed to fix prices.” *Mayor & City Council of Baltimore,*
8 *Md. v. Citigroup, Inc.*, 709 F.3d 129, 136 (2d Cir. 2013). But plaintiffs may also
9 “present circumstantial facts supporting the *inference* that a conspiracy existed.”
10 *Id.* Circumstances that may raise an inference of conspiracy include “a common
11 motive to conspire, evidence that shows that the parallel acts were against the
12 apparent individual economic self-interest of the alleged conspirators, and
13 evidence of a high level of interfirm communications.” *Id.* (internal quotation
14 marks omitted). Parallel conduct alone may support an inference of conspiracy,
15 moreover, if it consists of “complex and historically unprecedented changes in
16 pricing structure made at the very same time by multiple competitors, and made
17 for no other discernible reason.” *Id.* at 137 (internal quotation marks omitted).

1 Because of the risk of condemning parallel conduct that results from
2 independent action and not from an actual unlawful agreement, the Supreme
3 Court has cautioned against drawing an inference of conspiracy from evidence
4 that is equally consistent with independent conduct as with illegal conspiracy —
5 or, as the Court has called it, “ambiguous” evidence. *Matsushita Elec. Indus. Co. v.*
6 *Zenith Radio Corp.*, 475 U.S. 574, 597 n.21 (1986). Thus, a finding of conspiracy
7 requires “evidence that tends to exclude the possibility” that the defendant was
8 “acting independently.” *Monsanto*, 465 U.S. at 764. This requirement, however,
9 “[does] not mean that the plaintiff must disprove all nonconspiratorial
10 explanations for the defendants’ conduct”; rather, the evidence need only be
11 sufficient “to allow a reasonable fact finder to infer that the conspiratorial
12 explanation is more likely than not.” *In re Publ’n Paper Antitrust Litig.*, 690 F.3d
13 51, 63 (2d Cir. 2012) (quoting Phillip E. Areeda & Herbert Hovenkamp,
14 *Fundamentals of Antitrust Law* § 14.03(b), at 14-25 (4th ed. 2011)); accord *Matsushita*,
15 475 U.S. at 588 (requiring that “the inference of conspiracy is reasonable in light
16 of the competing inferences of independent action”); *In re High Fructose Corn*
17 *Syrup Antitrust Litig.*, 295 F.3d 651, 655-56 (7th Cir. 2002).

1 Apple portrays its Contracts with the Publisher Defendants as, at worst,
2 “unwittingly facilitat[ing]” their joint conduct. Apple Br. at 23. All Apple did, it
3 claims, was attempt to enter the market on profitable terms by offering
4 contractual provisions — an agency model, the MFN Clause, and tiered price
5 caps — which ensured the company a small profit on each ebook sale and
6 insulated it from retail price competition. This had the *effect* of raising prices
7 because it created an incentive for the Publisher Defendants to demand that
8 Amazon adopt an agency model and to seize control over consumer-facing
9 ebook prices industry-wide. But although Apple knew that its contractual terms
10 would entice the Publisher Defendants (who wanted to do away with Amazon’s
11 \$9.99 pricing) to seek control over prices from Amazon and other ebook retailers,
12 Apple’s success in capitalizing on the Publisher Defendants’ preexisting
13 incentives, it contends, does not suggest that it joined a *conspiracy* among the
14 Publisher Defendants to raise prices. In sum, Apple’s basic argument is that
15 because its Contracts with the Publisher Defendants were fully consistent with its
16 independent business interests, those agreements provide only “ambiguous”
17 evidence of a § 1 conspiracy, and the district court therefore erred under
18 *Matsushita* and *Monsanto* in inferring such a conspiracy.

1 We disagree. At the start, Apple’s benign portrayal of its Contracts with
2 the Publisher Defendants is not persuasive — not because those Contracts
3 themselves were independently unlawful, but because, in context, they provide
4 strong evidence that Apple consciously orchestrated a conspiracy among the
5 Publisher Defendants. As explained below, and as the district court concluded,
6 Apple understood that its proposed Contracts were attractive to the Publisher
7 Defendants *only* if they collectively shifted their relationships with Amazon to an
8 agency model — which Apple knew would result in higher consumer-facing
9 ebook prices. In addition to these Contracts, moreover, ample additional
10 evidence identified by the district court established both that the Publisher
11 Defendants’ shifting to an agency model with Amazon was the result of express
12 collusion among them and that Apple consciously played a key role in
13 organizing that collusion. The district court did not err in concluding that Apple
14 was more than an innocent bystander.

15 Apple offered each Big Six publisher a proposed Contract that would be
16 attractive only if the publishers acted collectively. Under Apple’s proposed
17 agency model, the publishers stood to make *less* money per sale than under their
18 wholesale agreements with Amazon, but the Publisher Defendants were willing

1 to stomach this loss because the model allowed them to sell new releases and
2 bestsellers for more than \$9.99. Because of the MFN Clause, however, each new
3 release and bestseller sold in the iBookstore would cost only \$9.99 as long as
4 Amazon continued to sell ebooks at that price. So in order to receive the
5 perceived benefit of Apple's proposed Contracts, the Publisher Defendants had
6 to switch *Amazon* to an agency model as well — something no individual
7 publisher had sufficient leverage to do on its own. Thus, each Publisher
8 Defendant would be able to accomplish the shift to agency — and therefore have
9 an incentive to sign Apple's proposed Contracts — *only* if it acted in tandem with
10 its competitors. *See Starr*, 592 F.3d at 324; *Flat Glass*, 385 F.3d at 360-61; *see also*
11 J.A. 1974 (noting that the agreements would “not fix the publishers’ problems” if
12 they could not move Amazon to an agency model). By the very act of signing a
13 Contract with Apple containing an MFN Clause, then, each of the Publisher
14 Defendants signaled a clear commitment to move against Amazon, thereby
15 facilitating their collective action. As the district court explained, the MFNs
16 “stiffened the spines” of the Publisher Defendants. *Apple*, 952 F. Supp. 2d at 665.

17 As a sophisticated negotiator, Apple was fully aware that its proposed
18 Contracts would entice a critical mass of publishers only if these publishers

1 perceived an opportunity collectively to shift Amazon to agency.¹⁶ In fact, this
2 was the very purpose of the MFN, which Apple’s Saul devised as an elegant
3 alternative to a provision that would have explicitly *required* the publishers to
4 adopt an agency model with other retailers. As Cue put it, the MFN “force[d] the
5 model” from wholesale to agency. J.A. 865. Indeed, the MFN’s capacity for
6 forcing collective action by the publishers was precisely what enabled Jobs to
7 predict with confidence that “the price will be the same” on the iBookstore and
8 the Kindle when he announced the launch of the iPad — the same, Jobs said,
9 because the publishers would make Amazon “sign . . . agency contract[s]” by
10 threatening to withhold their ebooks. J.A. 891. Apple was also fully aware that
11 once the Publisher Defendants seized control over consumer-facing ebook prices,
12 those prices would rise. It knew from the outset that the publishers hated
13 Amazon’s \$9.99 price point, and it put price caps in its agreements because it
14 specifically anticipated that once the publishers gained control over prices, they

¹⁶ Apple’s argument on appeal that it did not have sufficient market power to coordinate the Publisher Defendants is beside the point. Market power may afford one means by which a company can coerce others to comply with its wishes, but brute force is not the only way to foster an agreement. Here, both Apple and the Publisher Defendants understood that Apple was in a position to “solve” the publishers’ “Amazon problem” by helping them eliminate what they saw as a mortal threat to their businesses — namely, the \$9.99 price point.

1 would push them higher than \$9.99, higher than Apple itself deemed “realistic.”
2 *Apple*, 952 F. Supp. 2d at 692 (internal quotation marks omitted).

3 On appeal, Apple nonetheless defends the Contracts that it proposed to the
4 publishers as an “aikido move” that shrewdly leveraged market conditions to its
5 own advantage. *Apple Br.* at 17. “[A]ikido move” or not, the attractiveness of
6 Apple’s offer to the Publisher Defendants hinged on whether it could
7 successfully help organize them to force Amazon to an agency model and then to
8 use their newfound collective control to raise ebook prices. The Supreme Court
9 has defined an agreement for Sherman Act § 1 purposes as “a conscious
10 commitment to a common scheme designed to achieve an unlawful objective.”
11 *Monsanto*, 465 U.S. at 764 (internal quotation marks omitted). Plainly, this use of
12 the promise of higher prices as a bargaining chip to induce the Publisher
13 Defendants to participate in the iBookstore constituted a conscious commitment
14 to the goal of raising ebook prices. “Antitrust law has never required identical
15 *motives* among conspirators” when their independent reasons for joining together
16 lead to collusive action. *Spectators’ Comm’n Network Inc. v. Colonial Country Club*,
17 253 F.3d 215, 220 (5th Cir. 2001) (emphasis added). Put differently, “independent
18 reasons” can also be “interdependent,” and the fact that Apple’s conduct was in

1 its own economic interest in no way undermines the inference that it entered an
2 agreement to raise ebook prices. VI Areeda & Hovenkamp, *supra*, ¶ 1413a
3 (internal quotation marks omitted).

4 Nor was the Publisher Defendants' joint action against Amazon a result of
5 parallel decisionmaking. As we have explained, conduct resulting solely from
6 competitors' independent business decisions — and not from any "agreement"
7 — is not unlawful under § 1 of the Sherman Act, even if it is anticompetitive. *See*
8 *Text Messaging*, 782 F.3d at 873-79. But to generate a permissible inference of
9 agreement, a plaintiff need only present sufficient evidence that such agreement
10 was more likely than not. On this record, the district court had ample basis to
11 conclude that it was not equally likely that the near-simultaneous signing of
12 Apple's Contracts by multiple publishers — which led to all of the Publisher
13 Defendants moving against Amazon — resulted from the parties' independent
14 decisions, as opposed to a "meeting of [the] minds." *Monsanto*, 465 U.S. at 765;
15 *see Toys "R" Us*, 221 F.3d at 935-36 (holding that exclusive-dealing agreements
16 between a retailer and manufacturers that were contrary to the manufacturers'
17 individual self-interest but consistent with their collective interest supported the
18 inference of a horizontal conspiracy in which the retailer participated); VI Areeda

1 & Hovenkamp, *supra*, ¶ 1425a, d (“[A] conspiracy may be inferred if a
2 defendant’s action would have been contrary to its self-interest in the absence of
3 advance agreement.” *Id.* ¶ 1425a). That the Publisher Defendants were in
4 constant communication regarding their negotiations with both Apple and
5 Amazon can hardly be disputed. Indeed, Apple never seriously argues that the
6 Publisher Defendants were not acting in concert.

7 Even so, Apple claims, it cannot have organized the conspiracy among the
8 Publisher Defendants if it merely “unwittingly facilitated [their] joint conduct.”
9 Apple Br. at 23. But this argument founders — and dramatically so — on the
10 factual findings of the district court. As the district court explained, Apple’s
11 Contracts with the publishers “must be considered in the context of the entire
12 record.” *Apple*, 952 F. Supp. 2d at 699. Even if Apple was unaware of the extent
13 of the Publisher Defendants’ coordination when it first approached them,¹⁷ its

¹⁷ Apple endeavors to draw the district court’s factfinding into doubt by asserting, erroneously, that the “bedrock of the court’s entire decision” hinges on its supposed determination that Apple, knowing that the publishers had been coordinating beforehand, joined a preexisting conspiracy to raise prices at its initial meetings with the Publisher Defendants — a proposition that, it says, is unsupported by the record. The district court, however, did *not* find that Apple joined an ongoing conspiracy in late 2009, but merely observed that Apple went into its initial meetings with the understanding that the Publisher Defendants disliked, and were trying to fight, Amazon’s \$9.99 pricing, and so would be receptive to the news that Apple was open to higher prices. *See Apple*, 952 F. Supp. 2d at 703. *These* findings were amply supported

1 subsequent communications with them as negotiations progressed show that
2 Apple consciously played a key role in organizing their express collusion. From
3 the outset, Cue told the publishers that Apple would launch its iBookstore only if
4 a sufficient number of them agreed to participate and that each publisher would
5 receive identical terms, assuring them that a critical mass of major publishers
6 would be prepared to move against Amazon. Later on, Cue and his team kept
7 the publishers updated about how many of their peers signed Apple's Contracts,
8 and reminded them that it was offering "the best chance for publishers to
9 challenge the 9.99 price point" before it became "cement[ed]" in "consumer
10 expectations." J.A. 522. When time ran short, Apple coordinated phone calls
11 between the publishers who had agreed and those who remained on the fence.¹⁸

and help explain how the agreement among Apple and the Publisher Defendants thereafter emerged.

¹⁸ Apple takes issue with the district court's conclusion that Apple was aware of, and facilitated, communication between the Publisher Defendants. But the district court found that Cue believed Reidy was a "leader" in the publishing industry and that, on at least two occasions toward the end of the negotiating period, Cue called a recalcitrant executive, who then spoke to Reidy before agreeing to Apple's terms. *See Apple*, 952 F. Supp. 2d at 659-60; J.A. 2019-20. Reidy herself adverted to Cue's role in "herding us cats." J.A. 543. Moreover, the publishing executives frequently denied having *any* conversations about Apple during this period, despite strong documentary and phone record evidence to the contrary. The district court found that these denials lacked credibility and "strongly support[ed] a finding of consciousness of guilt." *Apple*, 952 F. Supp. 2d at 693 n.59. This view of the facts is not clearly erroneous.

1 As Cue said at trial, Apple endeavored to “assure [the publishers] that they
2 weren’t going to be alone, so that [Apple] would take the fear awa[y] of the
3 Amazon retribution that they were all afraid of.” J.A. 2068.

4 Apple’s involvement in the conspiracy continued even past the signing of
5 its agency agreements. Before Sargent flew to Seattle to meet with Amazon, he
6 told Cue. Apple stayed abreast of the Publisher Defendants’ progress as they set
7 coordinated deadlines with Amazon and shared information with one another
8 during negotiations. Apple’s communications with the Publisher Defendants
9 thus went well beyond legitimately “exchang[ing] information” within “the
10 normal course of business,” *Monsanto*, 465 U.S. at 762-63 (internal quotation
11 marks omitted), or “friendly banter among business partners,” Apple Br. at 38;
12 *see Monsanto*, 465 U.S. at 765-66 (concluding that message about getting “the
13 market place in order” could lead to inference of conspiracy (internal quotation
14 marks omitted)); *see also Starr*, 592 F.3d at 324; *Apex Oil*, 822 F.2d at 255-57.

15 Apple responds to this evidence — which the experienced judge who
16 oversaw the trial characterized repeatedly as “overwhelming” — by explaining
17 how each piece of evidence standing alone is “ambiguous” and therefore
18 insufficient to support an inference of conspiracy. We are not persuaded. In

1 antitrust cases, “[t]he character and effect of a conspiracy are not to be judged by
2 dismembering it and viewing its separate parts, but only by looking at it as a
3 whole.” *Cont’l Ore Co. v. Union Carbide & Carbon Corp.*, 370 U.S. 690, 699 (1962).
4 Combined with the unmistakable purpose of the Contracts that Apple proposed
5 to the publishers, and with the collective move against Amazon that inevitably
6 followed the signing of those Contracts, the emails and phone records
7 demonstrate that Apple *agreed* with the Publisher Defendants, within the
8 meaning of the Sherman Act, to raise consumer-facing ebook prices by
9 eliminating retail price competition. The district court did not err in rejecting
10 Apple’s argument that the evidence of its orchestration of the Publisher
11 Defendants’ conspiracy was “ambiguous.”

12 Given the record and the district court’s factual findings, we do not share
13 Apple and its amici’s concern that we will stifle productive enterprise by
14 inferring an agreement among Apple and the Publisher Defendants on the basis
15 of otherwise lawful contract terms, such as an agency model and MFNs. To
16 begin with, it is well established that vertical agreements, lawful in the abstract,
17 can in context “be useful evidence for a plaintiff attempting to prove the
18 existence of a horizontal cartel,” *Leegin*, 551 U.S. at 893, particularly where

1 multiple competitors sign vertical agreements that would be against their own
2 interests were they acting independently, *see, e.g., Interstate Circuit v. United*
3 *States*, 306 U.S. 208, 222 (1939); *Toys “R” Us*, 221 F.3d at 935-36. The MFNs in
4 Apple’s Contracts created a set of economic incentives pursuant to which the
5 Contracts were only attractive to the Publisher Defendants to the extent they
6 acted collectively. That these contract terms had such an effect under the
7 particular circumstances of this case — and therefore furnish part of the evidence
8 of Apple’s agreement with the Publisher Defendants — says nothing about their
9 broader legality. It should be self-evident that our analysis is informed by the
10 particular context in which Apple’s contract terms were deployed. In any event,
11 we are breaking no new ground in concluding that MFNs, though surely proper
12 in many contexts, can be “misused to anticompetitive ends in some cases.” *Blue*
13 *Cross & Blue Shield United of Wis. v. Marshfield Clinic*, 65 F.3d 1406, 1415 (7th Cir.
14 1995); *see Starr*, 592 F.3d at 324 (finding MFN evidence of conspiracy). Under the
15 right circumstances, an MFN can “facilitate anticompetitive horizontal
16 coordination” by “reduc[ing] [a company’s] incentive to deviate from a
17 coordinated horizontal arrangement.” Jonathan B. Baker, *Vertical Restraints with*
18 *Horizontal Consequences: Competitive Effects of “Most-Favored-Customer” Clauses*, 64

1 Antitrust L.J. 517, 520-21 (1996); *see also* Jonathan B. Baker & Judith A. Chevalier,
2 *The Competitive Consequences of Most-Favored-Nation Provisions*, Antitrust, Spring
3 2013, at 20-26, available at [http://digitalcommons.wcl.american.
4 edu/cgi/viewcontent.cgi?article=1280&context=facsch_lawrev](http://digitalcommons.wcl.american.edu/cgi/viewcontent.cgi?article=1280&context=facsch_lawrev).¹⁹

5 In short, we have no difficulty on this record rejecting Apple's argument
6 that the district court erred in concluding that Apple "conspir[ed] with the
7 Publisher Defendants to eliminate retail price competition and to raise e-book
8 prices." *Apple*, 952 F. Supp. 2d at 691. Having concluded that the district court
9 correctly identified an agreement between Apple and the Publisher Defendants
10 to raise consumer-facing ebook prices, we turn to Apple's and the dissent's
11 arguments that this agreement did not violate § 1 of the Sherman Act.

¹⁹ Nor does our holding remotely suggest that price caps are always unlawful, which they are not. *See State Oil Co. v. Khan*, 522 U.S. 3 (1997) (holding that vertical maximum price-fixing agreements should be analyzed under the rule of reason). Apple required price caps because it knew that once the Publisher Defendants moved on Amazon to seize control over ebook prices, they would raise them. Apple wanted to ensure that the Publisher Defendants set "realistic prices" that reflected the lower costs of producing ebooks. J.A. 359. The Publisher Defendants and Apple understood that these caps would become the "standard across the industry." J.A. 573. The price negotiations therefore reflected a common understanding that prices would rise, but a difference of opinion among the co-conspirators over *how high* they could reasonably go. *See United States v. Andreas*, 216 F.3d 645, 680 (7th Cir. 2000) ("The need to negotiate some details of the conspiracy with the cartel members . . . does not strip a defendant of the organizer role.").

1 **B. Unreasonable Restraint of Trade**

2 “Although the Sherman Act, by its terms, prohibits every agreement ‘in
3 restraint of trade,’ [the Supreme] Court has long recognized that Congress
4 intended to outlaw only unreasonable restraints.” *State Oil Co. v. Khan*, 522 U.S.
5 3, 10 (1997). Thus, to succeed on an antitrust claim, a plaintiff must prove that
6 the common scheme designed by the conspirators “constituted an unreasonable
7 restraint of trade either per se or under the rule of reason.” *Capital Imaging*, 996
8 F.2d at 542.

9 In antitrust cases, “[p]er se and rule-of-reason analysis are . . . two methods
10 of determining whether a restraint is ‘unreasonable,’ i.e., whether its
11 anticompetitive effects outweigh its procompetitive effects.” *Atl. Richfield Co. v.*
12 *USA Petroleum Co.*, 495 U.S. 328, 342 (1990). Because this balancing typically
13 requires case-by-case analysis, “most antitrust claims are analyzed under [the]
14 ‘rule of reason,’ according to which the finder of fact must decide whether the
15 questioned practice imposes an unreasonable restraint on competition.” *Khan*,
16 522 U.S. at 10; *see also Gatt Commc’ns, Inc. v. PMC Assocs., L.L.C.*, 711 F.3d 68, 75
17 n.8 (2d Cir. 2013). However, some restraints “have such predictable and
18 pernicious anticompetitive effect, and such limited potential for procompetitive

1 benefit, that they are deemed unlawful *per se*.” *Khan*, 522 U.S. at 10. This rule
2 “reflect[s] a longstanding judgment” that case-by-case analysis is unnecessary for
3 certain practices that, “by their nature[,] have a substantial potential” to
4 unreasonably restrain competition. *FTC v. Sup. Ct. Trial Lawyers Ass’n*, 493 U.S.
5 411, 433 (1990) (internal quotation marks omitted).

6 Horizontal price-fixing conspiracies traditionally have been, and remain,
7 the “archetypal example” of a *per se* unlawful restraint on trade. *Catalano, Inc. v.*
8 *Target Sales, Inc.*, 446 U.S. 643, 647 (1980). By contrast, the Supreme Court in
9 recent years has clarified that vertical restraints — including those that restrict
10 prices — should generally be subject to the rule of reason. *See Leegin*, 551 U.S. at
11 882 (holding that the rule of reason applies to vertical minimum price-fixing);
12 *Khan*, 522 U.S. at 7 (holding that the rule of reason applies to vertical maximum
13 price-fixing).

14 In this case, the district court held that the agreement between Apple and
15 the Publisher Defendants was unlawful under the *per se* rule; in the alternative,
16 even assuming that a rule-of-reason analysis was required, the district court
17 concluded that the agreement was still unlawful. *See Apple*, 952 F. Supp. 2d at
18 694. On appeal, we consider three primary arguments against application of the

1 *per se* rule. First, Apple and our dissenting colleague argue that the *per se* rule is
2 inappropriate in this case because Apple's Contracts with the Publisher
3 Defendants were vertical, not horizontal. Even if the challenged agreement here
4 was horizontal, Apple argues next, it promoted "enterprise and productivity."
5 Finally, Apple contends that even if the agreement was horizontal, it was not, in
6 fact, a "price-fixing" conspiracy of the kind that deserves *per se* condemnation.
7 We address, and reject, these arguments in turn. Because the ebook industry,
8 however, is new and at least arguably involves some new ways of doing
9 business, I also consider, writing only for myself, Apple's rule-of reason
10 argument.

11 **1. Whether the *Per Se* Rule Applies**

12 **a. Horizontal Agreement**

13 In light of our conclusion that the district court did not err in determining
14 that Apple organized a price-fixing conspiracy among the Publisher Defendants,
15 Apple and the dissent's initial argument against the *per se* rule — that Apple's
16 conduct must be subject to rule-of-reason analysis because it involved merely
17 multiple independent, vertical agreements with the Publisher Defendants —
18 cannot succeed.

1 “The true test of legality” under § 1 of the Sherman Act “is whether the
2 *restraint imposed* is such as merely regulates and perhaps thereby promotes
3 competition or whether it is such as may suppress or even destroy competition.”
4 *Bd. of Trade of City of Chi. v. United States*, 246 U.S. 231, 238 (1918) (emphasis
5 added). By agreeing to orchestrate a horizontal price-fixing conspiracy, Apple
6 committed itself to “achiev[ing] [that] unlawful objective,” *Monsanto*, 465 U.S. at
7 764 (internal quotation marks omitted): namely, collusion with and among the
8 Publisher Defendants to set ebook prices. This type of agreement, moreover, is a
9 restraint “that would always or almost always tend to restrict competition and
10 decrease output.” *Leegin*, 551 U.S. at 886 (internal quotation marks omitted).

11 The response, raised by Apple and our dissenting colleague, that Apple
12 engaged in “vertical conduct” that is unfit for *per se* condemnation therefore
13 misconstrues the Sherman Act analysis. It is the type of restraint Apple agreed to
14 impose that determines whether the *per se* rule or the rule of reason is
15 appropriate. These rules are means of evaluating “whether [a] *restraint* is
16 unreasonable,” not the reasonableness of a particular defendant’s role in the
17 scheme. *Atl. Richfield*, 495 U.S. at 342 (emphasis added) (internal quotation marks
18 omitted); see also *Nat’l Collegiate Athletic Ass’n v. Bd. of Regents of the Univ. of Okla.*,

1 468 U.S. 85, 103 (1984) (“Both per se rules and the Rule of Reason are employed
2 to form a judgment about the competitive significance of the restraint.” (internal
3 quotation marks omitted)).

4 Consistent with this principle, the Supreme Court and our Sister Circuits
5 have held all participants in “hub-and-spoke” conspiracies liable when the
6 objective of the conspiracy was a *per se* unreasonable restraint of trade. *See*
7 Richard A. Posner, *The Next Step in the Antitrust Treatment of Restricted*
8 *Distribution: Per Se Legality*, 48 U. Chi. L. Rev. 6, 22 (1981) (“[C]ases in which
9 dealers or distributors collude . . . among themselves and bring in the
10 manufacturer to enforce their cartel, . . . can be dealt with under the conventional
11 rules applicable to horizontal price-fixing conspiracies.). In *Klor’s, Inc. v.*
12 *Broadway-Hale Stores, Inc.*, for example, the Supreme Court considered whether a
13 prominent retailer of electronic appliances could be held liable under § 1 of the
14 Sherman Act for fostering an agreement with and among its distributors to have
15 those companies boycott a competing retailer. 359 U.S. 207 (1959). The Court
16 characterized this arrangement as a “[g]roup boycott[]” supported by a “wide
17 combination consisting of manufacturers, distributors and a retailer.” *Id.* at 212-
18 13. It then decided that, if the combination were proved at trial, holding the

1 retailer liable would be appropriate because “[g]roup boycotts, or concerted
2 refusals by traders to deal with other traders,” are *per se* unreasonable restraints
3 of trade. *Id.* at 212.

4 The Supreme Court followed a similar approach in *United States v. General*
5 *Motors Corp.*, 384 U.S. 127 (1966), when it considered whether § 1 prohibited a car
6 manufacturer, General Motors, from coordinating a group of dealerships to
7 prevent other dealers from selling cars at discount prices. The majority called
8 this arrangement a “classic conspiracy in restraint of trade” and refused to
9 entertain General Motors’ request to consider the company’s reasons for creating
10 the conspiracy. *Id.* at 140. The Court explained that “[t]here can be no doubt that
11 the effect of the combination . . . here was to restrain trade and commerce within
12 the meaning of the Sherman Act” because “[e]limination, by joint collaborative
13 action, of discounters from access to the market is a *per se* violation of the Act.”
14 *Id.* at 145; *see, e.g., Toys “R” Us*, 221 F.3d at 936; *Denny’s Marina, Inc. v. Renfro*
15 *Prods., Inc.*, 8 F.3d 1217, 1220-21 (7th Cir. 1993); *United States v. MMR Corp. (LA)*,
16 907 F.2d 489, 498 (5th Cir. 1990); *see also* Albert Foer & Randy Stutz, *Private*
17 *Enforcement of Antitrust Law in the United States* 29 (2012).

1 Because the reasonableness of a restraint turns on its anticompetitive
2 effects, and not the identity of each actor who participates in imposing it, Apple
3 and the dissent’s observation that the Supreme Court has refused to apply the *per*
4 *se* rule to certain vertical agreements is inapposite. The rule of reason is
5 unquestionably appropriate to analyze an agreement between a manufacturer
6 and its distributors to, for instance, limit the price at which the distributors sell
7 the manufacturer’s goods or the locations at which they sell them. *See Leegin*, 551
8 U.S. at 881; *Cont’l T.V., Inc. v. GTE Sylvania Inc.*, 433 U.S. 36, 57 (1977). These
9 vertical restrictions “are widely used in our free market economy,” can enhance
10 interbrand competition, and do not inevitably have a “pernicious effect on
11 competition.” *Cont’l T.V.*, 433 U.S. at 57-58 (internal quotation marks omitted).
12 But the relevant “agreement in restraint of trade” in this case is not Apple’s
13 vertical Contracts with the Publisher Defendants (which might well, if
14 challenged, have to be evaluated under the rule of reason); it is the horizontal
15 agreement that Apple organized among the Publisher Defendants to raise ebook
16 prices. As explained below, horizontal agreements with the purpose and effect
17 of raising prices are *per se* unreasonable because they pose a “threat to the central
18 nervous system of the economy,” *United States v. Socony-Vacuum Oil Co.*, 310 U.S.

1 150, 224 n.59 (1940); that threat is just as significant when a vertical market
2 participant organizes the conspiracy. Indeed, as the dissent notes, the Publisher
3 Defendants' coordination to fix prices is uncontested on appeal. *See* Dissenting
4 Op. at 23. The competitive effects of that *same restraint* are no different merely
5 because a different conspirator is the defendant.

6 Accordingly, when the Supreme Court has applied the rule of reason to
7 vertical agreements, it has explicitly distinguished situations in which a vertical
8 player organizes a horizontal cartel. For instance, in *Business Electronics Corp. v.*
9 *Sharp Electronics Corp.*, the Court concluded that an agreement "between a
10 manufacturer and a dealer to terminate" another dealer is a "vertical nonprice
11 restraint" that should be evaluated under the rule of reason. 485 U.S. 717, 726
12 (1988). The Court distinguished *General Motors* and *Klor's* on the grounds that
13 "both cases involved horizontal combinations," *id.* at 734, and noted that "a
14 facially vertical restraint imposed by a manufacturer only because it has been
15 coerced by a 'horizontal carte[l]' . . . is in reality a horizontal restraint," *id.* at 730
16 n.4 (alteration in original). More recently, in *NYNEX Corp. v. Discon, Inc.*, the
17 Court ruled that "a buyer's decision to buy from one seller rather than another"
18 is subject to analysis under the rule of reason. 525 U.S. 128, 130 (1998). In

1 arriving at this conclusion, the Court took care to distinguish, rather than
2 overturn, *Klor's*, noting that *per se* liability was appropriate for the organizer of
3 the conspiracy in that case because the agreement at issue was not “simply a
4 ‘vertical’ agreement between supplier and customer, but [also] a ‘horizontal’
5 agreement among competitors.” *Id.* at 136 (citing *Bus. Elecs. Corp.*, 485 U.S. at
6 734).

7 The Court’s decision in *Leegin Creative Leather Products, Inc. v. PSKS, Inc.*, is
8 no different. 551 U.S. 877 (2007). In *Leegin*, a leather manufacturer entered into
9 separate agreements with each of its retailers, which required them to sell its
10 goods at certain prices. The plaintiff — a retailer who refused to comply with the
11 requirement — argued that these resale price maintenance agreements
12 constituted *per se* violations of the Sherman Act. The Supreme Court disagreed,
13 concluding that “vertical price restraints are to be judged by the rule of reason.”
14 *Id.* at 882. Its analysis was careful to distinguish between vertical restraints and
15 horizontal ones. Vertical price restraints are unfit for the *per se* rule because they
16 can be used to encourage retailers to invest in promoting a product by ensuring
17 that other retailers will not undercut their prices for that good. *See id.* at 890-92.
18 However, vertical price restraints can also be used to organize horizontal cartels

1 to increase prices, which are, “and ought to be, *per se* unlawful.” *Id.* at 893.
2 When used for such a purpose, the vertical agreement may be “useful evidence
3 . . . to prove the existence of a horizontal cartel.” *Id.*; *see also* VI Areeda &
4 Hovenkamp, *supra*, ¶ 1402c. The Court made clear that it was addressing only
5 the lawfulness of the manufacturer’s vertical agreements and not the plaintiff’s
6 claim that the manufacturer also “participated in an unlawful horizontal cartel
7 with competing retailers.” *Id.* at 907-08; *see also* *PSKS, Inc. v. Leegin Creative*
8 *Leather Prods., Inc.*, 615 F.3d 412 (5th Cir. 2010) (considering plaintiff’s “hub-and-
9 spoke” theory on remand).

10 Our dissenting colleague suggests that *Leegin* also “rejected *per se* liability
11 for hub-and-spokes agreements.” Dissenting Op. at 18. This position relies on a
12 single sentence from the opinion’s analysis of how vertical resale price restraints
13 can harm competition, which states that, if a “vertical agreement setting
14 minimum resale prices is entered upon to facilitate” a horizontal cartel, it “would
15 need to be held unlawful under the rule of reason.” *Leegin*, 551 U.S. at 893. If the
16 Supreme Court meant to overturn *General Motors* and *Klor’s* — precedents that it
17 has consistently reaffirmed — this cryptic sentence was certainly an odd way to
18 accomplish that result. The Supreme Court “does not normally overturn, or so

1 dramatically limit, earlier authority *sub silentio*.” *Shalala v. Ill. Council on Long*
2 *Term Care, Inc.*, 529 U.S. 1, 18 (2000); *see also, e.g., Nestor v. Pratt & Whitney*, 466
3 F.3d 65, 72 n.8 (2d Cir. 2006) (“It is not within our purview to anticipate whether
4 the Supreme Court may one day overrule its existing precedent.” (quoting *United*
5 *States v. Santiago*, 268 F.3d 151, 155 n.6 (2d Cir. 2001) (internal quotation marks
6 omitted))).

7 We need not worry about the possibility that *Leegin* covertly changed the
8 law governing hub-and-spoke conspiracies, however, because the passage relied
9 upon by the dissent is entirely consistent with holding the “hub” in such a
10 conspiracy liable for the horizontal agreement that it joins. A horizontal
11 conspiracy can use vertical agreements to facilitate coordination without the
12 other parties to those agreements knowing about, or agreeing to, the horizontal
13 conspiracy’s goals. For example, a cartel of manufacturers could ensure
14 compliance with a scheme to fix prices by having every member “require its
15 dealers to adhere to specified resale prices.” VIII Areeda & Hovenkamp, *supra*, ¶
16 1606b. Because it may be difficult to distinguish such facilitating practices from
17 procompetitive vertical resale price agreements, the quoted passage from *Leegin*
18 notes that those “vertical agreement[s] . . . would need to be held unlawful under

1 the rule of reason.” 551 U.S. at 893. But there is no such possibility for confusion
2 in the hub-and-spoke context, where the vertical organizer has not only
3 committed to vertical agreements, but has also agreed to participate in the
4 horizontal conspiracy. In that situation, the court need not consider whether the
5 vertical agreements restrained trade because all participants agreed to the
6 horizontal restraint, which is “and ought to be, *per se* unlawful.” *Id.*²⁰

7 In short, the relevant “agreement in restraint of trade” in this case is the
8 price-fixing conspiracy identified by the district court, not Apple’s vertical
9 contracts with the Publisher Defendants. How the law might treat Apple’s
10 vertical agreements in the absence of a finding that Apple agreed to create the

²⁰ Since *Leegin*, the Sixth Circuit has acknowledged that plaintiffs can “establish[] a *per se* violation [of the Sherman Act] under the hub and spoke theory.” *Total Benefits Planning Agency, Inc. v. Anthem Blue Cross & Blue Shield*, 552 F.3d 430, 435 n.3 (6th Cir. 2008). To the extent that the Third Circuit decided otherwise in *Toledo Mack Sales & Serv., Inc. v. Mack Trucks, Inc.*, 530 F.3d 204, 225 (3d Cir. 2008), its more recent opinions cast doubt on that decision. In *In re Insurance Brokerage Antitrust Litigation*, for example, the court noted that “hub-and-spoke conspiracies” have “a long history in antitrust jurisprudence,” and cited *Total Benefits* for the position that “[t]he critical issue for establishing a *per se* violation with the hub and spoke system is how the spokes are connected to each other.” 618 F.3d 300, 327 (3d Cir. 2010) (internal quotation marks omitted). The court also acknowledged that “[t]he anticompetitive danger inherent” in alleged horizontal collusion “is not necessarily mitigated by the fact that” a broker at a different level of the market structure “managed the details of each bid, nor by the likelihood that the horizontal collusion would not have occurred without the broker’s involvement.” *Id.* at 338. The panel in *Insurance Brokerage*, however, had no occasion to revisit *Toledo Mack* because the plaintiffs had failed to establish a horizontal agreement – the “rim” in the hub-and-spokes conspiracy. *Id.* at 362.

1 horizontal restraint is irrelevant. Instead, the question is whether the vertical
2 organizer of a horizontal conspiracy designed to raise prices has agreed to a
3 restraint that is any less anticompetitive than its co-conspirators, and can
4 therefore escape *per se* liability. We think not. Even in light of this conclusion,
5 however, we must address two additional arguments that Apple raises against
6 application of the *per se* rule.

7 **b. “Enterprise and Productivity”**

8 Apple seeks refuge from the *per se* rule by invoking a line of cases in which
9 courts have permitted defendants to introduce procompetitive justifications for
10 horizontal price-fixing arrangements that would ordinarily be condemned *per se*
11 if those agreements “when adopted could reasonably have been believed to
12 promote ‘enterprise and productivity.’” Apple Br. at 50 (quoting *In re Sulfuric*
13 *Acid Antitrust Litig.*, 703 F.3d 1004, 1011 (7th Cir. 2012)) (internal quotation mark
14 omitted). The decisions falling in this line are narrow, and they do not support
15 Apple’s position. In *Broadcast Music, Inc. v. Columbia Broadcasting System, Inc.*
16 (“*BMI*”), the defendants were corporations formed by copyright owners to
17 negotiate “blanket licenses” allowing licensees to perform any of the licensed
18 works for a flat fee. 441 U.S. 1, 4-6 (1979). Although this scheme literally

1 amounted to “price fixing” by the defendants’ members, the Court upheld it
2 under the rule of reason because blanket licenses were the only way to eliminate
3 the “prohibitive” cost of each copyright owner’s individually negotiating
4 licenses, monitoring licensees’ use of their work, and enforcing the licenses’
5 terms. *Id.* at 20-21. In *National Collegiate Athletic Ass’n v. Board of Regents of the*
6 *University of Oklahoma* (“NCAA”), the Court relied on *BMI* in applying the rule of
7 reason to (but ultimately striking down) restrictions placed by the National
8 Collegiate Athletic Association (“NCAA”) on the number of football games that
9 its members could agree with television networks to broadcast. 468 U.S. 85, 103
10 (1984). Many of the NCAA’s restrictions on its members were “essential if the
11 product [amateur athletics] is to be available at all,” so a “fair evaluation” of the
12 broadcast restrictions’ “competitive character require[d] consideration of the
13 NCAA’s justifications for the restraints.” *Id.* at 101, 103.

14 The Supreme Court has characterized these decisions as limited to
15 situations where the “restraints on competition are essential if the product is to
16 be available at all.” *Am. Needle, Inc. v. Nat’l Football League*, 560 U.S. 183, 203
17 (2010) (quoting *NCAA*, 468 U.S. at 101) (internal quotation marks omitted). But
18 even if read broadly, these cases, and others in this category, apply the rule of

1 reason only when the restraint at issue was imposed in connection with some
2 kind of potentially efficient joint venture. XI Areeda & Hovenkamp, *supra*,
3 ¶ 1908b; *see, e.g., Sulfuric Acid*, 703 F.3d at 1013 (describing joint venture formed
4 by defendants). Put differently, a participant in a price-fixing agreement may
5 invoke only certain, limited *kinds* of “enterprise and productivity” to receive the
6 rule of reason’s advantages. As the Supreme Court has explained — including in
7 *BMI* itself, *see* 441 U.S. at 8 & n.11 — the *per se* rule would lose all the benefits of
8 being “*per se*” if conspirators could seek to justify their conduct on the basis of its
9 purported competitive benefits in every case. Here, there was no joint venture or
10 other similar productive relationship between any of the participants in the
11 conspiracy that Apple joined. Apple also does not claim, nor could it, that
12 creating an ebook retail market is possible only if the participating publishers
13 coordinate with one another on price.

14 c. Price-Fixing Conspiracy

15 As noted, the Supreme Court has for nearly 100 years held that horizontal
16 collusion to raise prices is the “archetypal example” of a *per se* unlawful restraint
17 of trade. *Catalano*, 446 U.S. at 647. If successful, these conspiracies concentrate
18 the power to set prices among the conspirators, including the “power to control

1 the market and to fix arbitrary and unreasonable prices.” *United States v. Trenton*
2 *Potteries Co.*, 273 U.S. 392, 397 (1927). And even if unsuccessful or “not . . . aimed
3 at complete elimination of price competition,” the conspiracies pose a “threat to
4 the central nervous system of the economy” by creating a dangerously attractive
5 opportunity for competitors to enhance their power at the expense of others.
6 *Socony-Vacuum Oil*, 310 U.S. at 224 n.59 (1940). Thus:

7 [P]rice-fixing cartels are condemned per se because the conduct is
8 tempting to businessmen but very dangerous to society. The
9 conceivable social benefits are few in principle, small in magnitude,
10 speculative in occurrence, and always premised on the existence of
11 price-fixing power which is likely to be exercised adversely to the
12 public. . . . And even if power is usually established while any
13 defenses are not, litigation will be complicated, condemnation
14 delayed, would be price-fixers encouraged to hope for escape, and
15 criminal punishment less justified. Deterrence of a generally
16 pernicious practice would be weakened.

17
18 *Trial Lawyers Ass’n*, 493 U.S. at 434 n.16 (quoting 7 Philip Areeda, *Antitrust Law*
19 ¶ 1509, at 412-13 (1986)).

20 Apple and its amici argue that the horizontal agreement among the
21 publishers was not actually a “price-fixing” conspiracy that deserves *per se*
22 treatment in the first place. But it is well established that *per se* condemnation is
23 not limited to agreements that literally set or restrict prices. Instead, any
24 conspiracy “formed for the purpose and with the effect of raising, depressing,

1 fixing, pegging, or stabilizing the price of a commodity . . . is illegal per se,” and
2 the precise “machinery employed . . . is immaterial.” *Socony-Vacuum Oil*, 310 U.S.
3 at 223; *see also Catalano*, 446 U.S. at 647-48 (collecting cases); XII *Areeda &*
4 *Hovenkamp*, *supra*, ¶ 2022a, d. The conspiracy among Apple and the Publisher
5 Defendants comfortably qualifies as a horizontal price-fixing conspiracy.

6 As we have already explained, the Publisher Defendants’ primary
7 objective in expressly colluding to shift the entire ebook industry to an agency
8 model (with Apple’s help) was to eliminate Amazon’s \$9.99 pricing for new
9 releases and bestsellers, which the publishers believed threatened their short-
10 term ability to sell hardcovers at higher prices and the long-term consumer
11 perception of the price of a new book. They had grown accustomed to a business
12 in which they rarely competed with one another on price and could, at least
13 partially, control the price of new releases and bestsellers by releasing hardcover
14 copies before paperbacks. Amazon, and the ebook, upset that model, and
15 reduced prices to consumers by eliminating the need to print, store, and ship
16 physical volumes. Its \$9.99 price point for new releases and bestsellers
17 represented a small loss on a small percentage of its sales designed to encourage
18 consumers to adopt the new technology.

1 Faced with downward pressure on prices but unconvinced that
2 withholding books from Amazon was a viable strategy, the Publisher
3 Defendants — their coordination orchestrated by Apple — combined forces to
4 grab control over price. Collectively, the Publisher Defendants accounted for
5 48.8% of ebook sales in 2010. J.A. 1571. Once organized, they had sufficient clout
6 to demand control over pricing, in the form of agency agreements, from Amazon
7 and other ebook distributors. This control over pricing facilitated their ultimate
8 goal of raising ebook prices to the price caps. *See* VIII Areeda & Hovenkamp,
9 *supra*, ¶ 1606b (“Even when specific prices are not agreed upon, an express
10 horizontal agreement that each manufacturer will use resale price maintenance
11 or other distribution restraints should be illegal. Its only business function is to
12 facilitate price coordination among manufacturers.”). In other words, the
13 Publisher Defendants took by collusion what they could not win by competition.
14 And Apple used the publishers’ frustration with Amazon’s \$9.99 pricing as a
15 bargaining chip in its negotiations and structured its Contracts to coordinate
16 their push to raise prices throughout the industry. A coordinated effort to raise
17 prices across the relevant market was present in every chapter of this story.

1 This conspiracy to raise prices also had its intended effect. Immediately
2 after the Publisher Defendants switched Amazon to an agency model, they
3 increased the Kindle prices of 85.7% of their new releases and 96.8% of their *New*
4 *York Times* bestsellers to within 1% of the Apple price caps. They also increased
5 the prices of their other ebook offerings. Within two weeks of the move to
6 agency, the weighted average price of the Publisher Defendants' ebooks —
7 which accounted for just under half of all ebook sales in 2010 — had increased by
8 18.6%, while the prices for Random House and other publishers remained
9 relatively stable.

10 This sudden increase in prices reduced ebook sales by the Publisher
11 Defendants and proved to be durable. One analysis compared two-week periods
12 before and after the Publisher Defendants took control over pricing and found
13 that they sold 12.9% fewer ebooks after the switch. Another expert for Plaintiffs
14 conducted a regression analysis, which showed that, over a six-month period
15 following the switch, the Publisher Defendants sold 14.5% fewer ebooks than
16 they would have had the price increases not occurred. Nonetheless, ebook prices
17 for the Publisher Defendants over those six months, controlling for other factors,
18 remained 16.8% higher than before the switch. And even Apple's expert

1 produced a chart showing that the Publisher Defendants' prices for new releases,
2 bestsellers, and other offerings remained elevated a full two years after they took
3 control over pricing.

4 Apple points out that, in the two years following the conspiracy, prices
5 across the ebook market as a whole fell slightly and total output increased.
6 However, when the agreement at issue involves price fixing, the Supreme Court
7 has consistently held that courts need not even conduct an extensive analysis of
8 "market power" or a "detailed market analysis" to demonstrate its
9 anticompetitive character. *FTC v. Ind. Fed'n of Dentists*, 476 U.S. 447, 460 (1986);
10 *see also Nat'l Soc'y of Prof'l Eng'rs v. United States*, 435 U.S. 679, 692-93 (1978). The
11 district court's assessment of Apple's and the Publisher Defendants' motives,
12 coupled with the unambiguous increase in the prices of their ebooks, was
13 sufficient to confirm that price fixing was the goal, and the result, of the
14 conspiracy. *See Cal. Dental Ass'n v. FTC*, 526 U.S. 756, 779-80 (1999).

15 Moreover, Apple's evidence regarding long-term growth and prices in the
16 ebook industry is not inconsistent with the conclusion that the price-fixing
17 conspiracy succeeded in actually raising prices. The popularization of ebooks
18 fundamentally altered the publishing industry by eliminating many of the

1 marginal costs associated with selling books. When Apple launched the
2 iBookstore just two years after Amazon introduced the Kindle, the ebook market
3 was *already* experiencing rapid growth and falling prices, and those trends were
4 expected to continue. J.A. 1630, 1647. The district court found that the Publisher
5 Defendants' collective move to retake control of prices — and to eliminate
6 Amazon's \$9.99 price point for new releases and *New York Times* bestsellers —
7 tapped the brakes on those trends, causing prices to rise across their offerings
8 and slowing their sales growth relative to other publishers.²¹ No court can
9 presume to know the proper price of an ebook, but the long judicial experience
10 applying the Sherman Act has shown that “[a]ny combination which tampers
11 with price structures . . . would be directly interfering with the free play of
12 market forces.” *Socony-Vacuum Oil*, 310 U.S. at 221; *see also Arizona v. Maricopa*
13 *Cnty. Med. Soc’y*, 457 U.S. 332, 346 (1982). By setting new, durable prices through

²¹ Significantly, the Publisher Defendants are all major producers of new releases and *New York Times* bestsellers, and they collectively increased prices in those categories. Those prices remained high notwithstanding the influx of new publishers and low-cost ebooks, to the detriment of consumers interested in that segment of the market. *See 42nd Parallel N. v. E St. Denim Co.*, 286 F.3d 401, 405-06 (7th Cir. 2002) (“The key inquiry in a market power analysis is whether the defendant has the ability to raise prices without losing its business.” (internal quotation marks omitted)); *K.M.B. Warehouse Distribs., Inc. v. Walker Mfg. Co.*, 61 F.3d 123, 128-29 (2d Cir. 1995); *cf.* U.S. Dep’t of Justice & Fed. Trade Comm’n, *Horizontal Merger Guidelines* § 6.1 (2010) (noting that, “[i]n differentiated product industries, some products can be very close substitutes . . . while other products are more distant substitutes”).

1 collusion rather than competition, Apple and the Publisher Defendants imposed
2 their view of proper pricing, supplanting the market's free play. This evidence,
3 viewed in conjunction with the district court's findings as to and analysis of the
4 conspiracy's history and purpose, is sufficient to support the conclusion that the
5 agreement to raise ebook prices was a *per se* unlawful price-fixing conspiracy.

6 **2. Rule of Reason**

7 As explained above, neither Apple nor the dissent has presented any
8 particularly strong reason to think that the conspiracy we have identified should
9 be spared *per se* condemnation. My concurring colleague would therefore affirm
10 the district court's decision on that basis alone. I, too, believe that *per se*
11 condemnation is appropriate in this case and view Apple's sloganeering
12 references to "innovation" as a distraction from the straightforward nature of the
13 conspiracy proven at trial. Nonetheless, I am mindful of Apple's argument that
14 the nascent ebook industry has some new and unusual features and that the *per*
15 *se* rule is not fit for "business relationships where the economic impact of certain
16 practices is not immediately obvious." *Leegin*, 551 U.S. at 887 (internal quotation
17 marks omitted); accord *Major League Baseball Props., Inc. v. Salvino, Inc.*, 542 F.3d
18 290, 316 (2d Cir. 2008) ("*Per se* treatment is not appropriate . . . where the

1 economic and competitive effects of the challenged practice are unclear.”);
2 *Sulfuric Acid*, 703 F.3d at 1011 (“It is a bad idea to subject a novel way of doing
3 business . . . to per se treatment under antitrust law.”). I therefore assume, for
4 the sake of argument, that it is appropriate to apply the rule of reason and to
5 analyze the competitive effects of Apple’s horizontal agreement with the
6 Publisher Defendants.

7 Notably, however, the ample evidence here concerning the purpose and
8 effects of Apple’s agreement with the Publisher Defendants affects the scope of
9 the rule-of-reason analysis called for in this case. Under a prototypically robust
10 rule-of-reason analysis, the plaintiff must demonstrate an “*actual* adverse effect”
11 on competition in the relevant market before the “burden shifts to the defendants
12 to offer evidence of the pro-competitive effects of their agreement.” *Geneva*
13 *Pharms. Tech. Corp. v. Barr Labs. Inc.*, 386 F.3d 485, 506-07 (2d Cir. 2004) (internal
14 quotation marks omitted). The factfinder then weighs the competing evidence
15 “to determine if the effects of the challenged restraint tend to promote or destroy
16 competition.” *Id.* at 507. But not every case that requires rule of reason analysis
17 “is a candidate for plenary market examination.” *Cal. Dental Ass’n*, 526 U.S. at

1 779. “What is required, rather, is an enquiry meet for the case, looking to the
2 circumstances, details, and logic of a restraint.” *Id.* at 781.

3 To that end, the Supreme Court has applied an abbreviated version of the
4 rule of reason — otherwise known as “quick look” review — to agreements
5 whose anticompetitive effects are easily ascertained. *See id.* at 779. This “quick
6 look” effectively relieves the plaintiff of its burden of providing a robust market
7 analysis, *see id.*, by shifting the inquiry directly to a consideration of the
8 defendant’s procompetitive justifications. *See XI Areeda & Hovenkamp, supra,*
9 ¶ 1914d (“[W]hen the restraint appears ‘on its face’ to be one that tends to . . .
10 increase price,” an abbreviated rule-of-reason analysis “operates to shift the
11 burden of proof rather than to cut off the inquiry, as is usually true in a *per se*
12 case.”). Thus, in *NCAA*, the Supreme Court refrained from applying the *per se*
13 rule to the challenged television broadcast restrictions, but it did not require an
14 “elaborate industry analysis . . . to demonstrate [their] anticompetitive
15 character.” 468 U.S. at 109 (internal quotation marks omitted). And in *Indiana*
16 *Federation of Dentists*, the Court did not apply the *per se* rule to a group boycott
17 when, in the relevant market, the economic impact was “not immediately
18 obvious,” but it nonetheless dispensed with a full analysis of the agreement’s

1 anticompetitive character. 476 U.S. at 459; *see also Major League Baseball*, 542 F.3d
2 at 317; *United States v. Brown Univ.*, 5 F.3d 658, 669 (3d Cir. 1993).

3 Here, the same evidence supporting our determination that *per se*
4 condemnation is the correct way to dispose of this appeal also supports at most a
5 “quick look” inquiry under the rule of reason. Contrary to the dissent’s
6 suggestion, this approach does not somehow “taint” the rule-of-reason analysis.
7 The dissent concedes that the conscious object of Apple’s signing its Contracts
8 with the Publisher Defendants was to organize a horizontal conspiracy among
9 them to raise consumer-facing ebook prices. *See Dissenting Op.* at 26 (noting that
10 “price increases” were “the expected result” of the defendants’ agreement). It is
11 unsurprising in these circumstances that we are easily able to discern the
12 anticompetitive effects of that horizontal conspiracy. A quick-look approach
13 operates only to shift the rule-of-reason analysis directly to Apple’s
14 procompetitive justifications for organizing the conspiracy; I do not give those
15 defenses any shorter shrift than I otherwise would under a more robust analysis.
16 My rejection of Apple’s defenses thus has nothing to do with my application of
17 the quick-look approach and everything to do with how unpersuasive those
18 defenses are.

1 **a. Market Entry**

2 Apple’s initial argument that its agreement with the Publisher Defendants
3 was procompetitive (an argument presented principally in an amicus brief
4 adopted wholeheartedly by the dissent) is that by eliminating Amazon’s \$9.99
5 price point, the agreement enabled Apple and other ebook retailers to enter the
6 market and challenge Amazon’s dominance. But this defense — that higher
7 prices enable more competitors to enter a market — is no justification for a
8 horizontal price-fixing conspiracy. As the Supreme Court has cogently
9 explained:

10 [I]n any case in which competitors are able to increase the price level
11 or to curtail production by agreement, it could be argued that the
12 agreement has the effect of making the market more attractive to
13 potential new entrants. If that potential justifies horizontal
14 agreements among competitors imposing one kind of voluntary
15 restraint or another on their competitive freedom, it would seem to
16 follow that the more successful an agreement is in raising the price
17 level, the safer it is from antitrust attack. Nothing could be more
18 inconsistent with our cases.

19
20 *Catalano*, 446 U.S. at 649.

21 Nor does this argument become stronger when it is asserted, as here, that a
22 horizontal cartel at one level of the market promoted market entry at another,
23 enhancing competition. My dissenting colleague’s view that “deconcentrating,”

1 Dissenting Op. at 27, Amazon’s share of retail ebook sales justifies *concentrating*
2 power over pricing in the hands of the Publisher Defendants reflects a basic
3 misunderstanding of the nature of the competition that antitrust law protects.
4 New entrants to a market are desirable to the extent that consumers would
5 choose to buy their products at the price offered. When a market is concentrated
6 and an incumbent firm is charging supracompetitive prices, a new entrant can
7 benefit consumers by undercutting the incumbent’s prices, thus offering better
8 value for the same goods. Dominant firms who want to deter competition — so
9 that they can keep charging supracompetitive prices — may erect barriers to
10 entry to keep these new competitors out, and the dissent is quite right that these
11 barriers are generally undesirable.

12 Market dominance may, however, arise “as a consequence of a superior
13 product, business acumen, or historic accident,” and is “not only not unlawful; it
14 is an important element of the free market system.” *Trinko*, 540 U.S. at 407
15 (internal quotation marks omitted). The ability to provide goods at particularly
16 low prices is one way that a firm can gain such an edge in the marketplace.
17 Competitors are, of course, entitled to challenge dominant firms by offering,
18 among other things, superior products and lower prices. But success is not

1 guaranteed. A dominant firm charging low prices may have proven itself more
2 efficient than its competitors, such that a potential new entrant's inability to earn
3 a profit would result not from any artificial "barriers to entry," but rather from
4 the fact that, in light of the value proposition offered by the dominant firm,
5 consumers would not choose to buy the new entrant's products at the price it is
6 willing and able to offer. See Einer Elhauge, *United States Antitrust Law and*
7 *Economics* 2 (2d ed. 2011) ("If a firm makes a better mousetrap, and the world
8 beats a path to its door, it may drive out all rivals and establish a monopoly; but
9 that is a good result, not a bad one.").

10 From this perspective, the dissent's contention that Apple could not have
11 entered the ebook retail market without the price-fixing conspiracy, because it
12 could not have profited either by charging more than Amazon or by following
13 Amazon's pricing, is a complete non sequitur. The posited dilemma is the whole
14 point of competition: if Apple could not turn a profit by selling new releases and
15 bestsellers at \$9.99, or if it could not make the iBookstore and iPad so attractive
16 that consumers would pay *more* than \$9.99 to buy and read those ebooks on its
17 platform, then there was no place for its platform in the ebook retail market.
18 Neither the district court nor Plaintiffs had an obligation to identify a "viable

1 alternative” for Apple’s profitable entry because Apple had no entitlement to
2 enter the market on its preferred terms. Dissenting Op. at 35.

3 Although low prices that deter new entry may simply reflect the dominant
4 firm’s efficiency, it is true that below-cost pricing can, under certain
5 circumstances, be anticompetitive. The dissent suggests that Amazon’s pricing
6 gave it an unfair advantage, so that even if Apple had priced ebooks at an
7 efficient level (whatever that might have been), it still would not have been able
8 to enter the market on a profitable basis. But Amazon was taking a risk by
9 engaging in loss-leader pricing, losing money on some sales in order to
10 encourage readers to adopt the Kindle. “That below-cost pricing may impose
11 painful losses on its target is of no moment to the antitrust laws if competition is
12 not injured: It is axiomatic that the antitrust laws were passed for ‘the protection
13 of competition, not competitors.’” *Brooke Grp. Ltd. v. Brown & Williamson Tobacco*
14 *Corp.*, 509 U.S. 209, 224 (1993) (quoting *Brown Shoe Co. v. United States*, 370 U.S.
15 294, 320 (1962)). Because lower prices improve consumer welfare (all else being
16 equal), below-cost pricing is unlawfully anticompetitive only if there is a
17 “dangerous probability” that the firm engaging in it will later recoup its losses by
18 raising prices to monopoly levels after driving its rivals out of the market. *Id.* If

1 Apple and the Publisher Defendants thought that Amazon’s conduct was truly
2 anticompetitive under this standard, they could have sued under § 2 of the
3 Sherman Act. (Whether DOJ would have pursued its own enforcement action is
4 of unclear relevance given the availability of a private remedy.) Failing that,
5 Amazon’s pricing was part of the competitive landscape that competing ebook
6 retailers had to accept.²²

7 Instead, the dissent invites conduct that is strictly prohibited by the
8 Sherman Act — horizontal collusion to fix prices — to cure a perceived abuse of
9 market power. Whatever its merit in the abstract, that preference for collusion
10 over dominance is wholly foreign to antitrust law. *See Trinko*, 540 U.S. at 408
11 (referring to collusion as the “supreme evil of antitrust”). Because of the long-
12 term threat to competition, the Sherman Act does not authorize horizontal price
13 conspiracies as a form of marketplace vigilantism to eliminate perceived
14 “ruinous competition” or other “competitive evils.” *Maricopa Cnty. Med. Soc’y*,
15 457 U.S. at 346 (quoting *Socony-Vacuum Oil*, 310 U.S. at 221). Indeed, the attempt
16 to justify a conspiracy to raise prices “on the basis of the potential threat that

²² While the dissent accuses us of supposing that “competition should be genteel, lawyer-designed, and fair under sporting rules,” Dissenting Op. at 5, it is the dissent’s position that would have ebook consumers subsidize Apple’s entry into the market by paying more for ebooks so that Apple would not have to compete on price.

1 competition poses . . . is nothing less than a frontal assault on the basic policy of
2 the Sherman Act.” *Nat’l Soc’y of Prof’l Eng’rs*, 435 U.S. at 695. And it is
3 particularly ironic that the “terms” that Apple was able to insist upon by
4 organizing a cartel of Publisher Defendants to move against Amazon — namely,
5 the elimination of retail price competition — accomplished the precise opposite
6 of what new entrants to concentrated markets are ordinarily supposed to
7 provide. In short, Apple and the dissent err first in equating a symptom (a
8 single-retailer market) with a disease (a lack of competition), and then err again
9 by prescribing the disease itself as the cure.

10 The dissent’s “frontal assault” on competition law is not only wrong as a
11 legal matter for all the reasons just given; it is also, despite its professed fidelity
12 to the district court’s view of the facts, premised on various mischaracterizations
13 of the record. Put simply, it is far from clear that either Apple itself or other
14 ebook retailers could not have entered the ebook retail market without Apple’s
15 efforts with the Publisher Defendants to eliminate price competition. As the
16 district court noted, “[Apple] did not attempt to argue or show at trial that the
17 price of admission to new markets must be or is participation in illegal price-
18 fixing schemes” and did not “suggest[] that the only way it could have entered

1 the e-book market was to agree with the Publisher Defendants to raise e-book
2 prices.” *Apple*, 952 F. Supp. 2d at 708.

3 The district court’s statement that Apple feared “losing money if it tried or
4 was forced to match Amazon’s pricing,” *Id.* at 658 — the peg on which the
5 dissent largely hangs its argument — is hardly a conclusive finding that Apple
6 would have lost money had it entered a market that featured retail price
7 competition. Barnes & Noble, for its part, had chosen to enter and stay in the
8 market in the face of Amazon’s pricing. Google, too, had plans to enter the
9 ebook market before Apple launched the iBookstore. Moreover, the district court
10 never found that Apple could not have entered the market on a wholesale model
11 while charging *more* than Amazon for new releases and bestsellers. To fill this
12 hole in its theory, the dissent suggests that Apple would have “impair[ed] its
13 brand” by charging more than Amazon. Dissenting Op. at 34 (internal quotation
14 marks omitted). But putting aside the fact that Apple’s perception of its brand
15 value is irrelevant — does the dissent really think it is desirable to require more
16 efficient competitors to charge the same as their less efficient rivals solely so the
17 latter will be spared the indignity of not charging the best price? — the district
18 court actually found that Apple believed it would have been “unrealistic[.]” to

1 charge more than its *price caps* after switching to an agency model, *Apple*, 952 F.
2 Supp. 2d at 692, a finding that says nothing about what Apple would have been
3 willing to charge under a wholesale model.

4 The record makes clear the flaws in the dissent's argument. When Cue
5 was still contemplating a wholesale model, his objective was not for Apple's
6 pricing to match Amazon's precisely, but rather for that pricing to be "generally
7 competitive." J.A. 1758. And had Apple opted to compete on both price and
8 platform but concluded that it could not match Amazon's \$9.99 pricing, some
9 consumers might well have paid somewhat more to read new releases and
10 bestsellers on the iPad, a revolutionary ereader boasting many more features
11 than the Kindle.²³ The iPad was coming to market with or without a price-fixing

²³ A prediction that consumers would have paid more to read ebooks on the iPad than on the Kindle because of the iPad's improved reading experience or other attractive features does not somehow suggest that ebooks are "Veblen goods [or] Giffen goods." Dissenting Op. at 33 n.7. The dissent also suggests that Apple could not have depended on the iPad's hardware advantages as part of a strategy to charge more than Amazon because antitrust law would have required it to open up the iPad to a Kindle app. *Id.* at 34. But for a unilateral refusal to deal to be unlawful, the defendant must have monopoly power, which Apple plainly did not. *See, e.g., United States v. Microsoft Corp.*, 253 F.3d 34, 51 (D.C. Cir. 2001) (en banc) ("While merely possessing monopoly power is not itself an antitrust violation, it is a necessary element of a monopolization charge." (citation omitted)); Elhauge, *supra*, at 268 ("A firm that lacks dominant market power . . . can unilaterally choose with whom they deal without fear of antitrust liability."); *see also Trinko*, 540 U.S. at 408 ("Under certain circumstances, a refusal to cooperate with rivals can constitute anticompetitive conduct and violate § 2. We have been very cautious in recognizing such exceptions, because of the uncertain virtue of

1 conspiracy, and some iPad owners who wanted to read ebooks surely would not
2 have wanted to buy a separate Kindle solely to benefit from Amazon's \$9.99
3 pricing for new releases and bestsellers. (Whether Apple would have viewed its
4 profits under that scenario as large enough to justify entry is not an antitrust
5 concern.)

6 In actuality, the district court's fact-finding illustrates that Apple organized
7 the Publisher Defendants' price-fixing conspiracy not because it was a necessary
8 precondition to market entry, but because it was a convenient bargaining chip.
9 Apple was operating under a looming deadline and recognized that, by aligning
10 its interests with those of the Publisher Defendants and offering them a way to
11 raise prices across the ebook market, it could gain quick entry into the market on
12 extremely favorable terms, including the elimination of retail price competition
13 from Amazon. But the offer to orchestrate a horizontal conspiracy to raise prices
14 is not a legitimate way to sweeten a deal.

15 The facts also do not support the conclusion that Amazon's market
16 position would have discouraged other ebook retailers from entering the market
17 absent the price-fixing conspiracy orchestrated by Apple. Amazon popularized

forced sharing and the difficulty of identifying and remedying anticompetitive conduct by a single firm.").

1 ebooks with the launch of the Kindle in late 2007, and enjoyed a strong market
2 position because of its innovation. *Cf. Trinko*, 540 U.S. at 407 (noting that the
3 opportunity to gain market power “induces risk taking that produces innovation
4 and economic growth”). Barnes & Noble was Amazon’s first major competitor,
5 and when it entered the market — on a wholesale model — with the introduction
6 of the Nook in 2009, it began to erode Amazon’s market share. The iPad itself
7 also promised to introduce more competition with or without Apple’s iBookstore
8 by providing a platform for companies to build ebook marketplaces without
9 investing in tablet development. These new entrants gave publishers more
10 leverage to negotiate for alternative sales models or different pricing. Indeed,
11 publishers were already in separate discussions about an agency model with
12 Barnes & Noble before Apple offered a way to swap the rigors of competition for
13 the comfort of collusion.

14 To summarize, the district court made no finding that a horizontal
15 conspiracy to eliminate price competition in the ebook retail market was
16 necessary to bring more retailers into the market to challenge Amazon, nor does
17 the record evidence support this conclusion. More importantly, even if there
18 *were* such evidence, the fact that a competitor’s entry into the market is

1 contingent on a horizontal conspiracy to raise prices only means (absent
2 monopolistic conduct by the market's dominant firm, which cannot lawfully be
3 challenged by collusion) that the competitor is inefficient, *i.e.*, that its entry will
4 not enhance consumer welfare. For these reasons, I would reject the argument
5 that Apple's entry into the market represented an important procompetitive
6 benefit of the horizontal price-fixing conspiracy it orchestrated.

7 **b. Other Justifications**

8 Apart from its and other retailers' entry into the market, Apple points to
9 other purported procompetitive benefits of its agreement with the Publisher
10 Defendants, namely, eventual price decreases in the ebook industry and the
11 various technological innovations embedded in the iPad. The district court
12 correctly concluded that Apple failed to establish a connection between these
13 benefits and the conspiracy among Apple and the Publisher Defendants. *Apple*,
14 952 F. Supp. 2d at 694; *see NCAA*, 468 U.S. at 113-15 (concluding that the need to
15 coordinate to produce intercollegiate athletics was not related to coordination on
16 television rights); XI Areeda & Hovenkamp, *supra*, ¶ 1908b.

17 While it may be true that ebook prices eventually declined industry-wide,
18 new publishers were adopting the digital format and prices were falling even

1 before Apple's entry into the market. Apple did not introduce any admissible
2 evidence linking the continued influx of new titles into the ebook market to its
3 agreement with the Publisher Defendants.²⁴ Nor did it provide an explanation
4 for how this price-fixing agreement altered the business and pricing decisions of
5 other publishers in a procompetitive direction. The district court's refusal to give
6 Apple credit for these trends was therefore proper.

7 The technological innovations embedded in the iPad are similarly
8 unrelated to Apple's agreement with the Publisher Defendants. The iPad's
9 backlit touchscreen, audio and video capabilities, and ability to offer consumers a
10 number of services on a single device revolutionized tablet computing. But, as

²⁴ Apple sought to introduce expert testimony from Dr. Michelle Burtis, which it believed would link continued long-term growth and price changes to its launch of the iBookstore. However, the district court excluded this testimony on the grounds that Dr. Burtis "did not offer any scientifically sound analysis of the cause for this purported price decline or seek to control for the factors that may have led to it." *Apple*, 952 F. Supp. 2d at 694 n.61. This was no abuse of discretion. *See Zerega Ave. Realty*, 571 F.3d at 212-13. "[T]he proponent of expert testimony has the burden of establishing by a preponderance of the evidence" that the expert's opinion is based on sufficient facts, is the product of reliable principles and methods, and applies those principles and methods reliably to the facts at hand. *United States v. Williams*, 506 F.3d 151, 160 (2d Cir. 2007); *see* Fed. R. Evid. 702. Dr. Burtis merely compared the average ebook prices from the two years before Apple's entry into the market with the average prices two years after. She did not account for the rapid growth and change in that industry or explain the process she used to determine whether Apple's agency agreements were responsible for lower prices. *See Gen. Elec. Co. v. Joiner*, 522 U.S. 136, 146 (1997); *United States v. Dukagjini*, 326 F.3d 45, 54 (2d Cir. 2003). The district court therefore acted well within its discretion in excluding Dr. Burtis's testimony.

1 Apple's witnesses testified, the company had every intention of bringing the iPad
2 to market with or without the iBookstore. Moreover, Apple was not the only
3 entity that could use the iPad's new features to enhance the ebook experience—
4 other retailers, or the publishers themselves, could have designed and launched
5 ebook applications on the platform. The district court was correct not to score
6 these hardware innovations as procompetitive benefits of the agreement between
7 Apple and the Publisher Defendants to raise prices.

8 Accordingly, I agree with the district court's decision that, under the rule
9 of reason, the horizontal agreement to raise consumer-facing ebook prices that
10 Apple orchestrated unreasonably restrained trade. But given the clear
11 applicability of the *per se* rule in this context, the analysis here is largely offered
12 in response to the dissent. I also confidently join with my concurring colleague
13 in affirming the district court's conclusion that Apple committed a *per se*
14 violation of § 1 of the Sherman Act.

15 **III. The Injunctive Order**

16 Next, Apple and two of the Publisher Defendants — Macmillan and Simon
17 & Schuster — challenge specific portions of the district court's September 5, 2013
18 injunctive order. In particular, Macmillan and Simon & Schuster ask us to vacate

1 the provision which prohibits Apple, for a period of time, from entering
2 agreements with the Publisher Defendants that restrict its ability to set ebook
3 prices. S.P.A. 205. Apple separately seeks vacatur of a provision requiring it to
4 apply the same terms and conditions to ebook applications in its App Store as it
5 does to other applications, and of the district court's decision to appoint a
6 compliance monitor. We address each of the parties' arguments in turn.

7 **A. Macmillan and Simon & Schuster**

8 In the September 5, 2013 injunctive order, the district court mandated that
9 "Apple shall not enter into or maintain any agreement with a Publisher
10 Defendant that restricts, limits, or impedes Apple's ability to set, alter, or reduce
11 the Retail Price of any E-book or to offer price discounts or any other form of
12 promotions." S.P.A. 205. This prohibition began upon entry of the order and
13 expires at different times for each of the Publisher Defendants. The earliest
14 expiration date lifts the ban for agreements between Apple and Hachette
15 beginning 24 months after entry of the injunctive order. Expiration dates for
16 agreements with each of the other Publisher Defendants are then set in six-month
17 intervals, with Simon & Schuster's ban expiring 36 months after entry of the final
18 judgment and Macmillan's ban ending after 48 months.

1 Macmillan and Simon & Schuster seek vacatur of this prohibition. Both
2 publishers are subject to separate consent decrees, which prohibit them from
3 signing agreements with *any* ebook retailers which restrict the retailer's ability to
4 "set, alter, or reduce" ebook prices, "or to offer price discounts." J.A. 1126; J.A.
5 1148. The prohibition lasts two years for Simon & Schuster and 23 months for
6 Macmillan. According to both Publisher Defendants, the district court's
7 injunctive order against Apple, in light of these consent decrees, is unlawful for
8 two reasons. First, they contend that the injunctive order impermissibly *modifies*
9 their consent decrees by extending the time during which they cannot negotiate
10 to restrict the price at which Apple sells ebooks.²⁵ Second, they argue that DOJ
11 should have been judicially estopped from seeking a prohibition on agreements
12 limiting Apple's discounting authority that lasts longer than two years because,
13 in the filings in support of the consent decrees, it argued that two years was a
14 sufficient amount of time to restore competition in the ebook market. Neither
15 objection is persuasive.

²⁵ Macmillan also contends that the injunctive order broadens the restrictions imposed by its consent decree because the decree allows the company to set certain limits on price discounts, which it can no longer set for ebooks sold by Apple.

1 We begin with the argument that the injunctive order impermissibly
2 amended the Publisher Defendants' consent decrees. Federal Rule of Civil
3 Procedure 60(b) establishes the grounds for seeking "relief from a final judgment,
4 order, or proceeding," Fed. R. Civ. P. 60(b), including modifications of consent
5 decrees. *Rufo v. Inmates of Suffolk Cnty. Jail*, 502 U.S. 367, 378-79 (1992); *United*
6 *States v. Eastman Kodak Co.*, 63 F.3d 95, 101 (2d Cir. 1995). The rule adopts a
7 flexible approach, enumerating specific reasons for modification while also
8 allowing alterations for "any other reason that justifies relief." Fed. R. Civ. P.
9 60(b). "[A] party seeking an alteration" under this catch-all provision bears the
10 "burden of establishing that a significant change in circumstances warrants the
11 modification." *United States v. Sec'y of Hous. & Urban Dev.*, 239 F.3d 211, 217 (2d
12 Cir. 2001).

13 The Publisher Defendants' argument rests on the premise that the district
14 court's injunctive order modified their consent decrees and therefore should
15 have complied with Rule 60(b)'s requirements. The premise is incorrect.
16 Macmillan's and Simon & Schuster's consent decrees prohibit them from
17 restricting any retailer's authority to set prices. The injunctive order does not
18 alter the terms of those decrees. Instead, it provides relief against a *different* party

1 by limiting Apple's authority to negotiate away its ability to set prices in
2 agreements with any of the Publisher Defendants. The fact that the order also
3 has the effect of preventing the Publisher Defendants from restricting Apple's
4 pricing authority does not render it "[r]elief from a final judgment, order, or
5 proceeding" requiring a motion under Rule 60(b). Fed. R. Civ. P. 60(b). A
6 consent decree is "enforced as [an] order[]," but "construed largely as [a]
7 contract[]." *SEC v. Citigroup Global Mkts., Inc.*, 752 F.3d 285, 297 (2d Cir. 2014)
8 (internal quotation marks omitted). Its scope must be discerned within its "four
9 corners, and not by reference to what might satisfy the purposes of one of the
10 parties to it." *United States v. Armour & Co.*, 402 U.S. 673, 682 (1971); *see also Perez*
11 *v. Danbury Hosp.*, 347 F.3d 419, 424 (2d Cir. 2003). An injunctive order against an
12 entity that is not party to the consent decree and neither changes the terms of nor
13 interprets the decree does not modify the contract and therefore does not require
14 a Rule 60(b) motion. Indeed, as a practical matter, injunctions often alter the
15 options available to other parties. Rule 60(b) does not hold district courts issuing
16 injunctions to a higher standard simply because the injunction may affect rights
17 addressed in a different party's consent decree.

1 Macmillan and Simon & Schuster’s judicial estoppel argument fares no
2 better. Judicial estoppel is “invoked by a court at its discretion,” and is designed
3 to “protect the integrity of the judicial process by prohibiting parties from
4 deliberately changing positions according to the exigencies of the moment.” *New*
5 *Hampshire v. Maine*, 532 U.S. 742, 749-50 (2001) (citation omitted) (internal
6 quotation marks omitted). While the propriety of applying estoppel depends
7 heavily on the “specific factual context[]” before the court, we typically consider
8 whether the party’s argument is “clearly inconsistent with its earlier position,”
9 whether the party “succeeded in persuading a court to accept” that earlier
10 position, and whether the “party seeking to assert an inconsistent position would
11 derive an unfair advantage or impose an unfair detriment on the opposing party
12 if not estopped. *Id.* at 750-51 (internal quotation marks omitted); *see also Adelpia*
13 *Recovery Trust v. Goldman, Sachs & Co.*, 748 F.3d 110, 116 (2d Cir. 2014). “[R]elief
14 is granted only when the . . . impact on judicial integrity is certain.” *Republic of*
15 *Ecuador v. Chevron Corp.*, 638 F.3d 384, 397 (2d Cir. 2011) (internal quotation
16 marks omitted).

17 We conclude that DOJ’s arguments in support of the injunctive order were
18 neither so clearly inconsistent with its earlier arguments nor so unfairly

1 detrimental to the Publisher Defendants as to warrant judicial estoppel. In
2 support of the consent decrees, the Justice Department argued that a two-year
3 ban on restricting retailers' abilities to set prices was sufficient to "allow
4 movement in the marketplace away from collusive conditions." J.A. 1055. It
5 then pushed for a longer, five-year restriction on agreements specifically with
6 Apple. While facially inconsistent, we have emphasized the need to "carefully
7 consider the contexts in which apparently contradictory statements are made to
8 determine if there is, in fact, direct and irreconcilable contradiction." *Rodal v.*
9 *Anesthesia Grp. of Onondaga, P.C.*, 369 F.3d 113, 119 (2d Cir. 2004). And here,
10 context is particularly important. The consent decrees ban certain agreements
11 between the Publisher Defendants and *any* retailers. The injunctive order, on the
12 other hand, pertained only to the Publisher Defendants' agreements with Apple.
13 Given the extensive factfinding at trial about the relationship that Apple
14 developed with the Publisher Defendants and its willingness to coordinate their
15 conspiracy, DOJ had a basis for distinguishing the length of the restrictions in the
16 consent decrees from those in the injunctive order. This was not a case of a party
17 reversing courses, to the detriment of the legal system, "simply because his
18 interests have changed." *New Hampshire*, 532 U.S. at 749.

1 Furthermore, the district court did not approve the Justice Department’s
2 request for a five-year ban on all discounting restrictions between Apple and the
3 Publisher Defendants. Instead, the injunctive order adopts an interval-based
4 system, which prevents Apple from agreeing to limit its pricing authority for
5 between 24 and 48 months depending on the Publisher Defendant. The district
6 court imposed this interval system so “there would be no point in time when
7 Apple would be renegotiating with all of the publisher defendants at once[, and]
8 no one point in time when [a] publisher defendant[] could be assured that it was
9 taking the same bargaining position as its peers vis-à-vis Apple.” J.A. 2376. This
10 independent rationale for the injunctive order ensures that DOJ’s argument did
11 not produce “inconsistent results” or compromise the integrity of the judicial
12 process. *Simon v. Safelite Glass Corp.*, 128 F.3d 68, 72 (2d Cir. 1997).

1 **B. Apple**

2 Apple, like Macmillan and Simon & Schuster, objects to the portion of the
3 injunctive order preventing it from agreeing to limit its pricing authority. In
4 addition, the company asks us to vacate another provision, which requires it to
5 “apply the same terms and conditions to the sale or distribution of an E-book
6 App through Apple’s App Store as [it] applies to all other apps sold or
7 distributed through [the] App Store.” S.P.A. 207. Apple contends that neither
8 provision is necessary to protect the public.²⁶ We disagree.

²⁶ Apple also argues that the district court’s decision to appoint a monitor to supervise the company’s compliance with the injunction went beyond its powers under the Sherman Act and violated both Federal Rule of Civil Procedure 53 and separation-of-powers principles. Apple devoted only two conclusory sentences to these three separate facial challenges to the district court’s authority. We therefore deem the arguments forfeited and do not consider them. *Frank v. United States*, 78 F.3d 815, 833 (2d Cir. 1996) (“Issues not sufficiently argued are in general deemed waived and will not be considered on appeal.”), *vacated on other grounds*, 521 U.S. 1114 (1997); *Zhang v. Gonzales*, 426 F.3d 540, 545 n.7 (2d Cir. 2005). We also note that, following Rule 53’s amendment in 2003, the Advisory Committee stated that “[r]eliance on a master” appointed under that Rule “is appropriate when a complex decree requires complex policing, particularly when a party has proved resistant or intransigent,” and that both the Supreme Court and this Court have approved such appointments. Fed. R. Civ. P. 53 advisory committee’s note (2003 Amendments) (citing *Local 38 of the Sheet Metal Workers’ Int’l Ass’n v. E.E.O.C.*, 478 U.S. 421, 481-82 (1986)); *see also Republic of the Philippines v. N.Y. Land Co.*, 852 F.2d 33, 36-37 (2d Cir. 1988) (collecting cases). In light of this background, it would be inappropriate to excuse Apple’s failure to argue and for this panel to entertain its facial challenges to the district court’s authority on the scant briefing before us.

Judge Jacobs, who sat on a separate panel of this Court that considered an as-applied challenge to the monitor’s conduct, contends that “the injunction warps the role

1 “A Government plaintiff, unlike a private plaintiff, must seek to obtain
2 relief necessary to protect the public from *further* anticompetitive conduct and to
3 redress anticompetitive harm.” *F. Hoffmann-La Roche Ltd. v. Empagran S.A.*, 542
4 U.S. 155, 170 (2004) (emphasis added). Thus, “[w]hen the purpose to restrain
5 trade appears from a clear violation of law, it is not necessary that all untraveled
6 roads to that end be left open and that only the worn one be closed.” *Int’l Salt Co.*
7 *v. United States*, 332 U.S. 392, 400 (1947), *abrogated on other grounds by Ill. Tool*
8 *Works Inc. v. Independent Ink, Inc.*, 547 U.S. 28 (2006). The district court has “large
9 discretion to model [its] judgments to fit the exigencies of the particular case,” *id.*,
10 and “all doubts” about the remedy are to be “resolved in [the Government’s]
11 favor,” *United States v. E.I. du Pont de Nemours & Co.*, 366 U.S. 316, 334 (1961).

12 The district court was well within its discretion to restrict Apple’s ability to
13 give up its pricing authority and to require that Apple treat ebook applications
14 the same way that it treats other applications. Apple relinquished its authority to

of a neutral, court-appointed referee into that of an adversary party.” Dissenting Op. at 36. Whatever the merits of this argument, it is not properly before us on this appeal. Here, Apple has asserted only (and without argumentation of any sort) that appointing a monitor, *in general*, violates the Sherman Act, Rule 53, and separation-of-powers principles. The dissent’s position eschews that broad facial challenge and instead focuses on the conduct of the monitor in this *particular* case, drawing entirely on a record not before this panel, but presented to a *separate* panel in another appeal. See *United States v. Apple Inc.*, 2015 WL 3405534 (2d Cir. 2015). We do not believe it is proper to resolve this appeal with reference to arguments that Apple has failed to make.

1 set prices as part of its conspiracy with the Publisher Defendants. By delaying
2 Apple's ability to renegotiate similar restrictions and arranging for the
3 restrictions to expire at different times for each Publisher Defendant, the
4 injunctive order ensured that Apple and the Publisher Defendants would not be
5 able to use that same strategy as part of a new conspiracy. The provision
6 requiring ebook applications in the App Store to receive the same terms and
7 conditions as other applications furthers that goal. The district court expressed
8 concern that Apple and the Publisher Defendants may use ebook applications to
9 circumvent the injunction's rules about Apple's pricing authority, or that Apple
10 may impose restrictions on ebook applications to punish publishers who refused
11 to act in concert with their competitors. For instance, the court found evidence
12 that Random House eventually joined the iBookstore on Apple's desired terms in
13 part because Apple prevented the company from launching an ebook application
14 in the App Store. The district court was therefore correct to decide that these
15 provisions of the injunctive order were "necessary to protect the public from
16 further anticompetitive conduct." *F. Hoffmann-La Roche*, 542 U.S. at 170.

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CONCLUSION

We have considered the appellants’ remaining arguments and find them to be without merit. Because we conclude that Apple violated § 1 of the Sherman Act by orchestrating a horizontal conspiracy among the Publisher Defendants to raise ebook prices, and that the injunctive relief ordered by the district court is appropriately designed to guard against future anticompetitive conduct, the judgment of the district court is **AFFIRMED**.