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April 19, 2017

Updated June 21, 2017

Welcome to *Environmental Quality in Connecticut*. This edition documents the condition of Connecticut's environment through 2016.

The four pages in the Summary section present an overview of recent trends and important conclusions. The 20 pages of environmental indicators, from air through "personal impact," display a comprehensive set of environmental data for the 10 years ending in 2016.

Data for four indicators were not available when this report was published in April. The Council updated this report on June 21, 2017. [Sign up](#) for e-alerts to receive a notice when updates are published.

The Council welcomes your comments and questions.



## Council on Environmental Quality

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STATE OF CONNECTICUT

COUNCIL ON ENVIRONMENTAL QUALITY

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April 19, 2017

The Honorable Dannel P. Malloy  
Governor of Connecticut  
State Capitol  
Hartford, CT 06106

Dear Governor Malloy:

I am pleased to inform you that *Environmental Quality in Connecticut*, the annual report on environmental conditions through 2016, is now available for your review. The report is entirely online at [www.ct.gov/ceq/AnnualReport](http://www.ct.gov/ceq/AnnualReport).

This report reminds us that environmental progress in the 21st century comes slowly. Even highly successful efforts to reduce air emissions and water-pollution discharges can appear by some measures to go unrewarded:

- The *average* level of pollution in Connecticut's air was the best in decades, but the number of summertime bad air *days* (31) held stubbornly near the ten-year average (32).
- Cities and towns again reduced their discharges of nitrogen pollution that flow to Long Island Sound, but the area of the Sound with too little oxygen grew larger.

There are reasons for the environment's stubborn resistance to improvement. One of them is heat. Connecticut, as you know, often is heralded as a leader in planning for climate change and attacking its causes. Unfortunately, the reality of a warming continent will continue to oppose efforts to improve the air and water.

The warming, changing climate is one of three factors identified in this report to be impeding environmental progress, and it interacts with the second factor which the report calls "permanent pavement": the reality that the roads, driveways, parking lots and most lawns of Connecticut are not going anywhere soon. The rain that now falls more intensely (compared to the 1960s) washes pollutants into brooks, rivers, bays and the Sound. Gradual improvement is possible with considerable effort and expenditures.

The Honorable Dannel P. Malloy  
April 19, 2017  
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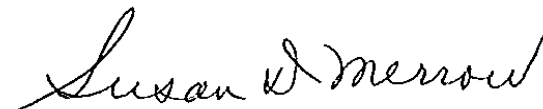
The third factor influencing progress is a powerful one: the amount of investment in the land and wildlife of Connecticut. There has been improvement in the acreage of farmland preserved in the last two years, but Connecticut is not on track to attain most of its land-conservation goals.

As we submit this report, the news from Washington, D.C., suggests that Connecticut should not count on action from the federal government to help achieve environmental goals. The Council generally does not attempt to predict the outcomes of federal political battles. Nonetheless, this report concludes its "Progress and Problems" section with a cautionary footnote:

*"The statement, "Connecticut's environment is likely to remain much as it is for the foreseeable future," is somewhat conditional. Generally, the Council's reports assume that Connecticut will not be turning back in its push to improve the air, water and health of its residents. While it remains highly unlikely that Connecticut residents would wish to retreat, recent proposals at the federal level could have that effect. Less energy efficiency and more fuel combustion in states to the south and west would lead to the types of air pollution that generally blow toward Connecticut. Modest federal grants have been used very effectively by this state to improve Long Island Sound, protect forests and farmland, put economic life back into contaminated properties and restore wildlife habitats along coves and rivers; any or all of those state-federal partnerships could be extinguished. The Council will monitor and report any such negative developments...The potential for retreat is an unusual and regrettable reality. The Council always focuses attention on the steps necessary for conditions to improve; this year, it must conclude that gains already made are now in peril."*

As always, the Council looks forward to providing you with any additional information you might request.

Respectfully submitted,



Susan D. Merrow  
Chair  
Council on Environmental Quality

## Progress and Problems *and a cautionary footnote*

### Three problems impede Connecticut's progress:

- Climate: more heat and intense rain
- Permanent pavement
- Not enough conservation investment

# 2016

was a year of severe drought and [record-setting](#) summer heat, both of which affected the state's air and water. The planet experienced its warmest year on record, and Connecticut was no refuge from the powerful duo of climate change and [El Niño](#). Weather comes and goes, but a long rise in average temperatures continues to oppose the state's efforts to improve air and water quality and protect coastal resources.

### The shifting climate...

...is one of three factors that make Connecticut's environment resistant to improvement. Regular readers of this report will note that many annual indicators show little change over years. In a few cases, such as the persistently high quality of public drinking water or successful prevention of leaks and spills, "no change" is good; in more cases, it reflects a lack of progress toward established goals.

Extending a long-term trend, Connecticut achieved a modest reduction in most types of air pollution in 2016. However, despite *average* pollution [levels](#) that were the best in recent history, the number of [days](#) (31) with unhealthy air barely budged from the 10-year average (32). The stubborn reality of bad air days illustrates one of Connecticut's headwinds: heat.

**Heat** is a problem because it leads to the production of ground-level ozone, the most injurious of Connecticut's remaining air pollution problems. Heat also warms watercourses and Long Island Sound. [Oxygen conditions](#) in the deep Sound were nearly the worst they had been in the last ten years.

### Rain

*Not enough and too much*



The effects of drought are obvious. Not so evident are the drawbacks of heavy rainfalls that punctuate the drought. Connecticut's rain has been arriving in [heavier doses](#) over the past three decades, and research [predicts](#) more intense precipitation throughout New England. These rains wash uncounted tons of pollution into streams and rivers, especially where the rain falls predominantly on pavement or lawn.

The interaction of climate and land use poses a genuine challenge to Connecticut.

*Trout Management Area, Coppermine Brook, Bristol*

*July 21, 2016*

*Rainfall dwindled while wells in the watershed continued to pump water from underground. With little water coming in from above or below, the streambed was dry.*

## **Permanent Pavement**

### *Roads and Parking Lots Don't Change Much*

Heavy rain on Connecticut streets and lawns clearly is one of the biggest reasons that water quality is not improving. Even as Connecticut has greatly improved treatment of sewage and reduced overflows of untreated waste, the percentage of assessed streams that are considered clean enough for [swimming](#) and other contact remains stuck at 30 percent. For most streams that are impaired, the problem is not coming out of a pipe; it is washing in from the human landscape.

Connecticut's development patterns have been fixed for decades. Most towns have developed around roads and commercial areas with extensive parking. The paved areas of roads, driveways and parking lots rarely shrink, even as people might move away or gain access to more mass transit. The techniques available to municipalities and developers to reduce pavement are applied most often to new development (if applied at all). The task of reducing runoff from already-developed areas, while doable (and to some extent [required](#) in most municipalities), requires decades. Lawns can be transformed into environmentally-helpful features more quickly, but widespread change is not evident.

In short, what Connecticut residents see today is likely a glimpse of their future. Low-emission vehicles might be cruising their streets in some future year, driving down air emissions and reducing some of the contaminants that wash into streams, but those streets still will be there, and so might the lawns. If it rains in the future, there still will be widespread pollution that resists improvement.

### **Improvement Will Require New Effort**

With its development patterns firmly in place and its climate working against its pollution-control efforts, Connecticut's environment is likely to remain much as it is for the foreseeable future.\* Numerous successful regulatory programs have gotten the state this far, but perhaps no farther. If Connecticut wants to advance and achieve the ambitious goals it set for itself, something beyond the current programs will be required.

No one could say there is a lack of effort across Connecticut. In fact, many municipalities are innovating and working hard to reduce runoff, reduce petroleum consumption, recycle garbage, improve and preserve habitats and generally make life better for their residents. Perhaps these municipalities have the greatest potential to accelerate Connecticut's environmental progress. Regardless of who works the hardest to improve conditions -- cities and towns, state government, residents working outside of government or (most likely) a combination of these -- new approaches to intractable pollution problems need to be designed and applied, or residents will not see much change.

### **Land and Wildlife: Falling Short**

#### *It's Not Climate or Pavement; It's Money*

Climate change and land use are two of the factors stifling Connecticut's environmental progress. However, they cannot explain the state's slow progress toward its land conservation goals nor the downward slide of many species of wildlife. A third factor accounts for those unchanging (or worsening) indicators: lack of investment in land conservation and management. "Investment" does not mean money only, as there is no effective strategy in place to effectively spend (a hypothetical) windfall. As [documented](#) by the Council in December 2015, the small size of the average parcel of land in Connecticut renders current conservation strategies unrealistic. Connecticut will adopt new approaches or fail to reach its conservation goals.

### **\*An Important Footnote**

The above statement, "Connecticut's environment is likely to remain much as it is for the foreseeable future," is somewhat conditional. Generally, the Council's reports assume that Connecticut will not be turning back in its push to improve the air, water and health of its residents. While it remains highly unlikely

that Connecticut residents would wish to retreat, recent proposals at the federal level could have that effect. Less energy efficiency and more fuel combustion in states to the south and west would lead to the types of air pollution that generally blow toward Connecticut. Modest federal grants have been used very effectively by this state to improve Long Island Sound, protect forests and farmland, put economic life back into contaminated properties and restore wildlife habitats along coves and rivers; any or all of those state-federal partnerships could be extinguished. The Council will monitor and report any such negative developments.

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














# 2016 at a Glance

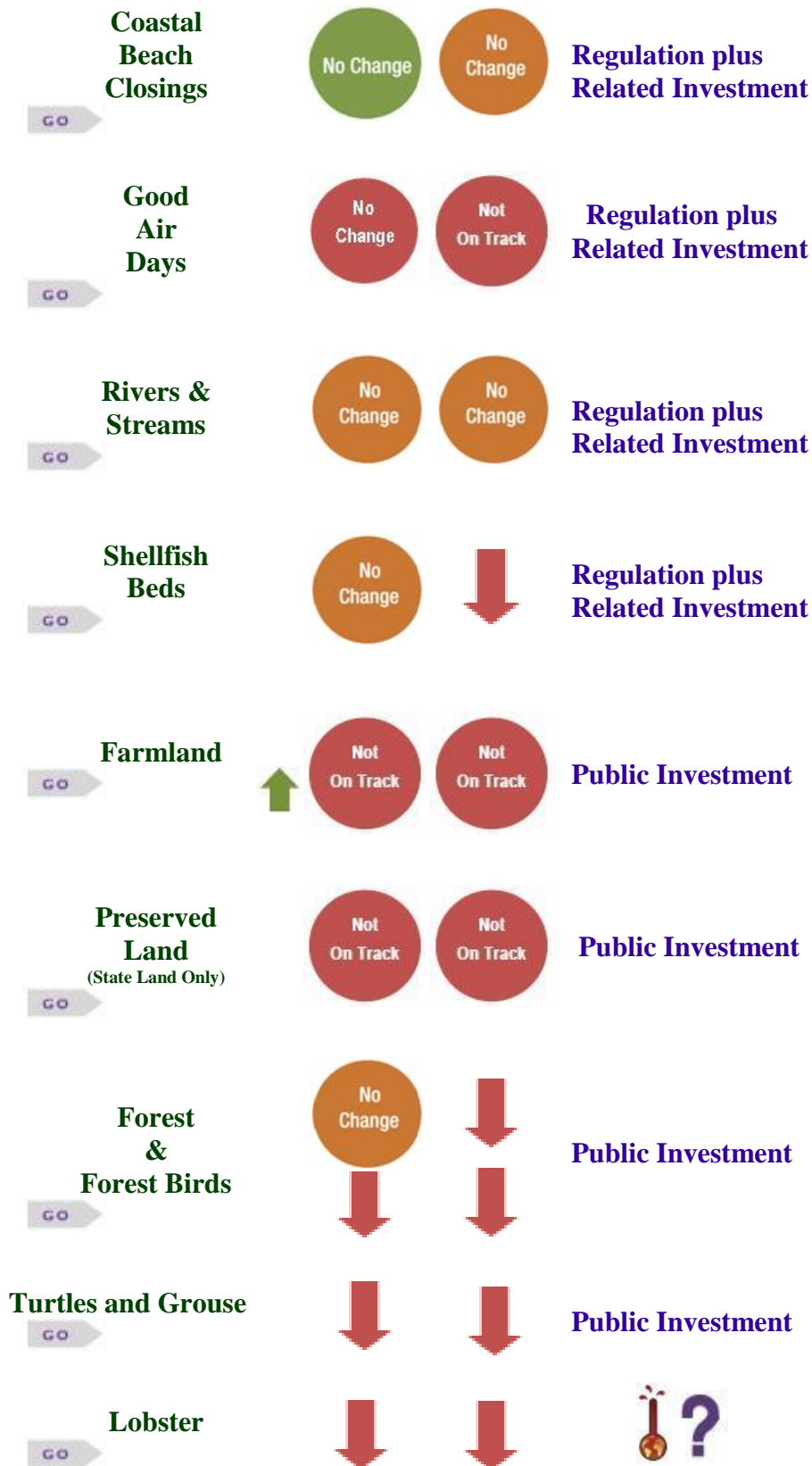
This *Environmental Quality in Connecticut* report is built upon 30 environmental indicators that chart Connecticut's progress toward its goals during the past ten years (or longer in a few cases). Fifteen of those indicators are shown below with their 2016 conditions and their trends over ten years.

The indicators are listed in order of their rate of improvement. The "predominant factor" in the last column is the main factor that has caused or would cause the indicator to move. In most cases, there are many additional factors that influence the indicator. As noted at the bottom, the changing climate has a big influence on many indicators.

A note about the symbols used below and throughout this report: "No Change" appears in three colors. A green "No Change" means the relevant state goal continues to be met. A circle is red if the relevant goal is not being met and/or the state is not on track to meet its goal. An orange circle means either that there has been no significant improvement or decline in relation to a goal, or there is no specific goal for that indicator.

To go directly to any indicator page, just click the corresponding "GO" arrow.

Indicator	2016*	Ten-Year Trend	Predominant Factor
 <b>Bald Eagles</b>			Regulation
 <b>Piping Plovers</b>			Regulation plus Volunteer Labor!
 <b>CEQ Air Pollution Index</b>			Regulation plus Related Investment
 <b>Water Quality in Long Island Sound</b>			Regulation plus Related Investment
 <b>Public Drinking Water</b>	 (98.8%)		Regulation plus Related Investment




This report also includes several *Personal Impact* indicators (not shown above) that track trends in human activity that are expected to influence future environmental conditions. In 2015, the one such indicator that moved significantly is the number of solar [electricity](#) systems installed on Connecticut homes.



\*For a few indicators, the most recent data are from a year other than 2016, and the ten-year trend covers a slightly adjusted time period because of limits on data availability.

A red "X" indicates that Connecticut is not on track to meet its goals even if some progress has been made.

A green check mark is used instead of a "No Change" symbol where current conditions are excellent and the opportunity for positive change is limited.

 The overheating globe symbol is used throughout this report to emphasize the influence of climate change. Most of the indicators listed above are influenced by changing patterns of temperature, precipitation and sea level, but the symbol is applied on this page only to lobster, which has been affected severely.

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## New in This Edition

- A [Ruffed Grouse Index](#) is the Council's newest biological indicator of Connecticut's environmental health. Ruffed Grouse is one of many species that live in a combination of habitat types. This edition contains a new section called Mosaic Habitats, where the reader will find trends in wildlife species that rely on more than a single type of habitat. Many turtles, for example, depend on an unbroken network of forests, fields and clean streams. The trends for the species in this category are not encouraging.
- A new chart tracking [consumption](#) of gasoline and diesel fuel in the state was added to the report. This chart was added to the June 2016 update of last year's report, when transportation became the nation's largest source of greenhouse gases, outpacing even power generation.
- One Personal Impact indicator was discontinued this year. Previous reports displayed the number of households who elected to purchase [electricity](#) from renewable sources (principally wind) through a surcharge on their bills. That program was discontinued in late 2016.

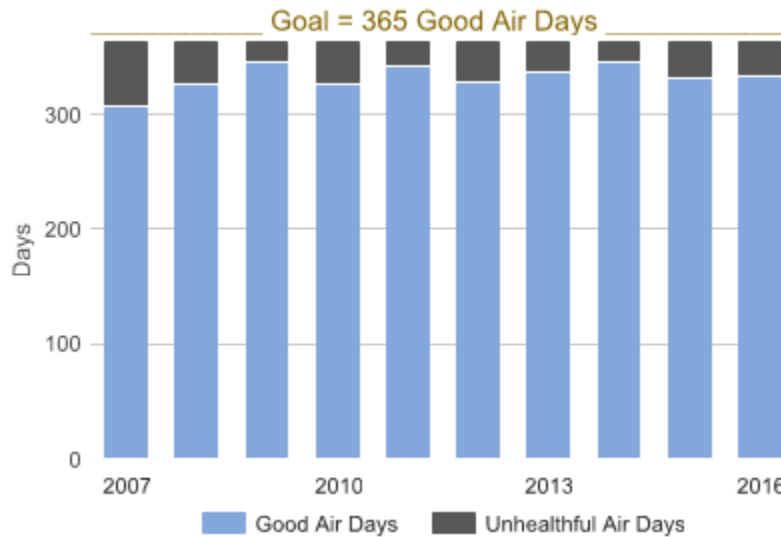


A note about charts: This report employs a few conventions to make sure the data are displayed in an unbiased way. One of these is to begin every vertical axis at zero. In a few cases, however, this results in a chart that is not readable. Charts with a shortened vertical axis now include the phrase "detailed view" in the title.

## Good Air Days



Connecticut residents breathed unhealthy air on 31 days in 2016, a number close to the 10-year average.

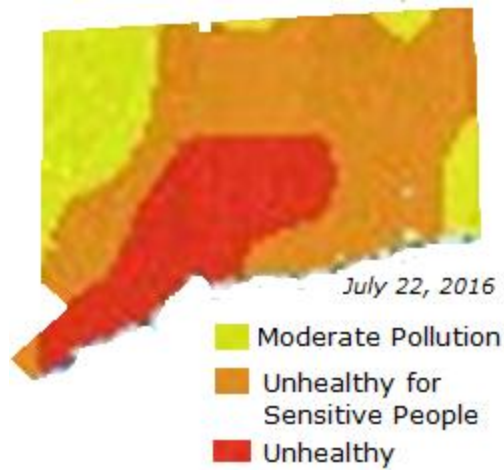


A Good Air Day is when every [monitoring station](#) in the state records satisfactory air quality. “Satisfactory air quality” is defined here as air that meets the health-based ambient air quality [standards](#) for all of the following [six pollutants](#): sulfur dioxide, lead, carbon monoxide, particles, nitrogen dioxide and ground-level ozone.

Connecticut’s goal is to have air that meets health-based standards for all six pollutants. Violations of health-based air quality standards have been eliminated for five of the six pollutants, leaving ground-level ozone as the remaining chronic problem.

[Ground-level ozone](#) is created when nitrogen oxides and organic compounds in the air react in the presence of sunlight. Weather is a major factor in year-to-year fluctuations. Motor vehicles remain a large source of ozone-forming emissions despite improvements in tailpipe standards.

In most years, cities and towns in coastal regions of the state see more bad ozone days than inland locations. The map below illustrates a bad-air day that was more intense than average but followed the typical pattern:



The yellow areas met the air quality standard for ground-level ozone, while the orange and red areas did not. Some residents in the yellow area who are unusually sensitive to pollution might have been affected.

Coastal towns saw the most unhealthy days, including Westport (16 days), Greenwich (14) and Stratford (14), while Pomfret (4) and Stafford (5) saw the fewest.

No other New England state had more than 11 days with unhealthy levels of ozone.

The number of statewide good air days in 2016 (334) was close to the average of the previous ten years (332.6).

Much of Connecticut's ground-level ozone originates in states to the west. Unless emissions in those states are reduced substantially, Connecticut residents could breathe unhealthy air indefinitely.

Temperatures during the 2016 "ozone season" (April through September) were very high: since 1895, only [four years](#) had a higher average temperature during the ozone season, and only two years (2002 and 2010) saw more days with high temperatures of 90 degrees or more at Bradley International Airport. Because levels of ground-level ozone generally rise with the temperature, Connecticut will have to reduce pollution even more just to maintain current air quality as the climate warms. Indeed, given Connecticut's success in reducing emissions to date, the fact that the number of unhealthy days remains relatively unchanged is a dramatic illustration of the challenge posed by rising temperatures.

[Fine particles](#), such as those found in smoke and haze, are 2.5 micrometers in diameter and smaller. (For reference, a typical human hair is about 70 micrometers in diameter.) Connecticut did not see *any* violations of the fine-particle standard in 2015 or 2016. The annual average for the preceding decade was 4.1 days in exceedance of the standard for fine particles.

**Technical Note:** The federal air quality standard for ozone was revised prior to the 2016 ozone season. The new standard (0.070 parts per million over eight hours) is slightly more protective of human health than the older standard (0.075). As it always does when a standard is revised, the Council re-calculated the data for all previous years. In order to display an accurate trend, the chart shows the number of good and unhealthy days for each year as if the new standard had been in effect all along.



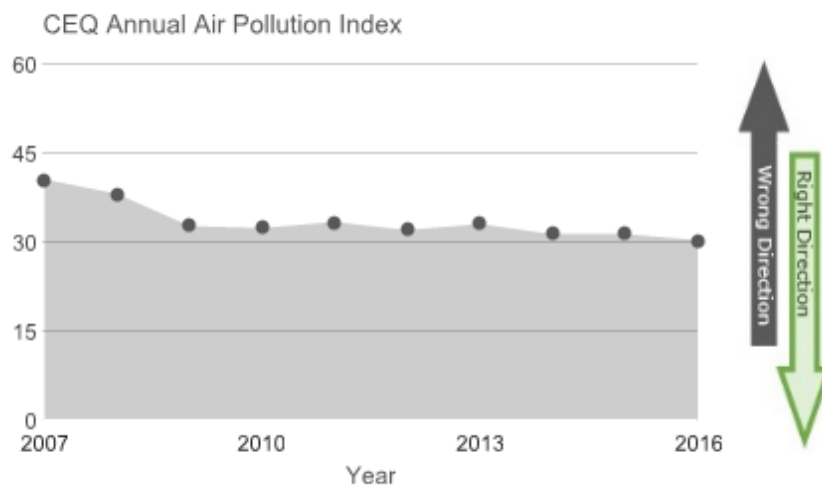
The sight of hundreds of [chimney swifts](#) swirling into the chimney of the [Willimantic Town Hall](#) on a summer evening is a cause for celebration. The chimney swift is one of several bird species that feed entirely on the wing, devouring insects and spiders high in the air. Unfortunately, swifts and other "aerial insectivores" are in a long-term decline. One hypothesis for the decline: the insects that sustain the birds are not as numerous as they once were, or perhaps not as nutritious. Could pesticides or other contaminants be the problem? Read more about the ecology of the air in the Connecticut Audubon Society's 2013 State of the Birds [report](#).

# CEQ Annual Air Pollution Index

## *Average Levels of Air Pollution*



Connecticut set a new record for low levels of air pollution in 2016.



The chart shows the average level of pollution in Connecticut's air.

Five [air pollutants](#) – sulfur dioxide, carbon monoxide, particles, nitrogen dioxide and ground-level ozone – are [measured](#) continuously across the state by DEEP. At the end of every year, the Council calculates the average level of each pollutant on a numerical scale where zero equals no pollution and 100 would represent the “unhealthful” level of the specified pollutant. The Council takes this annual number for each of the five pollutants and averages them to yield the single index value on the chart.

Connecticut's air quality was better in 2016, on average, than in any recent year. As described in [Good Air Days](#), however, summer heat led to more days with high levels of ground-level ozone. Most other pollutants, and especially fine particles, showed measurable improvement; the exception was nitrogen dioxide.

The trend in sulfur dioxide (which is a component of the index value above but not shown separately) is worth noting. The average concentration in Connecticut's air in 2016 was one tenth what it was in 2006. Since late 2014, heating oil sold in Connecticut and several other northeastern states has, by law, contained very low concentrations of sulfur. By 2018, the sulfur content will be even lower.

**Lead is Out:** Until 2012, this indicator charted the combined average level of six pollutants, not five as it now does. The sixth pollutant was lead. In the early 1980s, lead was a serious problem, but unleaded gasoline and other advances have reduced lead levels dramatically. Levels of lead have [dropped so low](#) that in recent years they barely registered in this indicator. By removing lead from this indicator, the Council declared victory on behalf of Connecticut residents. (Lead still is monitored by DEEP, so it can be brought back into this indicator if levels rise unexpectedly in future years.)

# Preserved Land

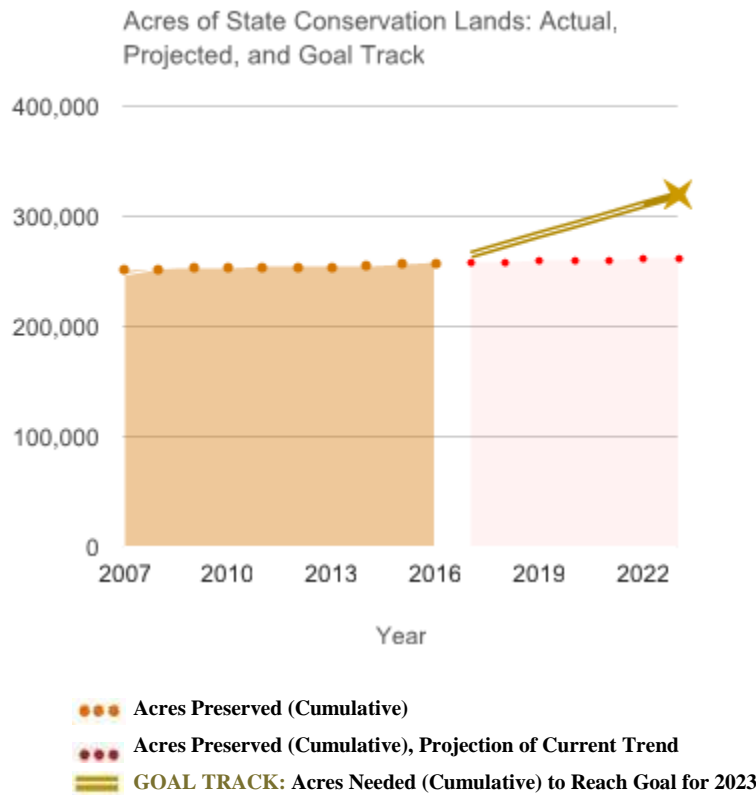
Connecticut set two land conservation goals for 2023:

## Goal #1: State Lands

State parks, forests, wildlife management areas and other state-owned conservation lands shall constitute 10 percent of Connecticut's land area.



In 2016, the state acquired approximately 590 acres, fewer than the ten-year average of 720 acres. The bump in 2015 was due to acquisition of "The Preserve," about 1,000 acres located mostly in the Town of Old Saybrook. State preservation efforts are not nearly on track to reach the state preservation goal by 2023.



More information about the pace of state land preservation can be found on the [To Get Back on Track](#) page.

## Goal #2: All Conservation Lands

Land conserved by towns and cities, the state, land trusts and other nonprofit organizations and water utilities shall constitute 21 percent of Connecticut's land area.

Nobody knows what that total is today.



[State law](#) sets a goal of conserving 21 percent of Connecticut's land area. The [Green Plan](#), Connecticut's official land conservation plan, establishes 2023 as the target date. That goal includes conservation land owned by towns and cities, land trusts and other nonprofit organizations, water utilities and the state.

State grants helped municipalities and land trusts acquire 2238 acres in 2016.

Many acres also are preserved each year by municipalities and land trusts without state grants, but that information is not reported to the state. The oft-cited estimate that Connecticut has achieved about 74 percent of its goal is inaccurate. A review by the Council in 2015 of published landholdings of land trusts showed nearly 60,000 acres held in fee and close to 30,000 in easements -- far more land than what is included in most published estimates. There is, however, no accurate, current census of all the preserved properties in the state.

The absence of an accurate inventory of protected land in Connecticut is a serious deficiency. DEEP had been collecting data from municipal records in a sequential fashion for 14 years; that effort will not be completed, and in any event the earliest-collected data is well out of date. To make land preservation more strategic and cost-effective, Connecticut needs a reliable and up-to-date atlas of the protected lands. An [Act](#) Concerning the State's Open Space Plan, adopted in 2012, should eventually lead to an accurate tally of preserved lands, but progress has been [slow](#). DEEP has launched a registry [portal](#) as a pilot.

### How the Goal Track is Calculated

The State of Connecticut has been acquiring land for parks, forests and wildlife conservation for more than a century. In 1997 and again in 1999, it committed itself to the goals stated above. For the state itself, this meant acquiring another 104,000 acres to reach the goal of 321,000 acres (or 10 percent of the land within Connecticut's borders) by 2023. Achieving this goal would have required Connecticut, beginning in 1999, to acquire about 4,500 acres per year (on average), a rate that had been met (on average) up to 2008. The "Goal Track" on the chart shows the acquisition rate necessary from 2017 onward to achieve the state goal. Because the state has fallen below the Goal Track, it now will need to acquire about nearly 9000 acres per year. For more information, please see the [To Get Back on Track](#) page.

### Preserved Forests = Clean Water

Rain that falls on land flows toward the nearest stream. If that land is mostly woods, there is a high probability that the stream will support a full range of aquatic life. If even 12 percent of the land is paved or built upon, then the life in the stream is almost certain to be affected. These revealing statistics are discussed further on the [Rivers, Streams and Rain](#) [page](#).

## Forest and Forest Birds

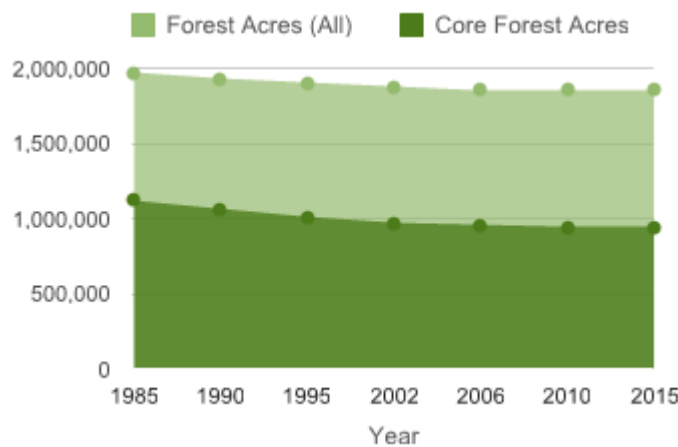


**Forest Acres**



**Forest Birds**

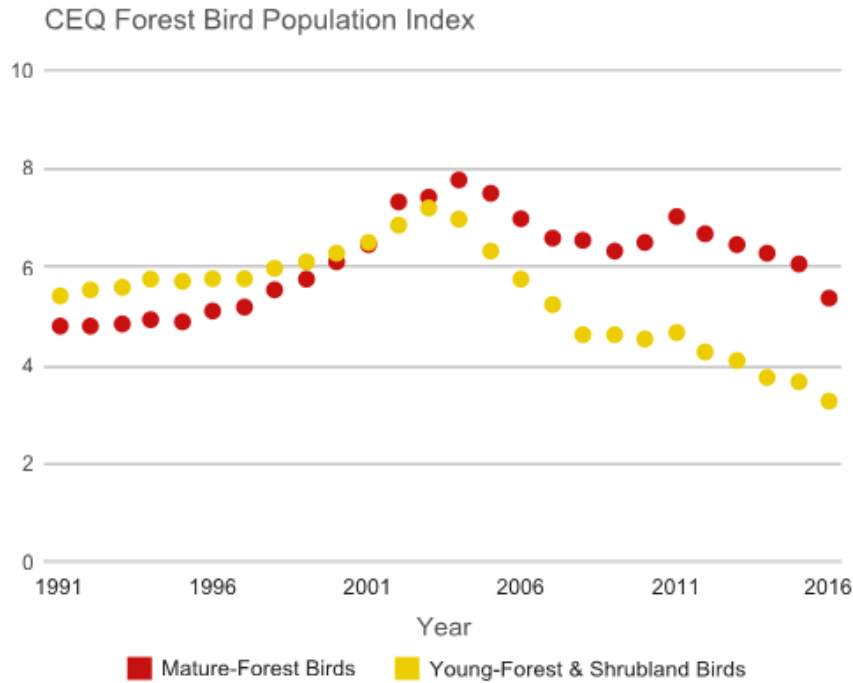
The years from 2010 through 2015 were unusual: gains in forest acreage equaled the losses. Before 2010, Connecticut's forests had been shrinking for three decades.



The chart above shows the *acreage* of forest. The *health* of those forests is reflected in the populations of forest birds.



The number of birds nesting in Connecticut's forests has been shrinking. This is true for birds that nest in mature forests as well as for birds that nest in young forests and "shrublands." In 2016, several species declined to their lowest levels in decades.



**Top chart (Forest Acres):** Forests that are at least 300 feet from non-forest development -- roads, buildings and farms -- are classified as [core forests](#). Core forests provide habitat for many species of wildlife that cannot tolerate significant disturbance. Forests that are *fragmented*, or divided by roads and clearings, provide some forest functions but are not fully-functioning forest ecosystems. Fragmented forests are known to provide substandard or poor habitat for some species of wildlife and, in many cases, less opportunity for hunting and other types of recreation. Invasive species of plants and animals appear in the wake of activities that fragment the forests.

The acreage of forests can fluctuate over years or decades, increasing as fields grow into forests and declining as timber is harvested by clear-cutting or as agricultural fields are expanded. These temporary fluctuations are distinct from permanent declines caused by road and building construction.

The economic recession that began in 2008 slowed (but did not halt) new construction in most parts of the state. During the lull in land development, some areas that were observed to be cleared land in 2010 became forests by 2015. Gains appear to have balanced the losses. This five-year period of unchanging forest acreage is highly unusual in Connecticut's modern history.

### Birds as Indicators of Forest Health

The Connecticut Forestlands Council Forest Ecosystem Health Committee\* developed a list of Avian Forest Health Indicator Species that "can be used as indicators in identifying both positive and negative areas of forest ecosystem health." From that list, the Council on Environmental Quality selected two groups of species that best typify forest birdlife throughout the state.\*\* In selecting the species, the Council was aided invaluablely by five experts in ornithology.\*\*\*

In the **bottom chart**, the **red dots** track the combined nesting populations of eight species of birds that typically inhabit mature forests in Connecticut:

- |                    |                         |
|--------------------|-------------------------|
| Hairy Woodpecker   | Wood Thrush             |
| Eastern Wood-Pewee | Red-eyed Vireo          |
| Scarlet Tanager    | Black-and-white Warbler |
| Veery              | Ovenbird                |



The **yellow dots** track the nesting populations of five bird species that typically inhabit forests that are young or dominated by shrubby vegetation, sometimes known as "shrublands":

American Redstart  
Blue-winged Warbler  
Chestnut-sided Warbler →  
Eastern Towhee  
Yellow Warbler



Both categories of forest birds have been declining faster than the forests themselves. This rapid decline could be caused by several factors. Most of the mature-forest bird species are affected greatly by fragmentation. The predators, invasive species, overpopulating deer and human activities that follow roads and other intrusions in the forests cause nesting success to falter. The true forest birds, those that are not adapted to disturbed roadside or suburban habitat, will succeed in the long term only in forests that are not fragmented. After years of decline in the acreage of core forest, one would expect to see declines in many bird species, and Connecticut is seeing such a decline. Many [studies](#) have identified a time lag period between the fragmentation of a forest and the decline in birds, explained probably by the fact that the birds' breeding success diminishes gradually, not instantaneously, when a forest is divided into smaller parcels. The link between the conservation of unbroken forests and bird populations is the subject of the Connecticut Audubon Society's 2015 State of the Birds [report](#).

Birds that depend on *young* forests have seen their habitat lost to development and to aging of the trees. Other young-forest wildlife, such as the New England Cottontail and Ruffed Grouse, also have declined as such habitat has dwindled. [CTBirdTrends](#), a website developed by the University of Connecticut Ornithology Research Group, shows that nearly all shrubland bird species have undergone a long-term decline. Many landowners, including the state, have taken action to expand this type of forest habitat. Where land is managed to encourage young forests and shrublands, the wildlife responds favorably, but such managed areas are small in total. In 2016, federal government [approved](#) a new national wildlife refuge across six states that could protect habitat for many young-forest and shrubland bird species; the focus in Connecticut will be in western and southeastern areas of the state.

The decline of Connecticut's forest birds has landed the majority of the above species on the state's 2015 [list](#) of wildlife species of greatest conservation need. The decline can be attributed to a combination of shrinking core forests, a lack of young forests and a surge in other [threats](#). Connecticut's current efforts to maintain and improve forest ecosystems evidently are inadequate.

\*The Connecticut Forestlands Council Forest Ecosystem Health Committee prepared a list of forest ecosystem health indicator species for *Connecticut's Forest Resource Assessment and Strategy* (see Appendix 4 of that [document](#) for the list of species).

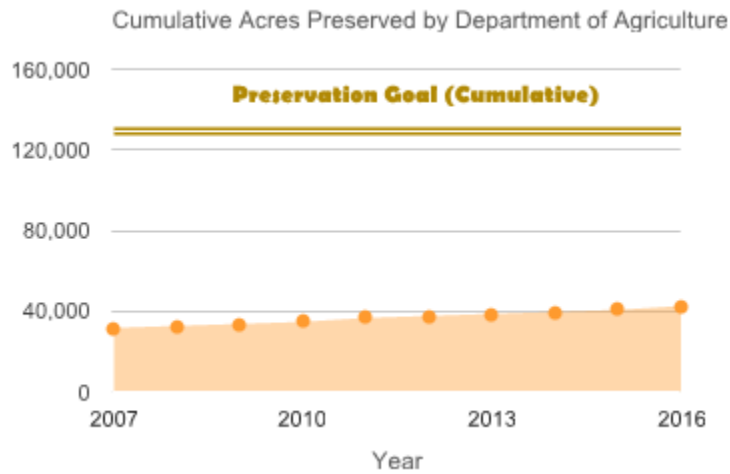
\*\*The Council used five criteria to select species that represent the birdlife of Connecticut forests. The species that meet the criteria are songbirds (excepting the Hairy Woodpecker) that have been nesting for decades throughout Connecticut where suitable habitat exists. Species thought to be moving into or out of the state because of a changing climate were excluded. (Information about climate-sensitive species can be found in a 2014 [report](#) by the National Audubon Society.) Annual nesting data are obtained from the North American Breeding Bird [Survey](#) (BBS), a cooperative effort between the U.S. Geological Survey and the Canadian Wildlife Service to monitor the status and trends of North American bird populations. Using a rigorous protocol, BBS data are collected by thousands of dedicated participants along thousands of randomly established roadside routes throughout the continent. Population data for the eight species are combined into an annual index value. The annual values depicted on the chart are five-year moving averages, which smooths the year-to-year fluctuations that might be caused by weather or other short-term factors. A parallel method was used to select and chart the populations of birds that inhabit young forests and shrublands. The Council welcomes questions about the criteria and methods used for this indicator.

\*\*\*Five biologists (please see the [acknowledgments](#) from the 2015 report) with expertise in ornithology were asked to review the criteria and a draft list of species. Their comments led to several improvements, including changes to the lists of species selected for the indices. The Council greatly appreciates their learned input but assumes full responsibility for any weaknesses in the charts.

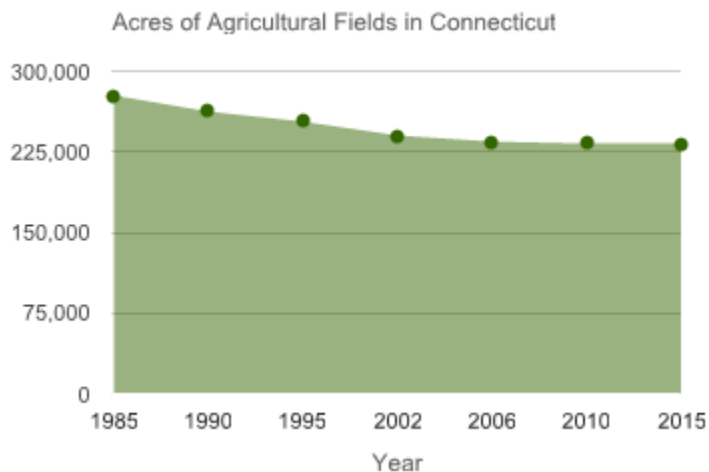
# Farmland



**Preservation:** Connecticut preserved 1,563 acres of agricultural land in 2016, the most since 2011.



**Loss:** Farmland loss slowed considerably after 2006.



The **top chart** shows the cumulative acreage preserved by the Connecticut Department of [Agriculture](#), which began preserving land by purchasing development rights in 1978. In 2011, the Department launched the Community Farms Preservation [Program](#) for farms that do not meet all eligibility requirements of the longstanding farmland preservation program but are nonetheless worthy of preservation. The acreage figures for 2014 through 2016 include both programs. State bonding, the Community Investment [Act](#) and federal funds are the main sources of funding.

The **bottom chart** presents an estimate of the total area of land used for crops and pasture in Connecticut, developed by the [Center](#) for Land Use Education and Research (CLEAR) at the University of Connecticut using satellite-derived data. It shows that less farmland was lost to development between 2006 and 2015 than in prior periods, presumably because of the downturn in real estate development associated with the recessionary economy.

The top chart does not show agricultural land acquired for preservation by municipalities and nonprofit organizations. Several towns purchased farms in recent years with no state assistance, and those acres are not reported or recorded at the state level. Along with a central registry of preserved open space, Connecticut needs a registry of preserved farmland to help state agencies and other organizations preserve land strategically.

### What is the Source of the Goal?

The Connecticut Department of Agriculture adopted a farmland preservation goal -- 130,000 acres in total, with at least 85,000 acres in cropland -- that originally was based on the amount of land needed for food production to sustain Connecticut's population.

Council [projections](#) prepared in 2008 show the goal being reached in the 22nd century, but in reality there will not be that acreage of agricultural land remaining in the state by the end of the current century if the rate of loss continues as it has for most of the past five decades. Preservation of at least 2,000 acres annually should result in success. During the last ten years, preservation has progressed at slightly more than half the needed rate. Please see the [To Get Back on Track](#) page for more information.



Technical note: The analysts at CLEAR made slight revisions to all years' data in 2015, and the chart above was modified accordingly.

# To Get Back on Track

## Milestones

The previous three pages of this section document Connecticut's insufficient progress in land conservation. This page tracks the mandatory milestones which, if met, are expected to get the state's land conservation effort moving forward at a greater pace.

In 2012 and 2014, legislation was adopted and signed (Public Acts [12-152](#) and [14-169](#), respectively) that set specific targets and timeframes for land-conservation planning.

Mandate for DEEP	Deadline	Done?	Notes on Progress
Prepare comprehensive land conservation strategy (including an estimate of total conservation acreage in the state) <i>CGS Section 23-8(b)</i>	December 2012	 	Published February 2017  Does not include accurate estimate of preserved land
Establish a process for state agencies to identify landholdings that might be valuable for conservation <i>CGS Section 23-8(d)</i>	No specific date		Incomplete
Establish a publicly-accessible registry of conservation lands <i>CGS Section 23-8(e)</i>	January 1, 2015  Quarterly updates thereafter		Project underway, site launched, behind schedule

### Small Parcel Size: A Big Impediment

One of the reasons that Connecticut probably will not meet its goals for land conservation is the fact that most forest land is owned in small parcels. Read more about this in a December 2015 CEQ staff [memo](#).

### The Pace of Preservation

The gauges on the next page show the differences between the current rates of land preservation and the rates needed to meet the goals Connecticut has set for itself.

## Preservation of Land by the State for State Parks, Forests, and Wildlife Management Areas

(Goal = 10% of Connecticut's Land Area)

Average Annual Rate of State Land Acquisition Needed to Reach Goal

Average Annual Rate of State Land Acquisition Since 2006



**Goal Track**



**Current Trend**

Please see the [Preserved Land](#) page for more information about this goal.

In the last ten years, the State of Connecticut has added about 7200 acres to its network of state parks, forests and wildlife management areas. Achieving the State's goal would require exceeding that ten-year total every year.

## Preservation of Farmland by the State

Average Annual Rate of Farmland Preservation Needed to Reach Goal

Average Annual Rate of Farmland Preservation Since 2006



**Goal Track**



**Current Trend**

Please see the [Farmland](#) page for more information about this goal.

## Preservation of Land by Cities, Towns, State, Nonprofit Organizations and Water Utilities

(Aggregate Goal = 21% of Connecticut's Land Area)



The gap between the goal and the rate of acquisition by these land-conserving organizations is not possible to assess. Acquisition data are not collected by DEEP or any other organization.

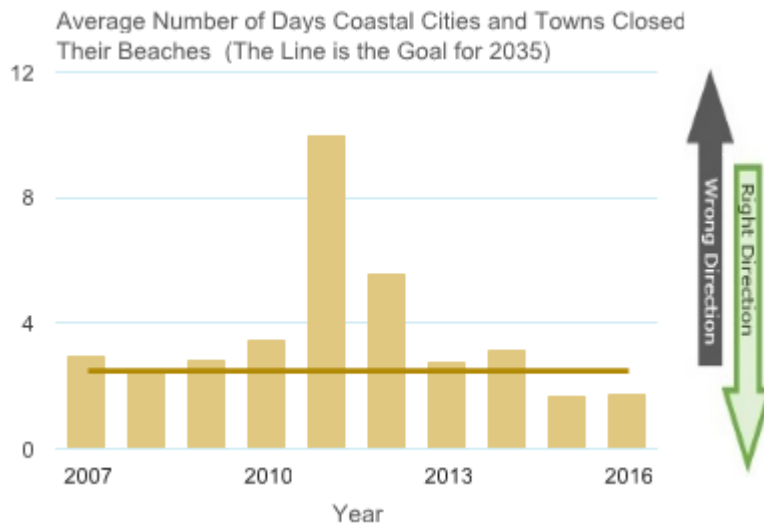
**Heavy Rain** → **Polluted Runoff** →  
**Beaches and Shellfish Beds Closed**

Many beaches and shellfish beds are closed when heavy rains carry overflowing sewage and polluted runoff into Long Island Sound. The National Weather Service confirmed in 2015 that heavy rains have become heavier and more frequent in Connecticut, and the trend is expected to [continue](#).

## Swimming



Coastal swimmers were in luck in 2015 and 2016, as cities and towns had to close their beaches on fewer days than was typical in prior years.



The Council adds up the number of days that each coastal city and town closed one or more of its public beaches, and calculates an average for all the coastal cities and towns with beaches. Because the bathing season is approximately 100 days long, the number of days shown on the top chart also equals the percentage of the bathing season when beaches were closed.

The cities and towns on the western half of the state's shoreline usually have a higher frequency of closings, and 2016 was no exception. Twelve of the 24 coastal towns had beach closings. Of those with closings, 8 towns were located in the western half of the coastline where there are more sewer systems with [overflows](#) and more paved surfaces that send contaminated runoff into the waters. Of the towns in the

eastern half of the Sound there was a town with a beach closing on 8 days of the swim season. Among the towns in the western Sound there were 44 days when at least one town experienced a closing.

Yearly variations are products of rainfall patterns and unusual incidents such as sewer-line ruptures. The storms of 2011 (including Tropical Storm Irene) resulted in many closings.

Polluted surface runoff and sewage overflows after rainstorms are the most common sources of bacteria. After heavy rains, health officials must assume that polluted runoff and/or overflows from combined sanitary/storm sewers have raised bacteria levels. Though beaches are regularly monitored for bacteria, test results are not immediate. More closings are initiated preemptively, as a precaution after heavy rain, than are initiated due to actual monitoring results.

The water is tested at beaches from Memorial Day through Labor Day. At other times, the water could be clean or contaminated. Most sewage treatment plants along the coast disinfect their routine effluent discharges all year, but most treatment plants north of I-95 do not disinfect their effluent before May and after September.

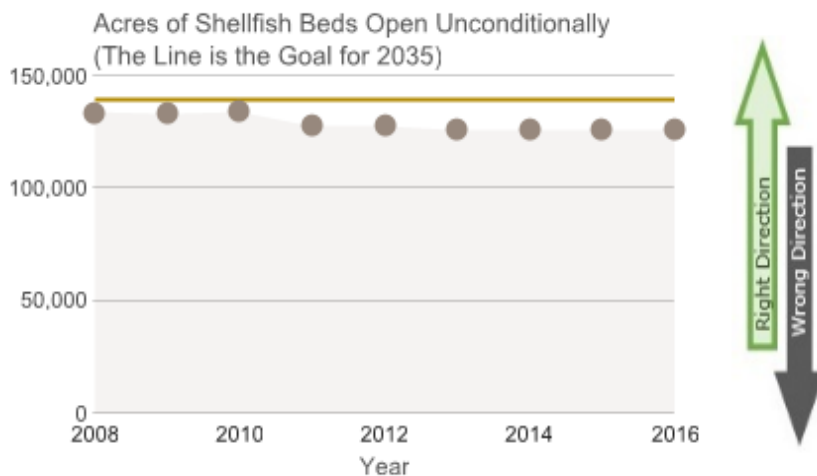
### What is the Source of the Swimming Goal?

The goal line on the top chart is an approximation of the target adopted in the 2015 edition of the Long Island Sound Study's Comprehensive Conservation and Management [Plan](#). That plan's goal calls for cutting the number of beach closings in half by 2035 (from 2014, with the number for 2014 calculated using a five-year rolling average). The plan's goal is tied to individual beaches, while the indicator above counts beach closings by grouping together the beaches within each municipality. A fifty percent reduction in individual beach closings will likely result in a comparable reduction in the indicator above.

## Clamming and Oystering



The area of the Sound unconditionally approved for harvesting shellfish was adjusted very slightly in 2016 for technical reasons.



The Connecticut Department of Agriculture's Bureau of Aquaculture and Laboratory Services [monitors](#) shellfish beds and [classifies](#) them according to their potential for yielding healthful, uncontaminated shellfish. The chart immediately above shows the acreage of shellfish beds that are included in the "approved" category for direct harvesting because they are generally unaffected by pollution.

There is also a "conditionally approved" category, which requires a management plan and might be subject to closings seasonally or after rainfalls. (Even areas that are "approved" may be closed as a precaution following exceptional rainfalls of three or more inches.) Aquaculture experts have suggested that the gradual, historic shrinkage of "approved" shellfish beds is associated with an increasing volume of runoff from lawns and pavement flowing further into the Sound. Shellfish beds can be closed in anticipation of rain events that will wash pollutants into receiving waters. The drought conditions which persisted during 2016 resulted in fewer closures.

## What is the Source of the Shellfish Goal?

The goal for shellfish beds, adopted in the 2015 edition of the Long Island Sound Study's Comprehensive Conservation and Management [Plan](#), is to upgrade five percent of the 2014 restricted acres so that shellfish may be harvested in those areas freely. Adding those upgraded acres results in a target of approximately 139,550 "approved" acres by 2035, shown on the chart as a horizontal line.



### **Forecast: More Heavy Rains**

Connecticut residents have witnessed a steep [increase](#) in the amount of rain arriving in downpours. In October 2015, the National Weather Service updated the precipitation frequency [data](#) for Connecticut that had last been published in 1961. The new data confirm what had been predicted by many: rainfalls are getting heavier, and heavy rains are becoming more frequent. In 1961, most of the state would have expected a four-inch one-day rainfall every five years or so; in some northwestern towns, that five-year storm would have brought less than four inches. Now, all portions of the state can expect the five-year storm to bring well over four inches and, in some northwestern Connecticut towns, close to five inches.

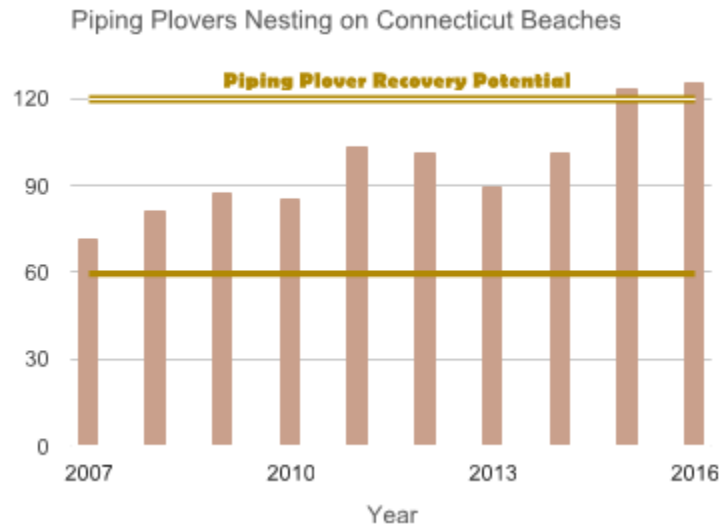
While this trend, generally attributed to a changing climate, can be found throughout the country, it is particularly strong in the northeastern states. The 2014 National Climate [Assessment](#) predicts this trend to strengthen.



## Piping Plovers and Others



A few more plovers nested on Connecticut's beaches, from Bridgeport to Stonington.



[Piping Plovers](#) are small shorebirds that nest only on sandy beaches with sparse vegetation. People, storm tides and predators frequently destroy nests.

The number of plovers on Connecticut's beaches now exceeds the initial recovery goal of 60 set in 1986 (the solid gold line on the chart), and in 2015 reached the "recovery potential" level (see below). However, the modest size of the population requires that the species continue in [threatened](#) status at the state and national level.

Nesting adults are counted (and in most cases protected) every spring by hundreds of volunteers working with the Audubon [Alliance](#) for Coastal Waterbirds.

Their habitat is a narrow strip squeezed between a rising Sound and higher ground. The Piping Plover population is, according to the United States Fish and Wildlife Service, "an indicator of the health of the fragile beach ecosystem." (*Atlantic Coast Piping Plover Revised Recovery [Plan](#)*)

Since protection and monitoring efforts began in 1984, nesting success has improved, resulting in more returning adults in subsequent years. In 2014, 116 chicks were raised by the Piping Plovers nesting on Connecticut's beaches, a modern record. That number declined slightly in 2015 to 112 and declined again in 2016 to 87. In 2016 an average of 1.38 chicks per pair fledged. Research has shown that 1.20 plover fledges per pair is required to maintain a stable Atlantic coast population of piping plovers. Though the 2016 season may seem disappointing when compared with 2014 and 2015 those years were not historically typical.

The damage from Hurricane Sandy in October 2012, which [rearranged](#) many of the beaches where plovers usually nested, was suspected as one cause of the decline of 2013. The reason for the 2016 decline has not been ascertained.

### Other Beach Residents

The protections afforded Piping Plovers benefit other threatened species, including American Oystercatchers and [Least Terns](#). 2016 marks the 30th season that the Connecticut Department of Energy and Environmental Protection's (DEEP) Wildlife Division has managed breeding piping plover and least tern populations in our state.

The least tern count was low again in 2016: 230 pairs of least terns attempted to nest on Connecticut shores, down from 241 pairs in 2015 and 257 pairs in 2014. This year's 230 pairs were able to raise 87 chicks, a big increase over the 27 chicks fledged in 2015 but still a low number that reflects the numerous challenges confronting wildlife on Connecticut beaches. While Connecticut's least tern numbers have been variable from year to year, the population has remained relatively stable since 2006 in the southern New England/New York region.

Oystercatchers had a good year in 2016, with a population of 126 breeding adults (up from 104 in 2015) producing 53 young, a better-than-average number.



American Oystercatchers  
*parent and young*



Five-year Trend



Least Terns  
*still in their eggs*



Five-year Trend

### The Goal for Piping Plovers

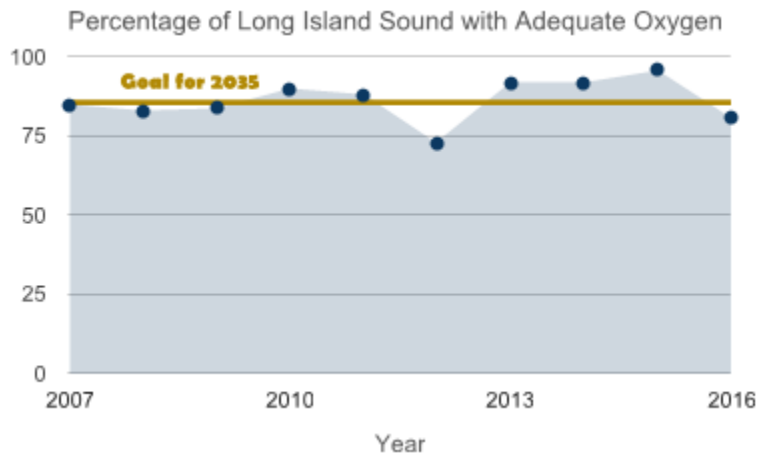
When the federal government listed the Piping Plover as a threatened species in 1986, Connecticut was home to an estimated 40 nesting adults (in 20 pairs). The entire population inhabiting the Atlantic coast from Canada to North Carolina was estimated to number about 1,600. An initial recovery goal was set for Connecticut at 60 birds (and 2,400 birds over the plover's entire Atlantic coast range), a level that Connecticut has maintained every year since 2001. The federal government reviewed the goal in 1996 and [revised](#) the overall Atlantic coast goal upward to 4,000 birds; New England's share of the newer target is about 1,200 birds. At that time, scientists estimated Connecticut to have habitat for at least 120 nesting birds (depicted above as "recovery potential"). The breeding population of Massachusetts has been so successful since then that New England's overall goal has been met. Connecticut now appears to have reached its potential (as estimated in 1968); perhaps a future reassessment will show the habitat to be greater than it was known to be.



# The Water of Long Island Sound



The area with acceptable levels of dissolved **oxygen** throughout the year fell below the 2035 goal for the first time since 2012.

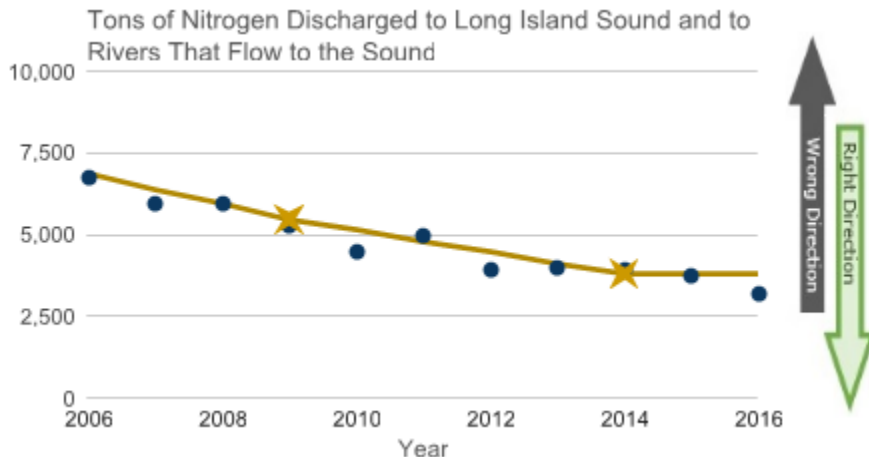


Marine life requires oxygen. The percentage of Long Island Sound that has adequate oxygen throughout the year is shown in the chart above. During the summer, some areas of the Sound experience hypoxia, which is a condition in the water where oxygen levels are not adequate to fully support desirable forms of life, including fish and lobsters. Hypoxia occurs when the nitrogen in pollution stimulates excessive growth of aquatic plants, which die and get consumed by oxygen-using bacteria. Hypoxia occurs predominantly in the western portions of the Sound. Weather greatly influences hypoxia, making year-to-year changes less important than long-term trends. Detailed [reports](#) that include maps of the extent and duration of hypoxia in Long Island Sound are produced annually by the Department of Energy and Environmental Protection.

**Goal for hypoxia:** The goal line on the top chart, set at 86 percent of the Sound, is an approximation of the target adopted in the 2015 edition of the Long Island Sound Study's Comprehensive Conservation and Management [Plan](#). That plan's goal calls for "measurably reducing the area of hypoxia in Long Island Sound from pre-2000 averages." A "measurable reduction" is at least a 28 percent reduction, according to the plan's statistical analysis that accounts for the year-to-year weather-induced fluctuations that bedevil this indicator.



Less nitrogen pollution was **discharged** to the Sound in 2016.



●●● Tons of Nitrogen Discharged

■ GOAL TRACK: Maximum Annual Discharge of Nitrogen if Connecticut is to Reach its Goals

★ State Goals for Maximum Annual Discharge of Nitrogen for 2009 and 2014

Connecticut's investments in nitrogen-removal technology at sewage treatment plants have been successful. The chart above tracks the amount of **nitrogen** discharged by 80 sewage treatment facilities across Connecticut, two large coastal industrial facilities and a small group of industrial sources in the Naugatuck River watershed. The sewage treatment plants include those along the coast and many more that discharge to rivers that flow to the Sound. Connecticut's investments in nitrogen-removal technology at many of those plants have been successful. The nitrogen discharges of New York, which lags Connecticut in nitrogen control, are not shown.

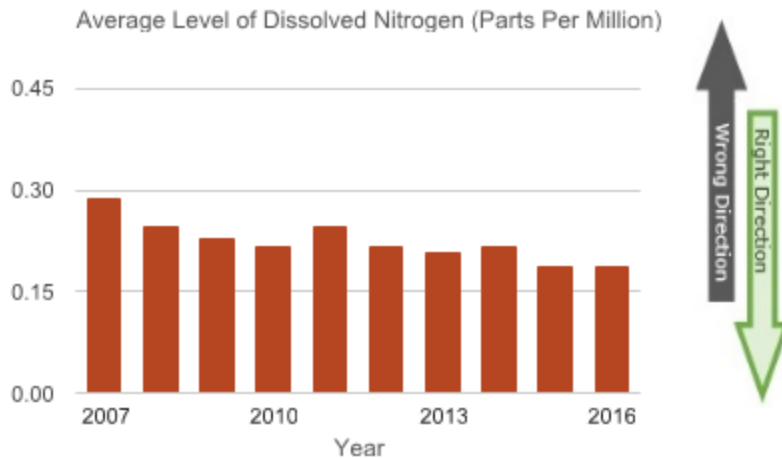
To reduce the nitrogen inputs that cause hypoxia, Connecticut and New York adopted a comprehensive management [plan](#) in 1994, and built upon that plan with an expanded agreement in 2002.

Connecticut's share of the total nitrogen pollution in Long Island Sound is about one-third, and New York's is two-thirds. In 2001, the federal Environmental Protection Agency approved the New York and Connecticut joint plan for implementing a Total Maximum Daily Load ([TMDL](#)). The TMDL is the maximum amount of pollutants that can be discharged while still allowing water quality standards to be attained.

Despite the greater nitrogen discharges from 2013 through 2015, DEEP reports that Connecticut met the goal for the "trade-equalized load," which takes into account the distance of inland treatment plants from Long Island Sound. A portion of the reduction in nitrogen discharges in 2016 was due to the drought, when less stormwater flowed into and through the sewer systems, and another portion was the result of capital improvements in New Haven. Also more nitrogen is discharged when the weather is cold, so the warmth of 2016 helped.



As Connecticut reduces the amount of nitrogen discharged into the Sound, the level of **dissolved nitrogen in the water** usually follows suit.



The effectiveness of Connecticut's approach to reducing nitrogen in the Sound is confirmed in two ways. First, the chart above shows the average level of nitrogen in the water of Long Island Sound. Levels have improved as Connecticut has reduced its nitrogen discharges.

Second, the United States Geological Survey published a [report](#) in 2016 that analyzed the nutrients being carried to the Sound by Connecticut's rivers and streams; since 2001, the total amount of nitrogen was reduced by more than ten percent.

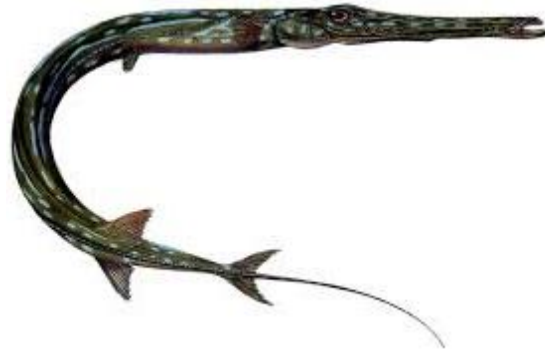
Large uncontrolled quantities of nitrogen enter Long Island Sound when rainfall carries fertilizer from residents' [lawns](#) along with the pollutants that have accumulated on [pavement](#).

### Technical Notes

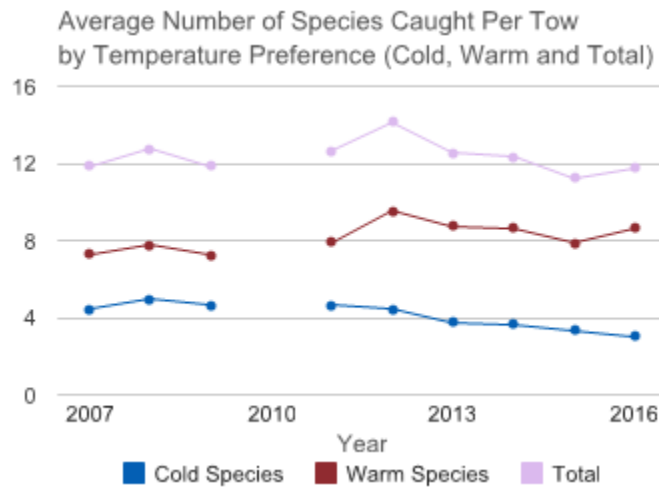
1. The top chart shows the area of Long Island Sound (both states combined) that had adequate oxygen levels throughout each year. The sampling area (2700 square kilometers) does not include the whole Sound (3400 square kilometers). The areas not sampled are shallow waters (less than two meters deep) near shore, which generally do not experience hypoxia; bays; the eastern end of the Sound, which is not expected to experience hypoxia; and an area in the far western end, which probably becomes hypoxic in most years.
2. More about the new hypoxia goal: Progress toward the goal should be assessed using a five-year rolling average. One or two years of promising data could be natural variability at work. The five-year rolling average is not shown here, but can be calculated or inferred fairly easily.
3. Hypoxia was redefined by DEEP in 2011. Areas of the Sound are now considered hypoxic where a liter of water contains less than 3.0 mg of dissolved oxygen. This is the criterion that was used prior to 2004. From 2004 through 2010, DEEP used 3.5 mg/l as the determining level. The threshold was returned to the 3.0 level in 2011 to be consistent with the definitions used by New York and the Long Island Sound Study. Data for all previous years were recalculated to show the area of the Sound having adequate oxygen under the current definition (that is, at least 3.0 mg/l).
4. The nitrogen in the bottom chart is total dissolved nitrogen in the bottom waters of Long Island Sound.

## Trends Under the (Rising) Surface of Long Island Sound

*The water is warming...*



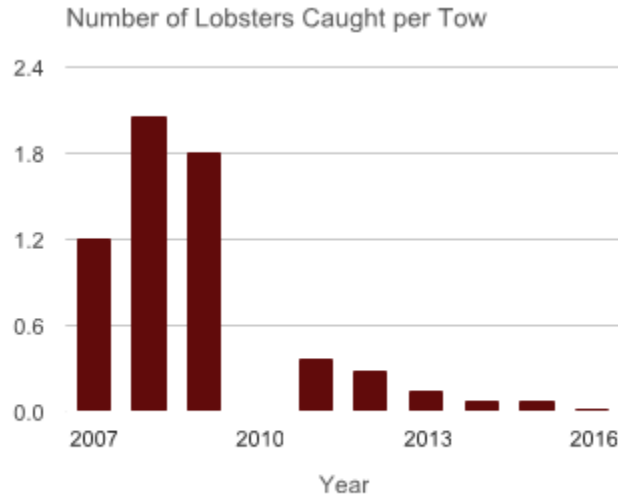
Fish species that thrive in cold water have become less common. Fishes from warmer regions are more common than they used to be.



DEEP [surveys](#) marine fish, squid and lobster populations every spring and fall by towing nets from a research vessel. The **top chart** shows the average number of fish species caught in each tow during the spring and fall surveys combined. The well-documented [trend](#) toward species that favor warm water is apparent. The chart does not include the small but growing number of sub-tropical species captured in the fall tows. In 2014, the researchers netted their first bluespotted cornetfish (a skinny fish, depicted above). Data from 2010 are missing because no fall survey was conducted that year.



The lobster population of Long Island Sound has failed to recover.

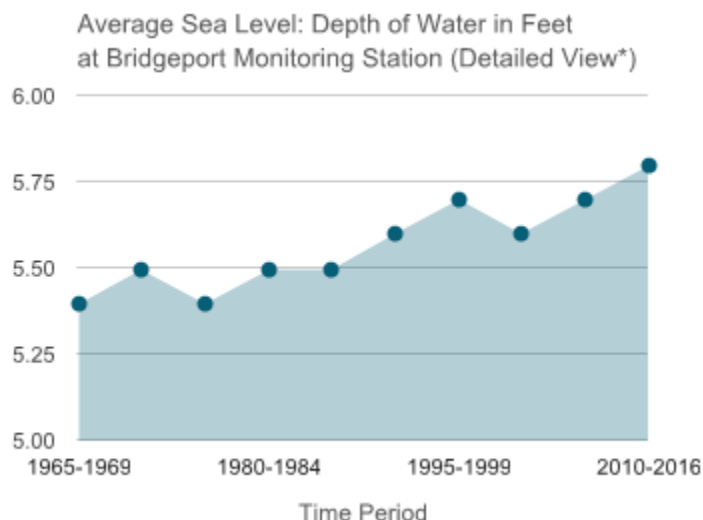


The chart above shows the number of lobsters caught in the average tow during DEEP's fall survey of marine life. The number caught in 2016 was the lowest ever. The decline in the lobster population began in 1999 and also is reflected in a dramatic drop in commercial lobster landings during the same period (not shown). Throughout most of the 1990s (not shown on the chart), researchers generally caught between seven and eleven lobsters per tow, with a spike to nearly 20 in 1997. Researchers investigated several possible causes for the dramatic downturn in lobster populations since 1998: disease, changes in water quality, changes in climatic conditions and other human impacts to the Sound including the presence of insecticides. Scientists [detected](#) no pesticides in lobsters collected in 2014, leaving [warming](#) waters as the most likely problem for Connecticut's lobsters.

The average temperature of the water in Long Island Sound has been [rising](#), with the surface temperature rising slightly faster than the bottom water. The frigid weather of early 2015 led to the coldest wintertime water temperature in at least 25 years; the weather and water then heated up more than usual in the summer. In 2016, the winter and summer water temperatures were well above average at the surface and at the bottom. Hypoxia is most likely to be a problem when the surface water is, as it was in 2016, much warmer than the deep water during the summer.

## ...and rising.

The **chart below** displays average sea level from 1965 to the present at a monitoring station in Bridgeport, where sea level rise has accelerated since 1990.



As the Sound rises, more tidal wetlands [will be flooded](#). The natural "migration" of wetlands landward in response to sea level rise is prevented in many places by fill and development.

University of Connecticut scientists participated in a multi-year, multi-state assessment of bird species that nest in coastal marshes. The results, published in 2015, reveal several species in sharp decline. For Saltmarsh Sparrows and Clapper Rails, drops of 10 to 13 percent *annually* since 1998 augur a short road to local extinction. From the [report](#): "The declines can be explained by increases in rates of nest flooding since 2002." A scientific [paper](#) published in 2016 concludes that 1) for Saltmarsh Sparrows, the extinction will not just be local, but global, 2) extinction can only be averted through immediate conservation action, and 3) human influences on tidal flows are as big a factor as climate change.

The changes in marine life, temperature and sea level are signs of a warming Sound. The Long Island Sound Study is working on a "sentinel" monitoring [strategy](#) that will track changes in the Sound related to climate change. If successful, that strategy will help Connecticut residents understand the changes in the Sound more fully. In the meantime, change is ongoing and Connecticut will need to pay close attention, as gradual change can become sudden change.

### Technical Notes

1. The cold-adapted species shown on the top chart are those that prefer water temperatures below 60 degrees Fahrenheit. The warmer-adapted species prefer water ranging from 55 to 72 degrees Fahrenheit. Because no survey was conducted during the fall of 2010, that year was excluded from the chart.
2. Lobster data for 2010 are absent because repairs to the research vessel *John Dempsey* precluded the fall Long Island Sound trawl survey.
3. The bottom chart shows the average level of the Sound at a point in Bridgeport, expressed as the number of feet above a submerged reference point. Alert readers will note that the scale on the vertical axis differs from the one used in last year's report; a new datum point in Bridgeport was selected. The trend depicted was not affected by this change.

\*The term "detailed view" on the bottom chart refers to the fact that the vertical axis has been shortened, beginning at five (feet) rather than the customary zero. This detailed view allows the reader to discern changes in the *rate* of sea level rise across decades.



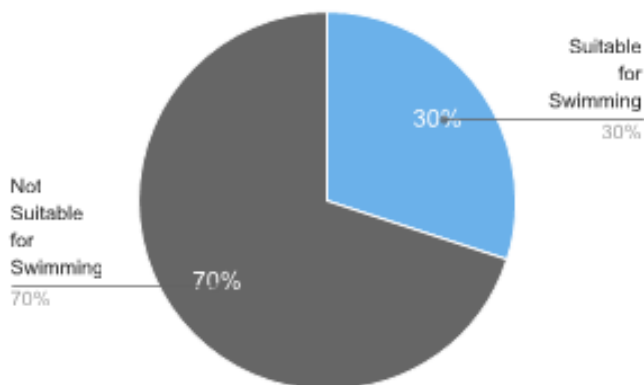
## Rivers and Streams

### And Rainfall Trouble



Throughout the state, about **30 percent** of assessed river miles are classified as being clean enough for swimming and other water contact sports.

Percentage of Assessed Rivers & Streams (1315 Miles)  
Suitable for Contact Recreation



More than 1,300 miles were assessed by DEEP as to their safety for swimming and other recreation. About 397 miles (30 percent) are clean enough to fully support contact recreation.

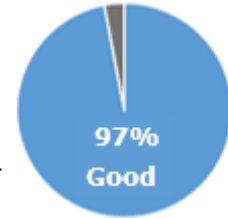
In most sections of rivers and streams, bacteria levels are higher, at least some of the time, than what is considered safe for a person swimming or playing in the water. Detailed information is contained in the draft [2016](#) Integrated Water Quality Report released by DEEP in early 2017. The [2014](#) edition also estimated the percent of suitable streams to be 30%. The [2011](#) edition of that report estimated the percentage of fully safe rivers to be about 11, while the [2008](#) edition of that report estimated the percentage to be 15.

A separate statistical analysis performed by DEEP estimates that 47 percent of [wadeable](#) streams (which are streams shallow enough to be sampled using methods that involve wading) are suitable for recreation that involves contact with the water.

Apparent fluctuations in year-to-year results are probably due to limitations in data collection and study design and not to widespread changes in water quality. There are estimated to be 5,830 river miles in Connecticut. Not all are sampled with the same frequency. Sampled locations retain their designation until re-sampled, at irregular intervals. The inescapable conclusion of all the analyses is that the water in most Connecticut streams and rivers might not always be safe for swimming and similar activities.

The ecological health of a stream depends very much on a single factor: the percentage of the land in its watershed that is paved.

In nearly all [cases](#), a stream that has *less* than 12 percent of its watershed covered by impervious surfaces will fully support aquatic life (shown as **blue**). Impervious surfaces are largely pavement and rooftops.



If watershed is **less** than 12% paved

In all cases, streams where *more* than 12 percent of the watershed is impervious will **not** fully support aquatic life (shown as **gray**).



If watershed is **more** than 12% paved

*The watershed of a stream is all of the land from which water flows to the stream. For illustration, think of a stream as the drain of a bathtub; the watershed is the entire bathtub.*

A [survey](#) of 99 stream segments conducted by DEEP found that aquatic life is measurably affected when impervious surfaces -- largely pavement and rooftops -- cover 12 percent or more of the stream's watershed. (See pages 35 and 36 of linked document.) *No* stream fully supported aquatic life where this 12-percent threshold was exceeded.

Numerous [analyses](#) point to the importance of keeping impervious surfaces to a minimum and reducing the runoff that flows directly from pavement into waterways. The University of Connecticut's [NEMO](#) (Non-point Education for Municipal Officials) program maintains an atlas of projects and an inventory of municipal regulations designed to reduce the impacts of impervious surfaces. Only a handful of municipalities have adopted regulations that protect vegetation along streams or keep pavement and lawn runoff to an absolute minimum; both types of regulation yield significant beneficial results for streams and rivers.

There are hundreds of small streams where the water is very clean, and many of these have been documented by volunteers working with DEEP's Riffle Bioassessment by Volunteers ([RBV](#)) program. RBV enlists more than 400 students and adults to sample the aquatic life in more than 90 streams. In 2015, 21 out of 68 specific sampling locations (31%) were found to harbor the types of insects and other life forms that signal a healthy ecosystem.

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### **Rain: Too Little and Too Much** *or, It Never Rains But it Pours*

Dry streambeds were a common sight in 2016 as most of Connecticut experienced extreme or severe drought. Late in 2015, several sizable streams in Woodbury, Bristol, and other Connecticut towns already had dried up. Connecticut had been experiencing a moderate drought, far from severe but bad enough: there simply was not enough water to keep drinking water wells and surface waters flowing\*. The streams and their inhabitants were out of luck (and water).



*Weekeepeemee River (in Woodbury), 2015  
(Photo courtesy of the Pomperaug River Watershed [Coalition](#))*

Some large streams go dry during less-than-severe droughts because too much water is taken from the underground aquifers that would, under natural conditions, supply the waterways during dry weather. Only new commercial wells must obtain a permit to withdraw water; wells that existed before the state water diversion law was enacted in 1982 need only be registered with the state. Many streams are affected greatly by these older wells in their watersheds. (Streams that are impaired by diversions of water are identified in DEEP's draft 2016 Integrated Water Quality [Report](#)).

At the same time, Connecticut faces increasing probabilities of intense rains that cause flooding and pollution. At the Connecticut Department of Emergency Services and Public Protection's Division of State Police firearms training facility in Simsbury, for example, floodwaters have reached or exceeded the level shown below at least five times in the last ten years.

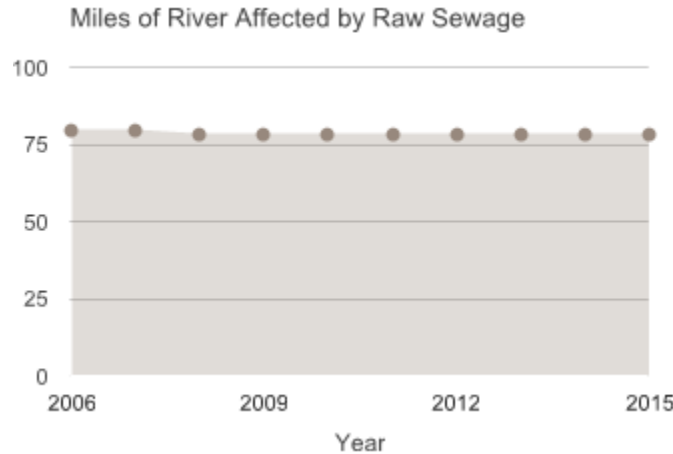


*(Photograph courtesy of the Dep't of Administrative Services Construction Services)*

Most of the pollution problems observed in small streams, discussed above, can be traced to excessive runoff from land, especially land covered by impervious surfaces such as pavement. Additional information on the growing frequency of heavy rains can be found on the Swimming, Clamming and Heavy [Rains](#) page of this report.

One solution to both rainfall problems -- dry streams and floods -- is to reduce the area of impervious surfaces. Such reductions allow more rain to reach the groundwater table to keep wells and stream flowing during dry weather.

About 80 miles of rivers are polluted by overflows of **raw sewage**.



In 15 Connecticut cities and towns, sanitary sewers were built in combination with storm sewers. When it rains, these combined systems carry more water than their treatment facilities can handle, and a combination of stormwater and untreated sewage overflows directly into the rivers and Long Island Sound. Regrettably, scientists [predict](#) climate change to yield more frequent high-intensity rainfall events in Connecticut. During very heavy rains, the sewage treatment systems of many other municipalities, even those without combined sanitary and storm sewers, are overwhelmed and spill untreated or poorly-treated sewage to rivers and harbors.

Several of the combined sewer systems have been completely or partly separated since 1990, reducing the volume of untreated sewage in rivers. Four cities that still contain multiple combined-sewer overflows -- Bridgeport, Hartford, New Haven and Norwich -- have reduced the number of overflow points, but about a hundred remain. Two other cities, Norwalk and Waterbury, have reduced their overflows to periods of exceptionally wet weather. New Haven is working on several projects that result in storing sewage within the sewer pipes so that the discharge points release less untreated sewage. New Haven estimates a 12.9 million gallon reduction in discharge from the amount in 2014 to what was released in 2016.

DEEP maintains an interactive [map](#) showing the exact locations where sewage is known to overflow into waterways. The [law](#) that led to the map also required DEEP to publish notices of actual overflow events starting in 2014, but that deadline was not met.

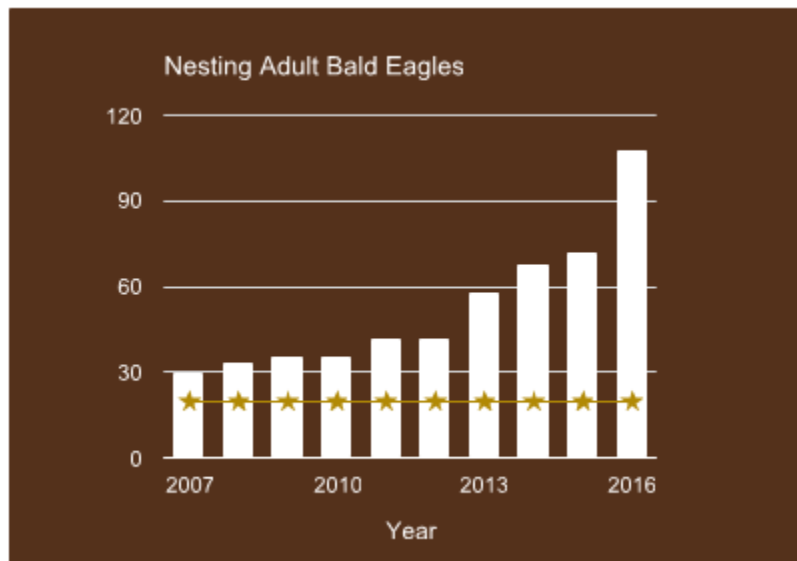
Connecticut's goal is to eliminate the effects of raw sewage discharges from combined sewer systems. Progress is slow because of the extraordinary [expense](#) of separating the sewers.



\*Links to flow data for many Connecticut streams, as monitored and reported by the U.S Geological Survey, and other useful information about streamflow can be found on the [website](#) of the nonprofit organization, Rivers Alliance of Connecticut.

# Bald Eagles



Bald Eagles continued their dramatic surge (and [Ospreys](#) are doing well, too).



 Actual Number of Bald Eagles Nesting in Connecticut  
 Goal for Nesting Bald Eagles Set In 1983

[Bald Eagles](#) stopped breeding in Connecticut in the 1950s. The species declined throughout the lower 48 states and was declared endangered in 1967. A variety of environmental conditions harmed the eagle, including the widespread use of certain chemicals ([chlorinated hydrocarbons](#)) that accumulated in its prey (mostly fish). When those chemicals were banned and polluted waterways were improved, the Bald Eagle was able to reproduce again. Young eagles were reintroduced into nearby states in the 1980s, and a pair found their way to Connecticut in 1991 and successfully raised a family in 1992. In 2000 there were known to be eight nesting adults. Many more have since found acceptable nesting habitat on land protected by government and private landowners including utility companies and land trusts. DEEP monitors the eagles with the assistance of the Bald Eagle Study Group and other volunteers.

The population of Bald Eagles is included as an indicator because the eagle is representative of species, especially predators, which share similar habitat requirements: large areas of relatively undisturbed land near rivers or lakes where the birds can find adequate supplies of fish and other prey that are – very importantly – only minimally contaminated.

Bald Eagles can be seen fairly frequently where for decades they were scarce. On one morning in March of 2013, for example, 15 Bald Eagles were [reported](#) by experienced birdwatchers at Wethersfield Cove, only three miles from the State Capitol. More than 120 eagles were counted in the state in early 2016, spending their winter mostly along larger rivers where they have become a regular sight.



The federal government [removed](#) the Bald Eagle from its list of threatened and endangered species in 2007. In 2010, Connecticut changed the eagle's in-state status from endangered to [threatened](#).

Another large fish-eating bird of prey, the [Osprey](#), has rebounded in similar fashion. From a low of nine nesting pairs in 1974, Ospreys -- counted by the Connecticut Audubon Society's "Osprey Nation" volunteers -- were seen at more than 330 nests in [2016](#), including many along inland rivers and lakes where they had been utterly absent for decades. The Council once included Osprey population data in these annual reports, but discontinued that indicator when the Department of Environmental Protection stopped counting them in 2004. Now that the Connecticut Audubon Society and its volunteers have started their census-taking, the Council intends to publish annual numbers after a few years of data are collected.



Osprey over Fairfield

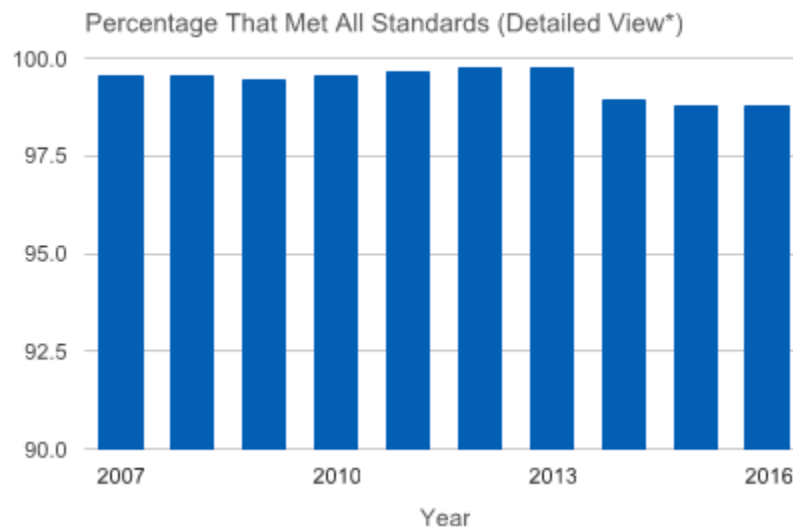
### What is the Source of the Eagle Goal?

The 1983 Northern States Bald Eagle [Recovery Plan](#), prepared by the United States Fish and Wildlife Service, established a goal for Connecticut of 20 breeding birds (10 nests), which was reached for the first time in 2005. According to [experts](#) in the Bald Eagle Study Group, Connecticut could eventually host up to 200 nesting eagles (100 nests). (See page nine of the linked document).

## Public Drinking Water



The modest decline since 2013 reflects the discovery of water-treatment byproducts in a few medium-sized systems following a change in monitoring and reporting procedures.



Every public water system submits monthly [quality reports](#) to the Department of Public Health (DPH). This indicator shows the percentage of monthly reports that demonstrate full compliance, after weighting the reports to account for the number of people served by each system. Though long-term problems occur, they are rare in large systems. This indicator would show greater fluctuations if the larger utilities failed to deliver good water.

The list of systems with violations includes several chronic or repeat offenders that serve relatively small numbers -- usually dozens, sometimes hundreds -- of customers.

The most common problems during 2016 in systems with violations were excessive levels of coliform bacteria and chloride,\*\* which is typical of most years. Other violations included excessive levels of radioactive substances, byproducts of disinfection and other chemicals.

New rules became effective for small and medium-sized drinking water systems in late 2013 for measuring and reporting total [trihalomethanes](#) (TTHM), four chemicals that are byproducts of using chlorine for disinfection during the treatment process. The changes resulted in more violations being reported in subsequent years. Not all of the downward trend depicted in the chart above necessarily reflects changes in the quality of the drinking water; some of it could reflect post-2013 reporting of TTHM that had been present in the water in prior years when such a presence was not required to be reported as a violation. If the TTHM violations were excluded from the chart, the percentage of water delivered in 2016 that met all standards would be about 99.7 percent.\*\*\* (This statistical exclusion is calculated only to add perspective to the apparent trend on the chart. TTHMs are regulated because they have been determined to pose [risks](#) to human health.)

**A  
Note  
About  
Lead**

Lead contamination in Flint, Michigan gained national attention in 2015 and 2016. Usually, as in Michigan, large-scale lead contamination is a result of mismanagement. The lead normally is not found in the water source (such as reservoir, river or well). The problem occurs when corrosive water enters homes and schools through pipes that contain lead. The Connecticut DPH [oversees](#) the monitoring for lead by public water supplies, and also requires public water to be tested for corrosive properties (including pH). Lead contamination is an uncommon problem here, generally affecting only very small systems. Lead is not included in the chart above.

Data are not completely comparable across all states, but federal [reports](#) suggest that Connecticut is among the very best in delivery of safe water from public supplies. This excellent record can be attributed to many factors, including Connecticut's policy of not permitting direct discharges of pollution into streams that flow to drinking water reservoirs.

About 85 percent of people in Connecticut are supplied by the public water systems included in the chart above. The other 15 percent rely on private wells, which are not monitored by any government agency and are not counted in this indicator. An unknown but significant number of private wells are contaminated by pollution or [naturally-occurring toxins](#) such as arsenic and uranium. Residents who drink from private wells are not required to test their water routinely, so the number of people who drink contaminated water from private wells cannot be measured.

\*The term "detailed view" on the chart refers to the fact that the vertical axis has been shortened, beginning at 90 percent rather than the customary zero. This allows the reader to see year-to-year differences, which would be nearly imperceptible if the chart ran from zero to 100 percent.

\*\*The standard for chloride is set by state regulation. Violations are reported to the Department of Public Health but are not included in the Department's annual compliance [reports](#) that are submitted to the federal government.

\*\*\*In preparing this year's report, the Council checked and recalculated previous years' data, which resulted in a modest change from last year's report. The percentage of water that met all standards that was delivered in 2015 was just under 99 percent, not over.



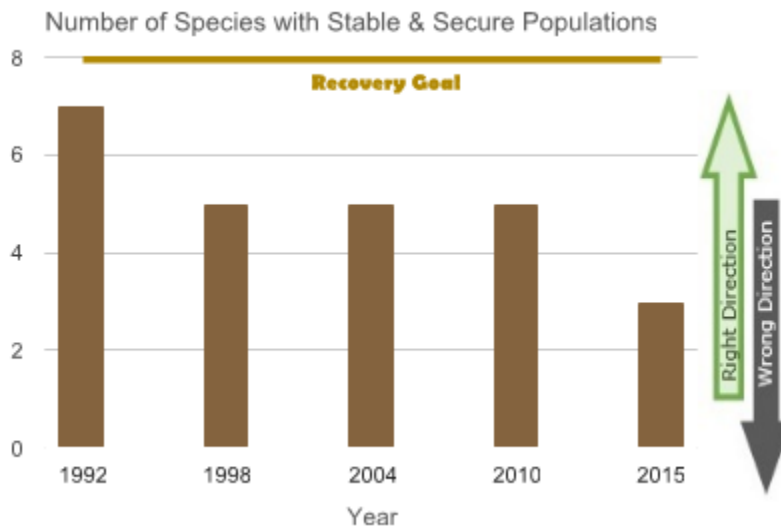
## New Section: Mosaic Habitats

Some of Connecticut's wildest residents do not restrict themselves to one particular type of habitat; in fact, they can't. They live among mature forest trees some of the time but at other times require fields, young forests, shrublands or, in many cases, clean waterways for their continued existence. If this mosaic of habitats is fragmented with roads and other intrusions, these species will decline. To track the condition of these productive mosaics in Connecticut, the Council selected three types of animals that depend on them: turtles, [grouse](#) and bats.

## Resident Turtles



Five of the eight turtle species that live year-round in Connecticut are on the latest list of species that are endangered or of special concern.



Turtles are excellent indicators of ecological health. They live long lives, reproduce slowly and decline in number when their habitat declines. This indicator includes the eight species of turtle that live in Connecticut (but not the four marine species that visit Long Island Sound in summer, all of which also are threatened or endangered).

Until 2015, only three of the eight resident [turtle species](#) were listed as endangered or of special concern: bog turtle (endangered), eastern box turtle and wood turtle (both species of special concern and particularly representative of mosaic habitats). The other five -- common musk turtle, common snapping turtle, northern diamondback terrapin, eastern painted turtle and spotted turtle -- were considered stable and secure enough to be kept off the list.

The [2015 list](#) classified two more species as being of special concern: northern diamondback terrapin and spotted turtle.

Classification and protection of endangered species in Connecticut dates back to 1989 and the adoption of "An Act Establishing a Program for the Protection of Endangered and Threatened Species." The Department of Environmental Protection published the first [list](#) of Connecticut's Endangered, Threatened and Special Concern Species in 1992. At that time, only the bog turtle was on the list. The wood turtle and the eastern box turtle joined the list in 1998 as species of special concern.

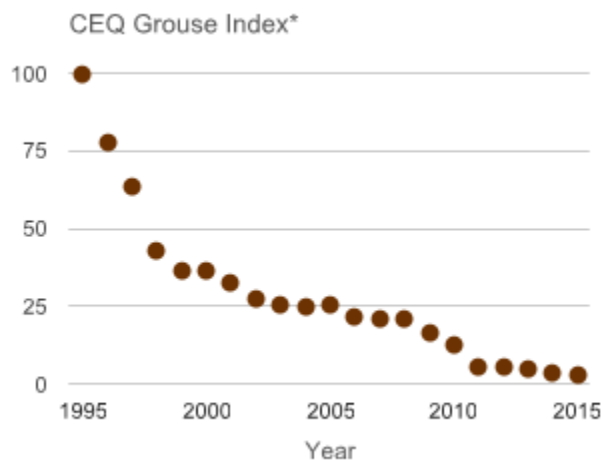
### The Goal for Turtles

The goal for all endangered and threatened species is for recovery of their populations to a stable, sustainable level.

## **NEW!** Ruffed Grouse



The Ruffed Grouse population has declined to its lowest level in decades.



The chart illustrates a dramatic decline in Ruffed Grouse (*Bonasa umbrellas*). The annual index value is the mean of population counts from the Christmas Bird [Count](#) and Summer Bird [Count](#).

Once prevalent throughout the state, this game bird is rarely seen outside the northwest corner, where it also is uncommon. The most likely cause is a decline in young forests, worsened by the effects of human activities including roads, development and introduction of invasive species and pests that have reduced the vegetation favored by grouse. Too many deer reduced the forest [understory](#) where the grouse lived.

Grouse is an excellent indicator species for New England hardwood-dominated forested landscapes. Grouse have well-defined habitat requirements: multiple stages of forest including newly disturbed forest, shrub openings and mature stands, all within a 15 to 40 acre area. Much like terrestrial turtles, grouse are sensitive to habitat fragmentation. They are readily detected and recorded, and do not migrate.

The mosaic habitats that support Ruffed Grouse also sustain many other species such as American woodcock, New England cottontail, and numerous songbirds. While 60 percent of Connecticut is forested, the Connecticut Department of Energy and Environmental Protection estimates that only five percent contains the early-stage forest that grouse depend upon.

## The Goal for Grouse

The Association of Fish and Wildlife Agencies, of which Connecticut's DEEP is a member, prepared a [plan](#) in 2006 that set a target of restoring the Ruffed Grouse throughout North America to 1980 population levels by 2025.

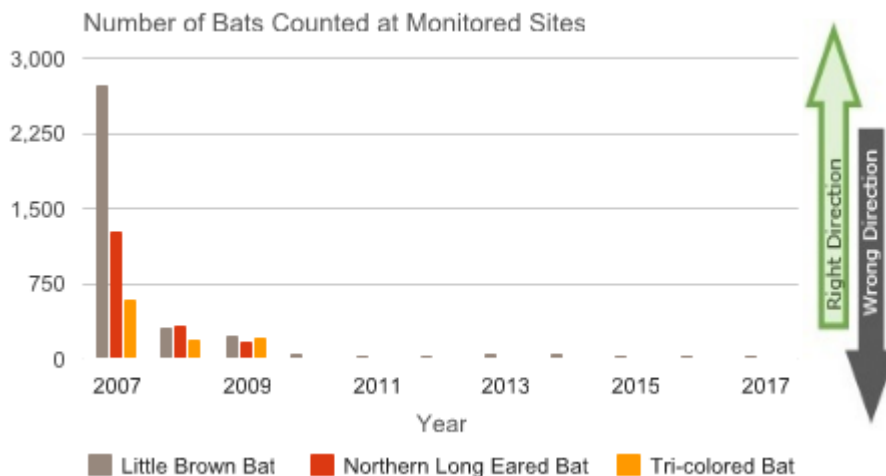
**\*Technical Note:** The CEQ Ruffed Grouse Index is based on the mean of winter and summer bird counts conducted by volunteers. This index is the CEQ's first use of these extensive troves of data collected by the National Audubon [Society](#) and its affiliated organizations. The scale of the index value is set by the CEQ; a value of 100 equals the highest population level detected over the 20 years shown on the chart. The Council is grateful to the organizations and individuals who provided data and advice for creating this new index.

## Bats

Updated June 21, 2017



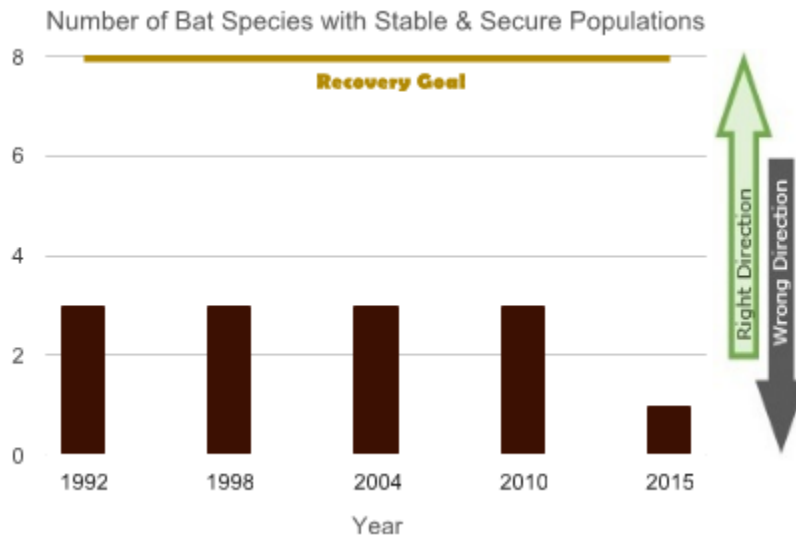
Cave-dwelling bat species have declined catastrophically.



The chart above depicts the winter populations of three cave-dwelling bat species at caves monitored by the Department of Energy and Environmental Protection. (At one of the caves, the decline was so complete that monitoring ceased in 2011; in 2015, monitoring was discontinued at a second site.)

An epidemic fungal disease called white-nose syndrome (WNS) is the primary cause of the bats' demise. WNS has been documented in at least 23 states since its first appearance in New York in 2006. Prior to the spread of WNS (evidently caused by a fungus from Europe), these were the three most common cave-dwelling bat species in Connecticut.

Now all but one Connecticut bat species is listed as endangered or of special concern.



The catastrophic decline that led to the [classification in 2015](#) of three more species as endangered in Connecticut has raised concerns about the future of bats here. Of the eight species native to Connecticut, only the big brown bat is not categorized as a species of special concern or as endangered. The big brown bat also declined; while it still is abundant enough to be kept off the endangered list, in 2015 it added to the list of species of Greatest Conservation Need in Connecticut's Wildlife Action [Plan](#).

Recovery, if one occurs, will be slow: adult female bats usually produce just one pup per year.

Bats are mammals, but the Connecticut Audubon Society included a review of these ecologically-important aerialists in their [2013](#) report on the State of the Birds. That report describes other challenges facing species that collect their food on the wing; several species of high-flying, insect-catching birds have undergone long-term decline in Connecticut, though not to the same disastrous extent as bats.

The absence of bats from Connecticut's evening air will be a boon to the nocturnal moths and beetles that continually threaten to infest forests and crops. Nationally, the loss to agricultural production has been [estimated](#) to total billions of dollars annually. Bats also eat many mosquitoes, a number of which carry diseases that affect humans, birds, horses and other animals. Though seldom seen, bats play big ecological roles.

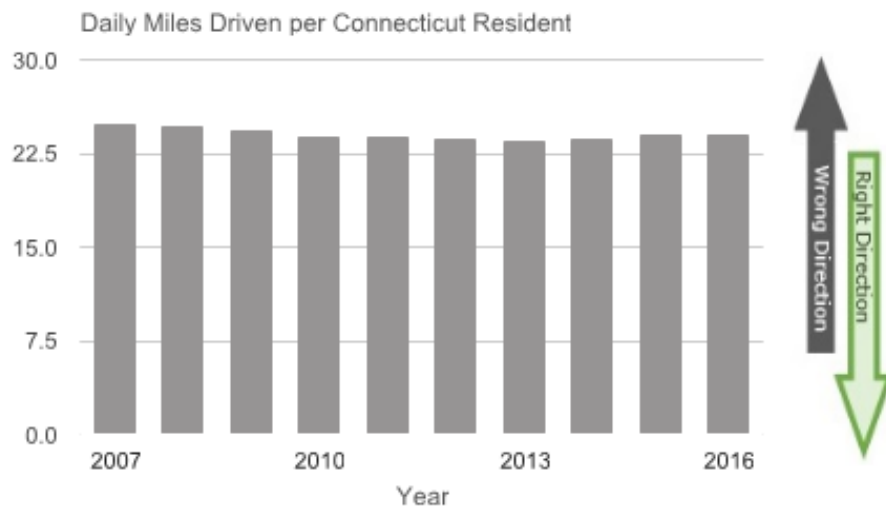
Not all bats live or hibernate in caves; many may inhabit trees. Future editions of this report might contain information on the relative abundance of those species (three of which are on the [list](#) of species that are of special concern and are represented on the chart above).

The goal for bats is for recovery of all eight species to a stable, sustainable level.

# Driving



Driving steady.

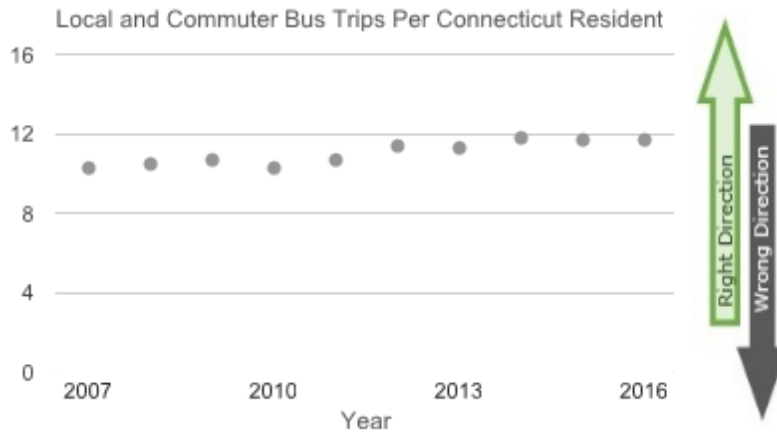


Driving a car, truck or sport utility vehicle is one of the most environmentally harmful activities a Connecticut resident will engage in personally. Impacts are direct (air pollution, oil leakage, etc.) and indirect (creating demand for new roads). In nearly every year for several decades, the average Connecticut resident drove more miles than in the previous year. That trend halted in 2008. The reasons for the decades of increasing vehicle use are complex and include the fact that most new development was accessible only by private vehicle. The drop in driving by Connecticut residents that began in 2008 mirrored the national [trend](#). As residents drove less, gasoline consumption decreased and pollution was reduced. From 2007 through 2013, the miles driven by the average resident was on a steady decline. The slight increase in miles driven in 2014 followed the national trend. Even as travel leveled off in 2016, gasoline consumption, which began to rise in 2014, continued to rise, apparently an effect of more inefficient vehicles on the road. Gasoline and diesel consumption is displayed on the [Climate Changers](#) page.

# Riding



Riding steady.



The number of in-state local and commuter bus trips taken by the average resident has been on an upward trend since 2005, when the average was 9.5 trips. In 2015, new routes were added and [CTfastrak](#) service was launched on the Hartford to New Britain corridor, but total ridership remained about the same. [Riding a bus](#) is just one way to avoid the negative environmental consequences of driving a car. Ridership data, collected by the Department of Transportation, are estimated for 2016 and will be refined in future reports.

\* Personal impact indicators illustrate trends in behavior or practices that can be expected to influence the condition of tomorrow's air, water, land and wildlife.

\*\* FY 2017 Midterm [Economic Report](#) of the Governor, Office of Policy and Management, February 5, 2014, page 48.



**Focus on pesticide compliance**

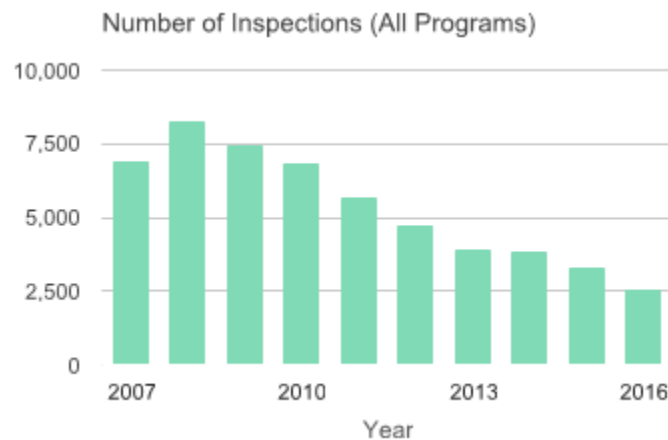
## Compliance



About 800 violations of environmental laws were detected in 2016. As usual, the greatest number (by far) were found at gas stations and other facilities that store or distribute petroleum.

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The number of inspections conducted by DEEP hit another all-time low.



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What violations are *not* being found? Read below for an examination of 2016 and 2017 pesticide inspection data.



### Who is breaking Connecticut's environmental laws?

To answer this question, the Council reviewed the Notices of Violation (NOVs)\*\* issued by DEEP in (fiscal years) 2011 through 2016.\*\*\* The conclusions of the first year's analysis are summarized in an April 2012 staff [memo](#) and the violators are characterized in a series of [charts](#). The overwhelming majority of businesses found to be in violation were small companies, and most violations were related to the storage, transport or distribution of petroleum. The largest group, by far, were gas stations and convenience stores. Only seven percent of NOVs were issued to manufacturers with more than 20 employees, fewer than the number issued to individual citizens.

The Council's [review](#) of the 1,098 NOVs issued in 2013 found similar data, though the numbers of inspections and violations were beginning downward trends that continue today. Again, the largest portion were related to violations of laws pertaining to the storage or distribution of petroleum, and most of the laws broken were aimed at reducing the risk that pollution (from spills, discharges, leaks, etc.) would occur in the future. This was true again in 2014, when more than 1,200 NOVs were issued, in 2015 when more than 900 violations were found, and in 2016 which saw about 800 violations.

### This Year's Detail: Pesticides

DEEP inspected 128 businesses -- mostly stores and certified applicators -- for compliance with pesticide laws in 2016.\*\*\* These resulted in 26 NOVs and two other enforcement actions. The greatest number of violations (10) were found at the 25 stores inspected. Only two were agricultural in nature.

**June 21, 2017 Update:** The Council inspected the pesticides enforcement data for the first three quarters of 2017. (As noted in the footnotes, indicators on this page only track data by federal fiscal year rather than calendar year; the federal fiscal year ends on September 30.) With the issuance of nine NOVs in June, DEEP has issued a total of 15 NOVS for 2017. The chart below includes the Council's projection for all of 2017 (20 NOVs and two consent orders).\*\*\*\*

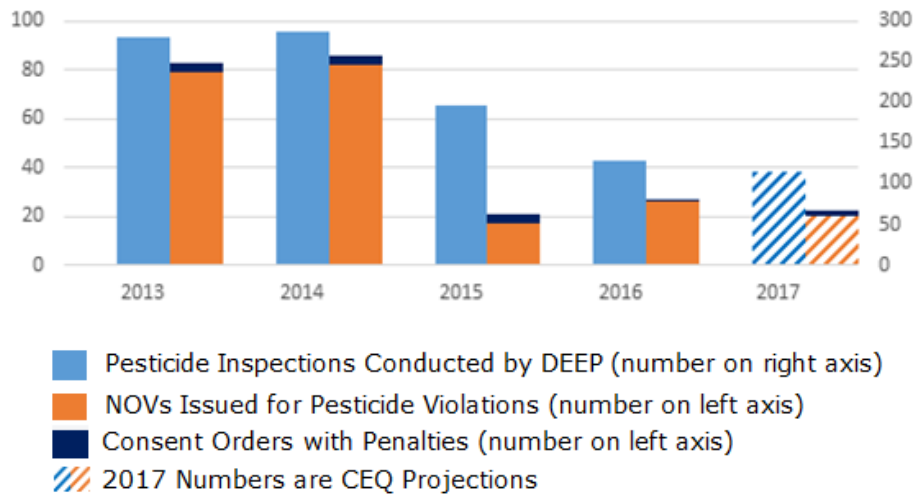


## Inspections under the Federal Insecticide, Fungicide and Rodenticide Act

Inspections are the core of the Federal Insecticide, Fungicide and Rodenticide Act (FIFRA) compliance monitoring program.



## Inspections and Enforcement Actions DEEP Pesticide Management Program



As recently as 2014, when DEEP had more staff, it conducted more than twice as many pesticide inspections (287), which resulted in 82 NOVs and eight other enforcement actions.

Each year, DEEP signs a cooperative agreement with the USEPA that projects pesticide enforcement activity. In 2016, DEEP devoted fewer than half of the projected hours to enforcement, took fewer samples, and conducted about half of the projected inspections.

Because NOV's carry no penalties, a person violating pesticide laws bears only a slight risk of being penalized. With compliance rates as low as they are, DEEP's shrinking enforcement presence probably contributes to the large majority of violations going undetected. It is impossible to calculate a precise compliance rate, as many inspections are prompted by complaints and are not conducted randomly. Information about reporting potential violations can be found on the National Pesticide Information Center [website](#).

According to the USEPA, "inspections are the core" of pesticide compliance monitoring.

### The Changing Tools of Enforcement

Faced with diminishing staff resources, DEEP has streamlined enforcement procedures in some programs, resulting in issuance of notices to more violators. Electronic submission of reports by permit-holders in some programs also has allowed for more targeted enforcement. To use the well-worn police-and-speeders analogy, this would be concentrating a smaller police force on the roads where speeding is believed to be most prevalent, with the result of more tickets being issued. But targeted enforcement alone might not explain the larger number of violations. Numerous studies have shown that the average speed on highways increases when drivers believe there are no police looking for speeders. Is there an analogous increase in environmental violations when people know that fewer inspections are being conducted?\*\*\*\*

### Compliance and Environmental Quality

The role of compliance has changed. For decades, the extent to which people, companies and government complied with environmental laws had an immediate effect on the condition of the state's environment. As compliance improved, so did the air, water, wildlife and other natural resources. With a few notable exceptions, such as some municipal sewage treatment facilities that still pollute large bodies of water from time to time, the current environment owes more to past compliance efforts than to current ones. According to the Council's analysis of enforcement data (see above), most violations and enforcement actions now relate to the prevention of petroleum leaks and spills. In contrast to those, many sites that are not violating any laws contribute enormous amounts of pollution to rivers and streams every time it rains, or in some

cases pump so much groundwater that a stream dries up. Compliance and enforcement remain important for maintaining a habitable state, but Connecticut residents should no longer expect higher compliance rates (should they occur) to lead to dramatic improvements in statewide environmental indicators.

### **The Council has discontinued the Compliance Rate indicator.**

The Compliance Rate -- the percentage of inspections that find facilities to be in full compliance -- was developed when physical inspections were more important to the state's enforcement of environmental laws. Now that many violations are detected by other means (such as reviews of monitoring reports submitted electronically, cross-checking data sources to find unpermitted facilities, and following up on companies' failures to respond to initial notices), the Council has concluded that it is impossible to estimate the percentage of companies that are operating in compliance with all environmental laws. A reliable estimate would depend on random sampling of regulated facilities, but such sampling is not likely to occur. Instead, faced with dwindling resources, DEEP focuses enforcement on sectors where violations are commonplace (as discussed below). With no Compliance Rate to report, this page now focuses on aspects of compliance that can be documented.

\*Personal Impact indicators illustrate trends in behavior or practices that can be expected to influence the condition of tomorrow's air, water, land and wildlife.

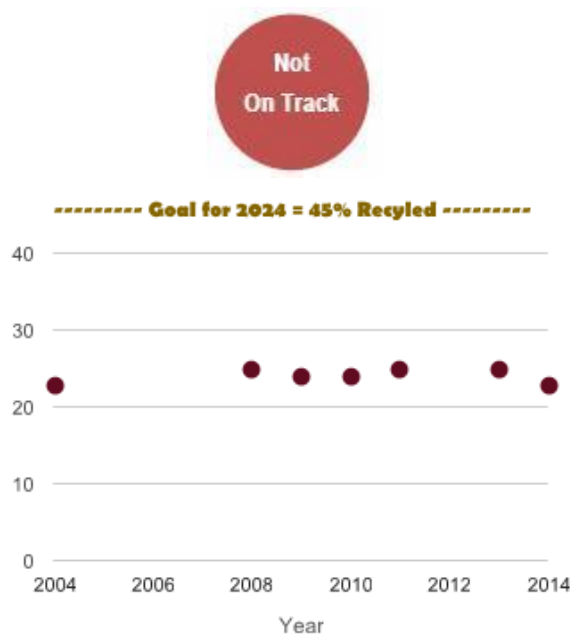
\*\*Notices of Violation (NOVs) are informal enforcement tools, generally issued whenever DEEP detects one or more violations at a facility. They carry no financial penalty. The recipient has 30 days to respond. They can be issued for relatively minor or major violations; in cases of the latter type, the recipient might also receive an order, which might carry a financial penalty. NOVs typically outnumber orders by a factor of five or more in any year. NOVs are good indicators of trends in violations because almost all violations found through inspections result in NOVs. DEEP also issues a smaller number of warning letters, and those are included in the NOV totals above.

\*\*\*For this indicator only, years pertain to federal fiscal years (i.e., October 1 through September 30), not calendar years.

\*\*\*\*The analogy between speeders and environmental violators is imperfect at best. Speeders hope to avoid a ticket that comes with a significant financial penalty. A Notice of Violation (NOV) issued by DEEP, on the other hand, carries no financial penalty.

## Recycling Rate

The latest statewide recycling data are from 2014. The chart will be updated when the Council is able to obtain more recent data. The text has been updated.



Connecticut struggles to recycle. It also struggles, like many states and municipalities, to gain an accurate accounting of the waste recycled. The 2014 (latest data available) recycling rate of 23 percent does not include recycled wood or scrap metal. Regardless of the precise recycling rate, more needs to be done. A 2015 [study](#) commissioned by DEEP found that about 16 percent of the stuff in Connecticut's garbage was readily recyclable but did not find its way into recycling bins.

### What is the Source of the Recycling Goal?

With adoption of An Act Concerning Connecticut's Recycling and Materials Management Strategy in 2014 ([Public Act 14-94](#), now codified in Section [22a-241a](#) of the Connecticut General Statutes), Connecticut set a challenging goal for itself to achieve by 2024: divert 60 percent of solid waste from disposal. "Diversion" includes more than recycling. According to DEEP's Comprehensive Materials Management [Strategy](#), revised and adopted in 2016, it will be necessary to boost recycling to 45 percent if Connecticut is to achieve the 60-percent diversion rate.

The Strategy describes tactics to divert an additional 15 percent to get Connecticut to its goal of 60 percent. The Strategy also estimates the 2013 diversion rate to be about 35 percent. Some types of waste can be handled through programs established by the industries that produce the products. Connecticut requires producers to establish opportunities for consumers to return electronic equipment, mattresses and unwanted paint for recycling, and sees potential for more product take-backs. The effectiveness of the existing programs was evaluated in [2016](#).

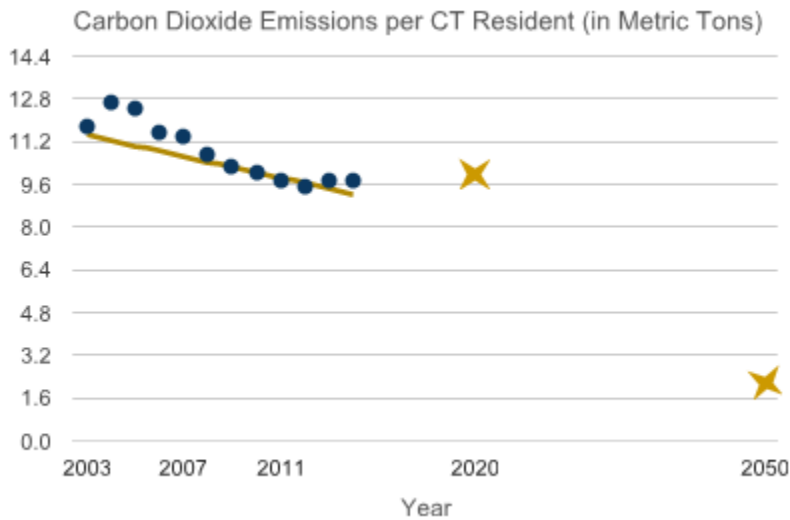
Recycling, as mentioned above, is not the only method for diverting waste from disposal. Yard and food waste can be composted or even converted to fuel, as can agricultural waste. Waste can be avoided altogether through more efficient packaging. Such tactics count toward the diversion rate.

\*Personal Impact indicators illustrate trends in behavior or practices that can be expected to influence the condition of tomorrow's air, water, land and wildlife.

# Climate Changers



Connecticut residents were meeting the 2020 goal for carbon dioxide emissions in 2014 (latest data available), but barely, and are not on track to meet the 2050 goal. The rise in gasoline consumption since 2014 will move this indicator in the wrong direction.



- Annual Carbon Dioxide Emissions per Connecticut Resident
- GOAL TRACK: Maximum Level of Carbon Dioxide Emissions per Resident if Connecticut is to Reach Goal for 2050
- ★ State Goals for Maximum Level of Carbon Dioxide Emissions for 2020 and 2050 (Converted to Per-Capita Goals Based on Projected Population)

Certain gases in the air function like the glass of a greenhouse: they allow the sun's energy to pass through the atmosphere to the ground, then trap the heat that radiates from the ground. These gases often are called "greenhouse gases." Worldwide, a [build-up](#) of greenhouse gases is contributing to the ongoing rise in temperature. Carbon dioxide is not the only greenhouse gas nor even the most powerful, but carbon dioxide emissions are far greater in quantity than the others.

The chart above shows the total amount of carbon dioxide emitted in Connecticut from the burning of petroleum products, natural gas and coal divided by the population. The most recent data available are from 2014. Data are estimates prepared by federal agencies. Year-to-year fluctuations could be adjusted in future years. The 2013 data were revised slightly from last year's report.

Connecticut is more energy-efficient than the nation as a whole, and thus the average Connecticut resident's contribution to global climate change is smaller than the average American's.

## How the Goal Track is Calculated

[State law](#) sets two goals for greenhouse gas emissions: reduce statewide emissions to 10 percent below 1990 levels by 2020 and 80 percent below 2001 levels by 2050. The top chart shows emissions *per Connecticut resident*, not total emissions. The goals on the chart have been adjusted to account for the growth in population that is projected for 2020 and 2050. Many more people are projected to be living in Connecticut in 2020 and 2050, so the average resident will have to work that much harder to reduce carbon dioxide emissions if the statewide goal is to be met.

Connecticut's goals are in line with national and international estimates of the extent carbon dioxide emissions from industrialized nations will need to be reduced in order to limit the rise in global mean temperature to no more than 3.6 degrees Fahrenheit (2.0 degrees Celsius) above preindustrial temperatures. In December 2015, most countries of the world agreed to this limit and also a further goal to pursue steps to limit warming to no more than 2.7 degrees Fahrenheit (1.5 degrees Celsius).

### Goal Track vs. the Current Trend

Average Annual  
Per-Capita  
Reduction (in tons) in  
Carbon Dioxide Emissions  
Needed to  
Reach Goal for 2050



**Goal Track**

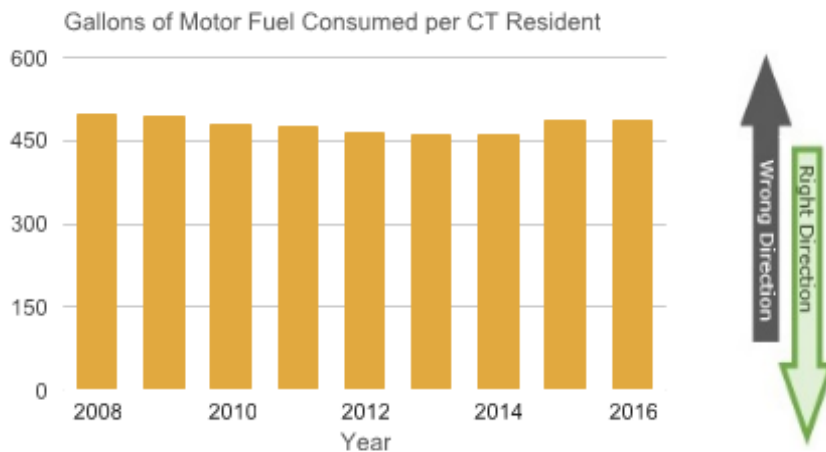
Average Annual  
Per-Capita  
Reduction (in tons) in  
Carbon Dioxide Emissions  
Since 2001  
(Actual)



**Current Trend**



Connecticut residents bought more gasoline in 2015 and 2016, reversing a long trend toward greater efficiency.



**New Indicator: Consumption of Motor Fuels (Gasoline and Diesel).** Early in 2016, transportation (primarily the combustion of gasoline and diesel fuel in vehicles) overtook power plants as the largest source of carbon dioxide emissions in the United States.\*\* Recent data for individual states are not yet available, but transportation had already been the largest source of carbon dioxide emissions in Connecticut (about [36 percent](#)). As residents buy more petroleum, their carbon dioxide emissions rise. After vehicles, the largest sources are power plants, homes and industrial facilities.

\*Personal Impact indicators illustrate trends in behavior or practices that can be expected to influence the condition of tomorrow's air, water, land and wildlife.

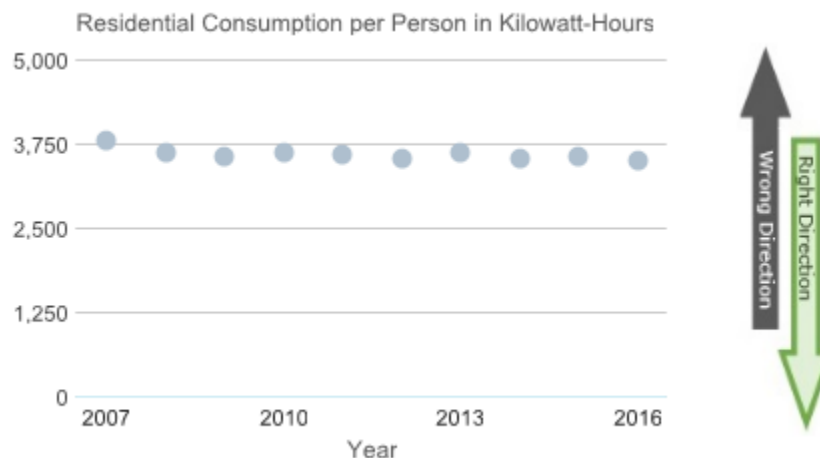
\*\*Nationwide data are from the May 2016 [Monthly Energy Review](#) published by the U.S. Environmental Information Administration (specifically pages 180 and 181).

## Electricity at Home and Work

### At Home:



The average Connecticut resident used slightly less electricity in 2016.



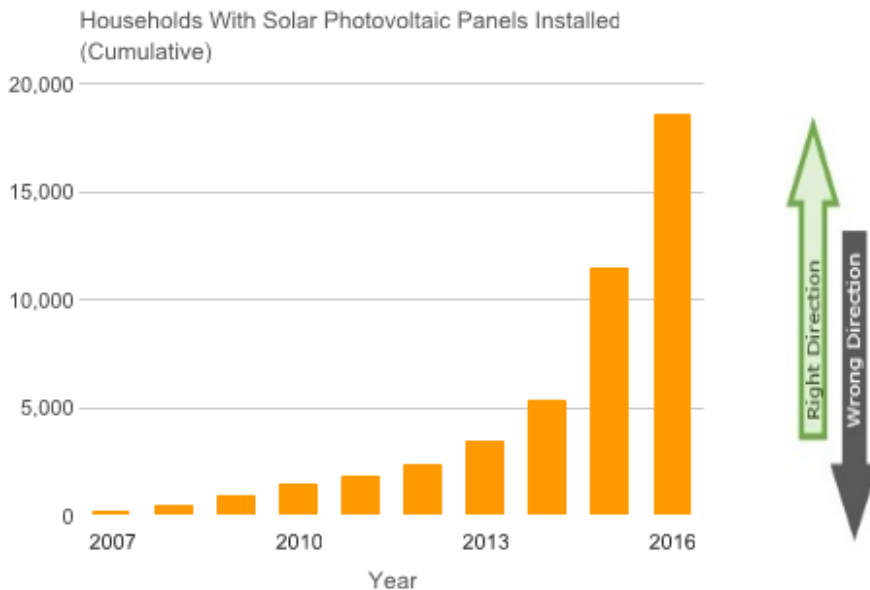
**Efficiency at Home:** The trend in average Connecticut household consumption of electricity has been relatively flat since the peak usage in 2007. The uptick of 2015 came in a year of extreme weather, but a very hot summer in [2016](#) did not lead to a similar increase. Nonetheless, peak demand remains excessive. According to the Connecticut [Siting Council](#), peak demand occurs during hot, humid summer days when residents use air conditioning. (See page 7 of linked document for details.) A significant percentage of Connecticut consumers do not purchase the most efficient air conditioners. (Appliance purchasing data for Connecticut previously was tracked in this report but became unavailable after 2010; more recent national [data](#) show modest improvement in the market penetration of efficient room air conditioners and central air conditioning systems, including air-source heat pumps used for cooling.)

Excessive electricity consumption in the summertime has had significant environmental consequences. On the hottest days, Connecticut's base-load power plants are unable to meet the additional demand, and older petroleum-fueled plants are brought online. Because they are used sporadically, some of these older plants are permitted to operate with no pollution control equipment. As a result, state residents generate the most air pollution on the hottest summer days when air quality is already bad.

The vast majority of Connecticut's electricity is generated from nuclear energy and the combustion of natural gas, oil and other fuels. Hydropower, wind, solar and other renewable resources are small but growing sources of electricity. Each source, renewable or not, has its own negative environmental consequences. Reducing those consequences will require Connecticut households to use electricity more efficiently. Such efficiency can be attained in part with [ENERGY STAR](#) appliances.



The installation of solar photovoltaic (PV) panels continues to accelerate.



**Residential Solar Electricity Production:** Thousands of Connecticut homes now use the sun to generate much of their own electricity. Legislation adopted in 2011 ([CGS 16-245ff](#)) set a goal of 30 megawatts of new photovoltaic capacity installed on residential properties by the end of 2022. The Residential Solar Investment [Program](#) of the Connecticut Green [Bank](#) (formerly the Clean Energy Finance and Investment Authority) reports that this goal was exceeded in 2014. In 2015, the law was amended to continue subsidies for residential photovoltaic installations until 300 megawatts is achieved, or until 2022. The Connecticut Green Bank estimates that, by the end of 2016, it had assisted in the installation of 140 megawatts.

**NEW! Indicator dropped:** Previous reports displayed the number of households who elected to purchase electricity from renewable sources (principally wind) through the [CTCleanEnergyOptions](#) program. That program was [discontinued](#) in late 2016; existing subscribers may continue to participate through September 2017, when a replacement program might be available.

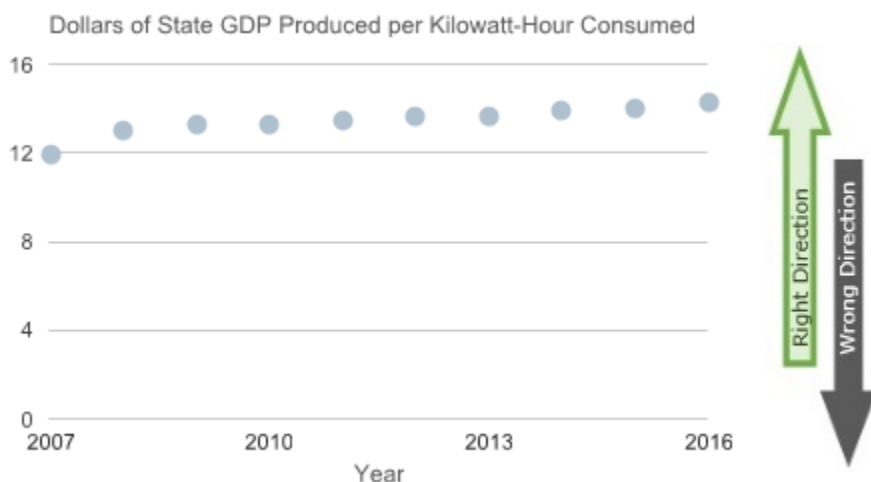
For customers who do not sign up to purchase electricity from renewable sources, a percentage of their "regular" electricity service is required by statute to be from renewable sources; that minimum percentage was 21 percent in 2016 and will escalate to 27 percent in 2020. More than a dozen types of energy qualify as renewable under this requirement. Projects selected for renewable generation in Connecticut have largely been solar photovoltaic facilities proposed to be built on farmland and forest, as documented in the Council's 2017 special report, [Energy Sprawl in Connecticut](#).



## At Work:



Connecticut's businesses and industries continued to use energy more efficiently.



**Efficiency at work:** The chart shows the trend in the efficiency with which Connecticut's economy uses electricity to produce goods and services.

Connecticut's businesses generally have been using less electricity to produce a unit of goods or services. Gross Domestic Product (GDP) is the total value of goods and services produced within the state in a single year. The federal [Bureau](#) of Economic Analysis (BEA) put Connecticut's 2016 GDP at \$228 billion (seasonally adjusted chained dollars), a decrease of one percent from 2015. At the same time, Connecticut's business and industrial sectors used slightly less electricity (measured by utility electricity sales of electricity to commercial and industrial end users). It is not known how much of the decrease in electricity sales is due to installation of solar panels, fuel cells or other alternative means of generation. The 2016 GDP of Connecticut is an estimate and will be adjusted in this report when the BEA releases the actual totals.

The Council investigated the question of whether the apparent long-term improvement in efficiency might have been caused by a shift in Connecticut's economy from energy-intensive manufacturing to financial services and other business sectors that consume less electricity. That shift probably has been a factor. Manufacturing GDP grew from 2004 through 2011 (the most complete data available at the time of this analysis) at a slower rate than the overall state GDP, while the financial and health care sectors expanded at a faster rate. The latter sectors probably use less electricity to create a dollar of GDP in comparison to manufacturing, so their increasing importance to the state's economy could make the overall business sector appear more energy-efficient.

**Technical Note:** Previous years' data for photovoltaic systems in the middle chart were adjusted this year to account for the Connecticut Green Bank's change to the date at which an installation is recorded as "completed."

\*Personal Impact indicators illustrate trends in behavior or practices that can be expected to influence the condition of tomorrow's air, water, land and wildlife.

# Activities of the CEQ in 2016

## Research and Reports

The Council published the state's annual environmental quality report in April, 2016 and published an update when supplemental data arrived in June.

The Council continued to develop new indicators of ecological health. The current report includes a new index for Ruffed Grouse, a species that depends on a "mosaic" of varying habitats. The development of biological indicators requires considerable care in the selection of species, and the Council is grateful for the advice it received from experts.

Residents brought several deficiencies in current laws and policies to the Council's attention, which led to considerable research and drafting of special reports:

- Early in 2016, the Council circulated to interested parties a draft report on mining and stormwater regulation. Representatives of the Connecticut Siting Council, the Department of Energy and Environmental Protection, the State Historic Preservation Office, the Home Builders and Remodelers Association of Connecticut, the Connecticut Construction Industries Association, the Connecticut Business and Industry Association, Tilcon, and the Rivers Alliance were invited to Council meetings to offer comments and suggestions. The numerous comments are being evaluated and will be addressed in a new draft in 2017.
- After several weeks of analyzing data and meeting with other agencies regarding the siting of utility-scale renewable-energy facilities on farmland and forest, the Council published [Energy Sprawl in Connecticut](#). Two bills were raised in the 2017 session of the Connecticut General Assembly to encourage renewable energy development on more appropriate sites.
- In late summer, the Council heard from experts, including representatives of the Narragansett Indian Tribal Historic Preservation Office and the New England Antiquities Research Association, on the occurrence of archaeological and sacred sites on state property. In light of every agency's statutory responsibility to plan for the protection of such resources, the Council sent a [letter](#) in September to Commissioner of Energy and Environmental Protection Rob Klee with copies to leaders of other relevant agencies.

The Connecticut General Assembly [directed](#) the Council to consult with the Water Planning Council regarding an environmental study of the City of New Britain's proposal to allow the expansion of a surface mining operation into a drinking water supply watershed. The Council reviewed the proposal for the study and, after a series of meetings with the city's consultants, approved a plan for a more thorough and comprehensive study than what had been described in previous documents. The Council also is required to review the final report.

## Consulting with other Agencies

Council staff reviewed Environmental Impact Evaluations prepared by other agencies, and submitted comments where required. The Council also provided recommendations to the Office of Policy and Management regarding the requirements of the Connecticut Environmental Policy Act.

DEEP consulted with the Council while preparing the state's land conservation strategy (or "Green Plan"), as required by law. The Council submitted detailed comments and recommendations.

## Citizen Complaints

State law directs the Council to investigate citizen complaints alleging violation of any statute or regulation in respect to environmental quality.

In 2016, citizens spoke at Council meetings to express concerns about a proposed water bottling plant, insufficient training for foresters to recognize pre-European archaeological sites, the proposed location for a firearms training facility, New Britain's plans for allowing mining on watershed lands, a proposed power plant, invasive species, impacts of unplanned growth around a university campus, and use of municipal open space that did not comply with state requirements.

In addition, staff received complaints and inquiries regarding a shoreline trail that was being constructed without an environmental analysis, an ancient burial ground that was being exhumed for a development project, a residential development that was being planned at a former illegal dump site, the possible adverse health effects of certain outdoor lighting, idling diesel trucks, Gypsy Moth infestation, illegal damming of a stream, orange drinking water, fumes from a neighbor's fuel tank overflow, possible wetlands contamination from a junkyard, Connecticut's emissions inspections for large diesel trucks in relation to neighboring states, and others.

The Council investigated all of the complaints it received and offered recommendations to the relevant state agencies, where warranted, and pursued the solutions until they were implemented.



*The Council has been fulfilling its duties for 45 years.*

## Council Duties

The main responsibilities of the Council on Environmental Quality are described in Sections [22a-11 through 22a-13](#) of the Connecticut General Statutes.

The Council is a nine-member board that works independently of the Department of Energy and Environmental Protection (except for administrative functions). The Chairman and four other members are appointed by the Governor, two members by the President Pro Tempore of the Senate and two by the Speaker of the House. The Council's responsibilities include:

1. Submittal to the Governor of an annual report on the status of Connecticut's environment, including progress toward goals of the statewide environmental plan, with recommendations for remedying deficiencies of state programs.
2. Review of state agencies' construction projects.
3. Investigation of citizens' complaints and allegations of violations of environmental laws.
4. Review of environmental impact evaluations that state agencies prepare for major projects under the Connecticut Environmental Policy Act ([CEPA](#)).
5. Publication of the *Environmental Monitor*, the site where all state agencies must post their scoping notices and environmental impact evaluations under CEPA. The *Environmental Monitor* also is the official publication for notice of intent by state agencies to sell or transfer state lands.

## CEQ Members

### **Susan D. Merrow, Chair**

Resident and former First Selectman of East Haddam. Member, East Haddam Conservation Commission. Board Member, Eightmile River Wild and Scenic Coordinating Committee; Former President, Connecticut Conference of Municipalities. Former President, National Board of Directors, Sierra Club. Author, *One for the Earth: Journal of a Sierra Club President*. Board Member, Connecticut League of Conservation Voters. Former member, Connecticut Advisory Committee, Trust for Public Land. Former Trustee, Connecticut River Watershed Council.

### **Janet P. Brooks**

Resident of Middletown. Attorney with law office in East Berlin with a practice in environmental, administrative and land use law. Member of the Connecticut Bar Association Planning & Zoning Section and Environment Section. Co-author of *Connecticut Environmental Protection Act*, Volume 15 of the Connecticut Practice Series published by Thomson West. Formerly Assistant Attorney General in the Environment Department of the Connecticut Attorney General's (AG's) Office for 18 years enforcing the state's environmental laws running the gamut from noise, odor, water pollution, air pollution, pesticides to habitat protection and preservation of land. While at the AG's Office, coordinated the wetlands appeal practice and developed the legal training for wetlands commissioners for DEEP's annual training. Recipient of 1984 German Marshall Fund grant to study the effect of citizen participation on hazardous waste clean-ups in four European countries. Based on those experiences, authored a chapter published in *America's Future in Toxic Waste Management: Lessons from Europe*. Staff Attorney for five years at the Connecticut Fund for the Environment, Inc., representing citizens groups in administrative and court proceedings. Began practice of law assisting the Middletown City Attorney in the city's opposition to the utility company's burning of PCB waste oil within the city boundaries.

### **Alicea Charamut**

Resident of Newington. Lower River Steward at the Connecticut River Conservancy (formerly the Connecticut River Watershed Council). Long-time grassroots advocate for Connecticut's water resources. Board of Directors, Rivers Alliance of Connecticut. Chair, Connecticut Council of Trout Unlimited. Secretary, Fisheries Advisory Council.

### **Lee E. Dunbar**

Resident of Mansfield. Retired. Previously, Assistant Director, Bureau of Water Management and Land Re-Use, Planning and Standards Division, Connecticut Department of Environmental Protection. Responsible for developing scientifically defensible water quality standards and criteria to protect human health and aquatic life. Developed and implemented environmental monitoring and assessment methods. Participated in the development of regulations to better manage stream flow in Connecticut streams affected by water withdrawals and diversions. Oversaw the development of regulatory programs including the Total Maximum Daily Load (TMDL) Program, Nitrogen Trading Program, and Water Quality-based Discharge Permitting Program. Awarded Lifetime Achievement Environmental Merit Award by the U.S. EPA in 2010 for significant contributions to environmental awareness and problem solving. Board Member, Eastern Connecticut Forest Landowners Association. Board Member, Wolf Den Land Trust.

### **Karyl Lee Hall**

Resident of Branford. Attorney with the Connecticut Legal Rights Project. Formerly with Murtha, Cullina, the Connecticut Fund for the Environment and Connecticut Legal Services. Member, Branford Conservation Commission, Chair from 2005-2015. Former Board Member, Connecticut League of Conservation Voters. Co-chair, Scenic Roads Advisory Committee for Routes 146 and 77. Member, Advisory Board, Branford Land Trust. Vice President, Citizens for Branford's Environment, 2002-2009. Connecticut Bar Association Pro Bono Service Award, 2003. Former Co-chair, State Implementation Plan [for Air Management] Revision Advisory Committee.

### **Alison Hilding**

Resident of Mansfield. Long-time advocate for the environment and children, viewing the protection of clean water and air as important dimensions of child advocacy, President, Mansfield Environmental Trust.

Commissioner and Executive Board Member, Connecticut Commission on Children, 2003 to 2016. Founding member, Mansfield's Citizens for Responsible Growth. Background in financial management; worked for NYNEX Corporation on the capital budget with responsibility for growth and modernization; currently engaged on the grassroots level in promoting streambelt protective zoning and sustainable land use practices in Mansfield and the northeast corner of CT. Member of various CT environmental organizations.

**Kip Kolesinskas**

Resident of Manchester. Consulting Conservation Scientist. Current projects include assisting agencies, NGO's, and private individuals with farmland protection, land access and affordability for new and beginning farmers, farmland restoration, and climate change adaptation strategies. Member of the Working Lands Alliance Steering Committee, and has contributed to numerous publications and initiatives including Conservation Options for Connecticut Farmland, Planning for Agriculture-A Guide for Connecticut Municipalities, and the award-winning training videos for CT DEEP's Municipal Inland Wetland's Agency Training Program. Formerly USDA Natural Resources Conservation Service State Soil Scientist for Connecticut and Rhode Island, where he worked extensively with farmers, educators, government and nonprofits to help them protect farmland and wetlands, and use soils information to make better informed land use decisions. He is a recognized regional and national speaker on soils and land use planning, farmland protection, climate change adaptation, farmland access, and wetlands.

**Matthew Reiser**

Resident of Avon. Environmental, health and safety consultant with over 20 years of experience performing regulatory compliance auditing, planning, training and reporting; air, water and waste discharge permitting; and air, water and waste sampling for industrial, commercial, municipal and institutional facilities. Member, Connecticut Chapter of the Academy of Certified Hazardous Materials Managers. Member, Connecticut Marine Trades Association Environment Committee.

**Charles Vidich**

Resident of Ashford. Environmental and land use consultant concerned with energy efficient and sustainable patterns of development. Served as manager of the United States Postal Service Corporate Sustainability Initiatives program with responsibility for sustainability, energy efficiency and environmental management systems for the nation's 32,000 domestic and overseas Post Offices. Previously served as the principal planner for the Central Naugatuck Valley Council of Governments where he developed solar conscious land use ordinances and the nation's first comprehensive regional plan of development. Appointed to the Connecticut Land Use Education Council with the mission to improve the skills and resources available to local planning and zoning commissions. Received the Lifetime Achievement Award from EPA's National Sustainable Materials Management program. Appointed a visiting scientist to the Harvard School of Public Health as well as the Harvard Humanitarian Initiative where he lectured on scientific approaches to the use of quarantine and the environmental control of communicable disease. He served as the pivotal expert witness in a celebrated Connecticut Supreme Court case that successfully overturned restrictive zoning regulations and in a federal district court case that successfully overturned discriminatory land use practices.

## Acknowledgments

The Council appreciates the assistance of the many people in the Departments of Agriculture, Energy and Environmental Protection, Transportation and Public Health and the Connecticut Siting Council who provided data.

The Council especially thanks the many citizens, businesses, and organizations who offered information and viewpoints to the Council throughout the year.

The Council also appreciates the work of its Executive Director, Karl Wagener, and Environmental Analyst Peter Hearn in drafting this report for review by the Council and preparing the final version for publication.

The Council notes the valuable contributions of two interns in 2016, Kyle Hall from the University of Connecticut and Cassandra Cronin from Trinity College; their research contributed greatly to this report.

**CEQ Ruffed Grouse Index:** The new index of Ruffed Grouse population trends benefitted greatly from the input and review of five experts: Jay Kaplan (Summer Bird Count Coordinator, Hartford Audubon Society), Andy Welk (Regional Biologist, Ruffed Grouse Society), Robert Gerwien (Biostatistician, PhD in Ecology and Evolutionary Biology), and Michael Gregonis and Laura Saucier (Wildlife Biologists, DEEP).

**Image Credits:** The "overheating earth" symbol used to denote indicators affected by climate change was created by Tracey Saxby, Integration and Application Network, University of Maryland Center for Environmental Science.

The photograph of the Chimney Swift on the Good Air Days page was taken by Julian Hough. The photograph of the Scarlet Tanager on the Forest and Forest Birds page was taken by A. J. Hand. The Osprey on the Bald Eagle page is part of a photograph taken by Anastasia Zinkerman. The Ruffed Grouse on the New in This Edition page is part of a photograph taken by Paul Fusco. The photo in Progress and Problems of the dry bed of Coppermine Brook was taken Gerald Leonard. The Council greatly appreciates their generosity in allowing the use of these excellent photographs in this report.

### Remembering John Millington

John Millington was a constant force of change and effective leadership during the four years (1991-1995) that he was Chair of the Council on Environmental Quality. Mr. Millington is well known for setting up others for success. When, for example, Governor Lowell Weicker decided (on Mr. Millington's advice) to launch a statewide greenways initiative, Mr. Millington in turn recruited two leading conservationists to chair the new Governor's Greenways Committee: Russell Brenneman and current CEQ Chair Susan Merrow. The Committee's work resulted quickly in the permanent establishment of the Connecticut Greenways Council and a statewide network of interwoven lands. A long-time resident of Washington Depot, Mr. Millington was highly regarded for his accomplishments in national and international affairs. His understated biographical summaries in CEQ reports, while remarkable (Vice President of the Council on Foreign Relations and former Publisher of Time-Life Books International), make no mention of his managing a Bangkok newspaper or working behind the scenes to restore trade between Vietnam and the United States. Numerous nonprofit organizations benefitted greatly from his work as a board member in furtherance of wide-ranging missions in conservation, housing, arts and education. Connecticut is fortunate that Mr. Millington was willing and able to devote so much time to conserving the environment and improving the lives of people in his adopted state. Mr. Millington died on December 16, 2016 at the age of 90. (Read the New York Times [obituary](#).) Council members and staff acknowledge his extraordinary service and remember him with great affection and admiration.